

WASHINGTON STATE LEGISLATURE

Joint Committee on Pension Policy

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November 13, 2002

10 AM - 1 PM

Senate Hearing Room 4
Olympia

AGENDA

Work Session/Public Hearing

10 AM (1) Post-retirement Employment

- Robert Baker, Senior Research Analyst
- Sharon Whitehead, Department of Personnel
- · Lee Goeke, Vancouver School District

Possible Executive Session

- 11 AM (2) EMTs into LEOFF, David Pringle
 - (3) SERS & PERS Membership/Service Credit, Robert Baker
 - (4) Elected Officials Opt In/Opt Out, David Pringle
 - (5) Age 70 1/2, David Pringle
 - (6) \$150,000 Death Benefit, Robert Baker
 - (7) TRS 1 Extended School Year, Robert Baker

Work Session/Public Hearing

11:45 AM (8) Governance

- · Robert Baker
- John Charles, Director, Department of Retirement Systems and Chair, Pension Funding Council

12:15 PM (9) Fish and Wildlife into LEOFF, David Pringle

12:45 PM (10) Age 66 COLA, Robert Baker

1 PM (11) Adjourn

JOINT COMMITTEE ON PENSION POLICY

Proposed Meeting Schedule

(November 5, 2002)

April 17, 2002

10 AM - 12:30 PM, House Hearing Room A Election of Officers Meeting Schedule; Interim Issues Session Update Funding Projections

May 13, 2002

10 AM - 1 PM, Senate Hearing Room 4 Plan 1 Retiree COLAs Actuarial Presentation

June 19, 2002

10 AM - 1 PM, Senate Hearing Room 4 Governance Public Safety Benefits

July 10, 2002

10 AM - 1 PM, Senate Hearing Room 4 Membership and Service Credit EMTs into LEOFF Governance Public Safety Cost Examples

August 14, 2002

10 AM - 1 PM, Senate Heraing Room 4
Pension Investments - SIB
Excess Compensation
LEOFF 2 Duty-related Disability
Age 70 ½ Retirement
Elected Officials Opt In/Opt Out
\$150,000 Death Benefit
TRS 1 Extended School Year

September 18, 2002

1 - 4 PM, Senate Hearing Room 4 Pension Funding Council Report Initiative 790 Early Retirement Windows Definition of "Veteran" Study

October 16, 2002

10 AM - 1 PM, Senate Hearing Room 4
Definition of "Veteran" Study
EMTs into LEOFF
SERS/PERS Membership & Service Credit
Elected Officials Opt In/Opt Out
Age 70-1/2 Retirement
\$150,000 Death Benefit
TRS 1 Extended School Year

November 13, 2002

10 AM - 1 PM, Senate Hearing Room 4
Post-retirement Employment Report
Governance
Fish and Wildlife into LEOFF

Age 66 COLA
EMTs into LEOFF
SERS/PERS Membership & Service Credit
Elected Officials Opt In/Opt Out
Age 70-1/2
\$150,000 Death Benefit
TRS 1 Extended School Year

December 4, 2002

12:30 - 3:30 PM, Senate Hearing Room 4 Legislation



Post-retirement Employment

Robert Wm. Baker Senior Research Analyst

Joint Committee on Pension Policy November 13, 2002

5937 Intent

Attract retirees back to work in order to address...

- Worker retention problems
- Critical shortage of...
 - Experienced teachers
 - Employees with skills in high demand

ESSB 5937

- PERS 1, TRS 1
 - Retiree may work 1,500 hours in an eligible position before suspension of their retirement benefit
- PERS 2/3, TRS 2/3, SERS 2/3
 - Retiree may work 867 hours in an eligible position before suspension of their retirement benefit

Does 5937 / Retire-Rehire...

- induce plan members to retire earlier than normal and thus incur additional costs to the plans?
- ... help alleviate shortages?

Section 7

 No later than July 1, 2003, the state actuary shall prepare a report for the joint committee on pension policy regarding the fiscal and policy impacts of this act.

Section 7 (cont.)

 The joint committee... shall report to the legislative fiscal committees no later than October 1, 2003, on any proposed changes or improvements to this act.

Section 7 (cont.)

 If OSA determines this act has resulted in increased costs for the retirement funds, the JCPP report shall include a proposal to charge those who employ retirees for the prospective costs.

DRS-OSA Reporting Agreement

- DRS to supply a quarterly file of all reemployed PERS 1 and TRS 1 retirees
 - Normal service retirement, portability retirement, or disability retirement
 - Member has, or has had, an open reemployment period within the last 15 months of the reporting end date.

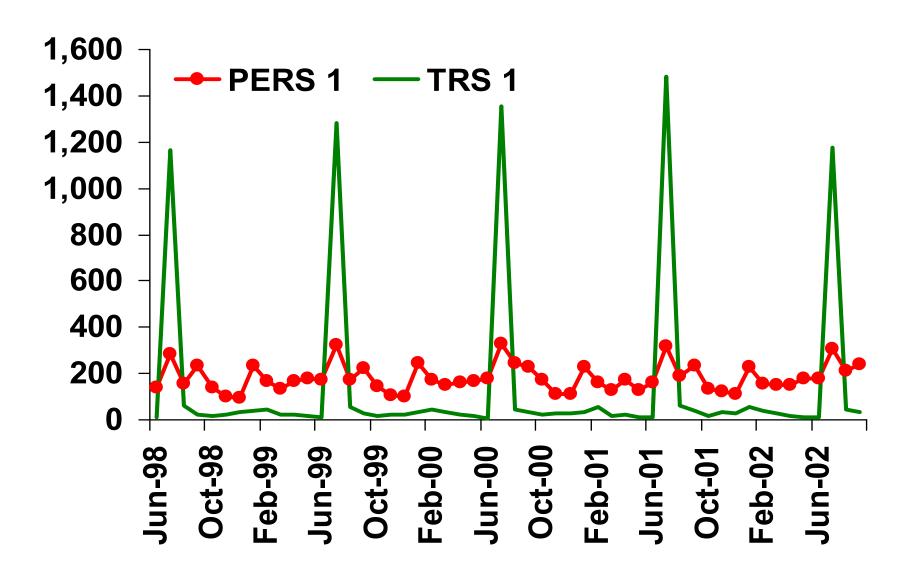
Data

- Count by System/Plan
- Average
 - Hours
 - Salary
 - Cash-out
 - Total Benefit
- Teacher / Administrator / Other

Data (cont.)

- Retirement Type
- Years Retired
- Employer
- Age
- Elapsed Months
- Eligibility

New PERS 1 & TRS 1 Retirees



Retirement Disincentives

- No guarantee of rehire
- Weak labor market
- High health-care inflation
- Recent gains
 - Automatic COLA
 - Reduced class size

Rehire Activity Relative to July 1, 2001

Retired	Retired Rehired TRS		PERS
Before	Before	1,281	711
Before	After	1,746	618
After After		700	293
Total		3,727	1,622

Rehire Average Age Relative to July 1, 2001

Retired	Retired Rehired		PERS 1
Before	Before	57.3	59.0
Before	After	56.9	57.2
After	After	56.9	57.7

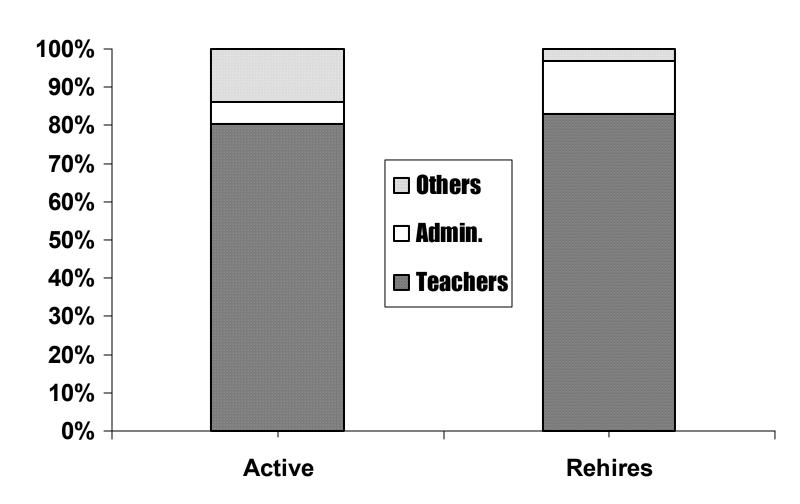
Rehire Average Years of Service Relative to July 1, 2001

Retired	Rehired	TRS 1	PERS 1
Before	Before	29.2	25.6
Before	After	29.0	26.1
After	After	29.2	28.7

Rehire Average Final Comp. Relative to July 1, 2001

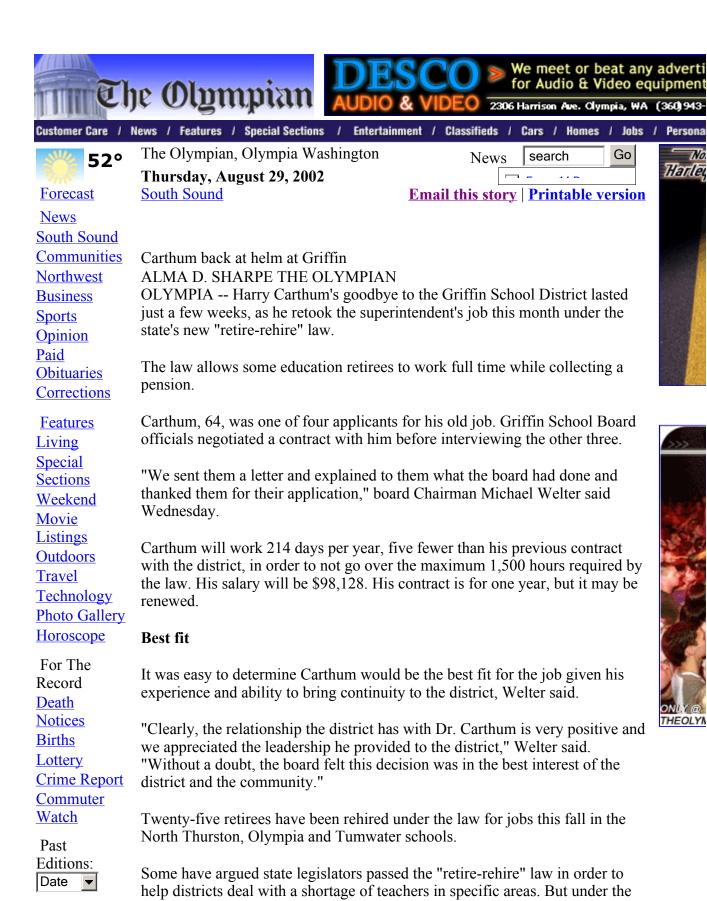
Retired	Rehired	TRS 1	PERS 1
Before	Before	\$4,252	\$3,539
Before	After	\$4,403	\$3,841
After	After	\$5,311	\$4,686

Occupational Share of TRS Actives and Rehires



Examples

	Teacher	Administrator
Retirement Age	57	57
YOS	34	33
AFC	\$63,006	\$99,866
Raw Benefit	\$37,804	\$59,919
Actual Benefit	\$25,482	\$58,166
Hours	1,497	1,500
Salary	\$60,214	\$77,389
Salary+Benefit	\$85,696	\$135,555



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while working full time.

Marketplace

Cars

Homes

law, everyone in the Teachers Retirement System Plan 1, the state's plan for

teachers and other educators, has the opportunity to draw pension payments

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Carthum has contributed to the system for 32 years. Pension payments under this plan are calculated to be up to 60 percent of the employee's final average annual salary. Carthum's last salary was in the mid-\$90,000s.

He said he's excited about returning to work.

"At my advanced age, I'm as pumped now looking forward to seeing the kids get off the bus next Wednesday as I was 30-some years ago," he said.

Asked how long he wished to work for the district, since his contract is renewable, he said: "As long as I'm healthy, can do the job and somebody wants to hire me."

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In addition to his 32 years in education in Washington, Carthum spent three years working for the state in other roles. Those three years showed him he preferred working in schools, he said.

"I missed the excitement that happens every year at this time."

Alma D. Sharpe covers education for The Olympian. She can be reached at 360-754-4226 or asharpe@ olympia.gannett.com.

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Sports: Saturday, August 10, 2002

High School Sports

Left in limbo, Hawk leaves Enumclaw

By Seattle Times staff

ENUMCLAW — When Bill **Hawk** retired from E-mail this article teaching at Enumclaw High School in July, Print this article he hoped the school district where he spent 32 years would bring him back to coach boys basketball.

But after learning he wouldn't be brought back as an English teacher under the state's new retire-rehire plan, Hawk, 54, accepted a job as boys basketball coach at Battle Ground High School, near Vancouver.

Thus ends a reign during which **Enumclaw** was one of the most successful basketball programs in the state. The Hornets compiled a record of 286-98 during Hawk's 15 years as head coach. They appeared in eight state tournaments — they finished third in the Class 4A tournament last March. They have won the past two South Puget Sound League North Division titles.

Hawk replaced Gary Radliff, who coached **Enumclaw** for 25 years.

At Battle Ground, **Hawk** will follow an icon. He replaces Butch Blue, who coached the Tigers for 26 years before stepping down to become the school's athletic director. Blue's record was 401-198, including a state title in 1990 and 10 league championships.

Hawk believed his 32 years of teaching in the Enumclaw School District and the success of the basketball program would enhance his chances for rehiring. Under the retire-rehire program, teachers can receive their pension and also return to the classroom.

But **Hawk**, who said he received positive reviews for his classroom work, was told by **Enumclaw** principal Terry Parker that he wouldn't be brought back. Later in the process, **Hawk** said there was an offer, but it came with some conditions under which Hawk did not want to work.

Hawk turned in his keys on Thursday.

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Read a races a King Cc and Sno County.

Learn a this yea initiative reference AN ACT Relating to allowing fire fighter emergency medical technicians to transfer public employees' retirement system service credit to the law enforcement officers' and fire fighters' plan 2; adding a new section to chapter 41.26 RCW; and providing an expiration date.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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<u>NEW SECTION.</u> **Sec. 1.** A new section is added to chapter 41.26 RCW under the subchapter heading "plan 2" to read as follows:

- (1) An employee who is eligible for membership in plan 2 and was a member of the public employees' retirement system while employed providing emergency medical services for a city, town, county, or district and whose job was relocated from another department of a city, town, county, or district to a fire department has the following options:
 - (a) Remain a member of the public employees' retirement system; or
- 16 (b) Leave any service credit earned as a member of the public employees' retirement system in the public employees' retirement

Code Rev/LL:ads 1 Z-0207.1/03

system, and have all future service earned in the law enforcement officers' and fire fighters' retirement system plan 2, becoming a dual member under the provisions of chapter 41.54 RCW; or

- (c) Make an election, filed in writing with the department of retirement systems, to transfer service credit previously earned as an emergency medical technician for a city, town, county, or district in the public employees' retirement system plan 1 or plan 2 to the law enforcement officers' and fire fighters' retirement system plan 2 as defined in RCW 41.26.030. Service credit that a member elects to transfer from the public employees' retirement system to the law enforcement officers' and fire fighters' retirement system under this section shall be transferred no earlier than five years after the effective date the member elects to transfer, and only after the member earns five years of service credit as a fire fighter following the effective date the member elects to transfer.
- (2) An employee who is eligible for membership in plan 1 and was a member of the public employees' retirement system while employed providing emergency medical services for a city, town, county, or district and whose job was relocated from another department of a city, town, county, or district to a fire department has the following options:
 - (a) Remain a member of the public employees' retirement system; or
- (b) Leave any service credit earned as a member of the public employees' retirement system in the public employees' retirement system, and have all future service earned in the law enforcement officers' and fire fighters' retirement system plan 1, becoming a dual member under the provisions of chapter 41.54 RCW.
- (3) (a) A member who elects to transfer service credit under subsection (1) (c) of this section shall make the payments required by this subsection prior to having service credit earned as an emergency medical technician for a city, town, county, or district under the public employees' retirement system plan 1 or plan 2 transferred to the law enforcement officers' and fire fighters' retirement system plan 2. However, in no event shall service credit be transferred earlier than five years after the effective date the member elects to transfer, or prior to the member earning five years of service credit as a fire fighter following the effective date the member elects to transfer.

(b) A member who elects to transfer service credit under this subsection shall pay, for the applicable period of service, the difference between the contributions the employee paid to the public employees' retirement system plan 1 or plan 2 and the contributions that would have been paid by the employee had the employee been a member of the law enforcement officers' and fire fighters' retirement system plan 2, plus interest on this difference as determined by the director. This payment must be made no later than five years from the effective date of the election made under subsection (1) (b) of this section.

- (c) No earlier than five years after the effective date the member elects to transfer service credit under this section and upon completion of the payment required in (b) of this subsection, the department shall transfer from the public employees' retirement system plan 1 or plan 2 to the law enforcement officers' and fire fighters' retirement system plan 2: (i) All of the employee's applicable accumulated contributions plus interest and an equal amount of employer contributions; and (ii) all applicable months of service, as defined in RCW 41.26.030(14)(b), credited to the employee under this chapter for service as an emergency services provider for a city, town, county, or district as though that service was rendered as a member of the law enforcement officers' and fire fighters' retirement system plan 2.
- (d) Upon transfer of service credit, contributions, and interest under this subsection, the employee is permanently excluded from membership in the public employees' retirement system for all service transfers.
- NEW SECTION. Sec. 2. This act expires July 1, 2007.

--- END ---



FISCAL NOTE

REQUEST NO.

CODE:

DATE:

BILL NUMBER:

035

11/01/02

Z-0207.1

EMTs into LEOFF

SUMMARY:

This bill impacts members of the Public Employees' Retirement System (PERS) and the Law Enforcement Officers' and Fire Fighters' Retirement System Plan 2 (LEOFF 2) by enabling emergency medical technicians whose jobs were transferred from non-LEOFF employer city, town, county or district departments to fire departments to move past service credit earned as an emergency medical technician in PERS to LEOFF 2.

To move eligible past service credit from PERS to LEOFF 2, an employee is required to make a payment to the retirement system to make up for the difference in contributions, plus interest, that the employee would have made had they been in LEOFF 2 for the PERS service being transferred. This payment must be made no later than 5 years from the effective date of the members election. The employees PERS contributions plus interest, and an equal amount of employer contributions, are moved from PERS to LEOFF 2 upon completion of the employee's required differential payment, but no earlier than 5 years after the effective date of the members election.

This act expires July 1, 2007.

Effective Date: 90 days after session.

BACKGROUND DISCUSSION:

A member who is employed by a department of a city, town, county or district government, like a health department, as an emergency medical technician will normally be a member of PERS. A member who is employed by a city, town, county or district fire department as a fire fighter and/or emergency medical technician may be a member of LEOFF 2. The difference is, in part, because the city, town, county or district health department is not an eligible employer for LEOFF 2.

If an employee's job has been moved from a health department to a fire department, for example through the reorganization of city or county services, they may have service credit for periods of their work as an emergency medical technician in each of PERS and LEOFF, entitling them to portability benefits from each plan under Chapter 41.54 RCW.

MEMBERS IMPACTED:

We have been provided data on 7 Camas County fire fighters who are now in LEOFF and 16 Snohomish County medics who are in process of being moved into LEOFF. Most have prior service in PERS 2. One has service in PERS 1, another is in LEOFF 1. Two others have cashed out their savings fund in PERS 2 and no longer have prior service with PERS 2. We do not have data on any other eligible members from PERS. There are 128,955 active members in PERS 2 and 23,981 active members PERS 1. There are 13,585 active members in LEOFF 2.

Based on the data supplied and assuming the transfer payment is made on the valuation date, the average person would be required to pay \$25,300 to have an average of 11 years of service transferred. Those in LEOFF 2 are eligible to retire at age 53 with an unreduced benefit, and those with 20 or more years of service could retire at age 50 with 91% of their benefit. If this service remained in PERS 2 only those with 20 or more years could retire at age 55 with 37% of their unreduced benefit. The estimated average pay for this group is currently \$69,800 and the average benefit based on this PERS service is .02 x 11 x \$69,800 or \$15,400 per year. This would be \$15,400 in LEOFF 2 at age 53 vs. \$5,700 payable from PERS 2 starting at age 55 for those eligible and desiring to retire early. (Since this pay is not projected these benefits could be viewed in terms of today's dollars)

FISCAL IMPACT:

Based on the data for 23 members who are known to be affected by this bill, we have determined an average cost. The actual cost will not be known until we know how many members can and will make this election.

	<u>Per Person</u>
Increase in Present Value of Projected Benefits	\$ 138,900
Amount Transferred from PERS	-67,800
Amount Paid by Participant	<u>-25,300</u>
Net Increase paid from increased contributions	45,800

The Rate Increase is divided 50%, 30%, 20% for the employee, employer and state respectively.

Actuarial Determinations:

The impact below is for the 23 employees who are known to be affected by this bill.

The bill will impact the actuarial funding of the system by increasing the present value of benefits payable under the System and the required actuarial contribution rate as shown below:

Law Enforcement Of	Law Enforcement Officers' and Fire Fighters' Retirement Syster			
(Dollars in Millions)	Current	Increase	Total	
Actuarial Present Value of Projected Benefits	\$3,652	\$3	\$3,655	
The Value of the Total Commitment to all Current				
Members				
Unfunded Actuarial Accrued Liability	N/A	N/A	N/A	
The Portion of the Plan 1 Liability that is Amortized				
until 2024				
Unfunded Liability (PBO)	(\$907)	\$1	(\$906)	
The Value of the Total Commitment to all Current	, ,		, ,	
Members Attributable to Past Service				
Required Contribution Rate				
Employee	5.05%	0.0045%	5.05%	
Employer		0.0027%	3.03%	
State		0.0027 %	2.02%	
Total	10.10%	0.0089%	10.10%	

Fiscal Budget Determinations:

Since the increase rounds down there is no fiscal impact.

State Actuary's Comments:

Although the above shows no immediate impact on the contribution rates, because of the open nature of who might be eligible or become eligible, the actual cost is not determinable. It is estimated that perhaps 40 medics might become eligible in King county alone, in which case the above costs would roughly triple, and the total contribution rate increase would be .02%/.01%/.01% for the employer, employee and state respectively.

STATEMENT OF DATA AND ASSUMPTIONS USED IN PREPARING THIS FISCAL NOTE:

The costs presented in this fiscal bill are based on our understanding of the bill as well as generally accepted actuarial practices including the following:

- 1. Costs were developed using the same membership data, methods, assets and assumptions as those used in preparing the September 30, 2001 actuarial valuation report of the Law Enforcement Officers' and Fire Fighters' Retirement System plan 2.
- 2. As with the costs developed in the actuarial valuation, the emerging costs of the System will vary from those presented in the valuation report or this fiscal note to the extent that actual experience differs from that projected by the actuarial assumptions.
- 3. Additional assumptions used to evaluate the cost impact of the bill which were not used or disclosed in the actuarial valuation report include the following:
 - We assume all eligible members would elect to transfer their service.
- 4. The analysis of this bill does not consider any other proposed changes to the system. The combined effect of several changes to the system could exceed the sum of each proposed change considered individually.
- 5. This fiscal note is intended for use only during the 2003 Legislative Session.
- 6. The funding method used for Plan 1 utilizes the Plan 2 employer/state rate as the Normal Cost and amortizes the remaining liability (UAAL) by the year 2024. Benefit increases to Plan 2 will change the UAAL in Plan 1. The cost of benefit increases to Plan 1 increases the UAAL.
- 7. Plan 2 utilizes the Aggregate Funding Method. The cost of Plan 2 is spread over the average working lifetime of the current active Plan 2 members.

GLOSSARY OF ACTUARIAL TERMS:

Actuarial Present Value: The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

Projected Benefits: Pension benefit amounts which are expected to be paid in the taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

Unfunded Actuarial Accrued Liability (UAAL): The cost of Plan 1 is divided into two pieces. The Normal Cost portion is paid over the working lifetime of the Plan 1 active members. The remaining cost is called the UAAL. The UAAL is paid for by employers as a percent of the salaries of all plan 1, 2 and 3 members until the year 2024.

Pension Benefit Obligation (PBO): The portion of the Actuarial Present Value of future benefits attributable to service credit that has been earned to date(past service).

Unfunded Liability (Unfunded PBO): The excess, if any, of the Pension Benefit Obligation over the Valuation Assets. This is the portion of all benefits earned to date that are not covered by plan assets.

EMT's into LEOFF

Description of 2002 Emergency Medical Technician Bills HB 2896/SB 6781

Background:

Emergency Medical Technicians (EMTs) employed by local governments in health departments or other similar divisions of local governments are members of the Public Employees' Retirement System (PERS). All employees first employed in PERS-eligible positions since 1977 have been enrolled in PERS plan 2/3, which allows for an unreduced retirement allowance at age 65.

Some EMTs have had their jobs moved from various departments in local government to fire departments. Upon meeting all the requirements to become fire fighters, such as training and passing applicable examinations, these EMTs employed at fire departments become members of the Law Enforcement Officers' and Fire Fighters' Retirement System plan 2 (LEOFF 2). Members of LEOFF 2 may retire with an unreduced allowance at age 53.

Two employers who have transferred EMTs are the City of Camas and Snohomish County. Twenty-one EMTs from these employers are now employed by fire departments and are in LEOFF 2, and most have prior service in PERS plan 2. The actuarial fiscal notes prepared for several versions of HB 2896 during the 2002 legislative session assess the cost impact for these employees under each bill. Several other employers were reported as considering a similar movement of EMTs to fire departments during the 2002 legislative session, and all versions of the bill would remain effective until July 1, 2007.

Age and Service Credit of Emergency Medical Technicians City of Camas and Snohomish County, 2001

Age	Number	Average years to unreduced retirement
25-29	1	24
30-34	2	20
35-39	1	18
40-44	7	11
45-49	7	6
50-53	5	3
54+	1	-

Members with years of service in each of PERS 2 and LEOFF 2 may currently utilize the portability provisions of state retirement law to combine years of service and average salary for purposes of retirement eligibility, but the retirement ages of each plan still apply to the benefit receivable from each plan.

Summary of Bill Versions:

HB 2896/SB 6781

EMTs whose jobs have been moved from a department of local government to a fire department and are now members of LEOFF 2 may apply to have any service credit earned as an EMT in PERS 2 to LEOFF 2.

An employee moving eligible service credit from PERS 2 to LEOFF 2 is required to pay to the retirement system the difference in contributions, plus interest, that would have been paid by the employee had their entire service been rendered in LEOFF 2. The employee shall complete this payment no later than five years from the date of their transfer or retirement, whichever comes first.

Upon completion of the employee's payment, the employee's contributions plus interest and an equal amount of employer contributions shall be transferred from PERS 2 to LEOFF 2. Any difference in employer contributions made to PERS 2 and the employer and state contributions that would have been made in LEOFF 2 become liabilities of LEOFF 2 and are incorporated into the LEOFF 2 contribution rates paid by all LEOFF 2 employees, employers, and the state.

This bill was passed by the house 88-9 on February 18, 2002.

SHB 2896

The substitute bill recommended by committee altered the amount that employers paid upon the employee's completion of their required payments for transferring service. In addition to the equal amount of employer contributions being transferred from PERS 2 to LEOFF 2, the employer is required to pay an amount sufficient to ensure that the contribution rates to LEOFF 2 do not increase due to the transfer of the employee's past service from PERS 2 to LEOFF 2. The employer is required to make this additional payment within five years of the employee's completion of their transfer payment.

Though recommended by the Appropriations Committee, the House of Representatives passed the original version of HB 2896.

Senate striking amendment S4874.2 to HB 2896

Amending the original bill, the striking amendment permitted both members of PERS 1 and PERS 2 to transfer past service into LEOFF 2. Employees electing to transfer service from PERS 1 or 2 to LEOFF 2 shall not retire with their transferred service under the terms of LEOFF 2 earlier than five years after the effective date the member elects to transfer service.

As in the original bill, employers have an equal amount of employer contributions transferred to LEOFF 2, and any difference in employer contributions made to PERS 2 and the employer and state contributions that would have been made in LEOFF 2 become liabilities of LEOFF 2 and are incorporated into the LEOFF 2 contribution rates paid by all LEOFF 2 employees, employers, and the state.

The Senate Ways and Means Committee adopted this amendment. No further action was taken.

All versions of the bill expire July 1, 2007.

Executive Committee Recommendation:

Permit Emergency Medical Technicians employed by fire departments who are members of LEOFF 2 and whose jobs were moved from a department of local government to transfer past service credit earned as a public EMT to LEOFF 2.

A member who elects to transfer eligible service credit earned in PERS 2 to LEOFF 2 must pay the difference in employee contributions between those made in PERS 2, and those that would have made in LEOFF2, plus interest. In addition, the service credit shall be transferred from PERS 2 to LEOFF 2 no earlier than five years following the effective date the member elects to transfer.

Upon transfer of the employee's service credit into LEOFF 2, an equal amount of employer contributions to employee contributions shall be transferred from PERS 2 into LEOFF 2. Any additional cost between the amount of employer contributions transferred from PERS 2 into LEOFF 2 and the value of the service moved into LEOFF 2 become liabilities of LEOFF 2 and are incorporated into the LEOFF 2 contribution rates to be paid by all LEOFF 2 employees, employers, and the state.

- 1 AN ACT Relating to providing optional service credit for substitute
- 2 service to members of the school employees' retirement system; amending
- 3 RCW 41.35.010 and 41.35.030; and adding a new section to chapter 41.35
- 4 RCW.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 41.35.010 and 2001 c 180 s 3 are each amended to read as follows:
- 8 The definitions in this section apply throughout this chapter, 9 unless the context clearly requires otherwise((\div)).
- 10 (1) "Retirement system" means the Washington school employees'
- 11 retirement system provided for in this chapter.
 12 (2) "Department" means the department of retirement systems created
- 12 (2) "Department" means the department of retirement systems created 13 in chapter 41.50 RCW.
- 14 (3) "State treasurer" means the treasurer of the state of 15 Washington.
- 16 (4) "Employer," for plan 2 and plan 3 members, means a school 17 district or an educational service district.

1 (5) "Member" means any employee included in the membership of the 2 retirement system, as provided for in RCW 41.35.030.

- (6) (a) "Compensation earnable" for plan 2 and plan 3 members, means salaries or wages earned by a member during a payroll period for personal services, including overtime payments, and shall include wages and salaries deferred under provisions established pursuant to sections 403(b), 414(h), and 457 of the United States internal revenue code, but shall exclude nonmoney maintenance compensation and lump sum or other payments for deferred annual sick leave, unused accumulated vacation, unused accumulated annual leave, or any form of severance pay.
- (b) "Compensation earnable" for plan 2 and plan 3 members also includes the following actual or imputed payments, which are not paid for personal services:
- (i) Retroactive payments to an individual by an employer on reinstatement of the employee in a position, or payments by an employer to an individual in lieu of reinstatement, which are awarded or granted as the equivalent of the salary or wage which the individual would have earned during a payroll period shall be considered compensation earnable to the extent provided in this subsection, and the individual shall receive the equivalent service credit;
- (ii) In any year in which a member serves in the legislature, the member shall have the option of having such member's compensation earnable be the greater of:
- (A) The compensation earnable the member would have received had such member not served in the legislature; or
- (B) Such member's actual compensation earnable received for nonlegislative public employment and legislative service combined. Any additional contributions to the retirement system required because compensation earnable under (b) (ii) (A) of this subsection is greater than compensation earnable under this (b) (ii) (B) of this subsection shall be paid by the member for both member and employer contributions;
- 32 (iii) Assault pay only as authorized by RCW 27.04.100, 72.01.045, and 72.09.240;
- 34 (iv) Compensation that a member would have received but for a 35 disability occurring in the line of duty only as authorized by RCW 36 41.40.038;
- 37 (v) Compensation that a member receives due to participation in the

leave sharing program only as authorized by RCW 41.04.650 through 41.04.670; and

- (vi) Compensation that a member receives for being in standby status. For the purposes of this section, a member is in standby status when not being paid for time actually worked and the employer requires the member to be prepared to report immediately for work, if the need arises, although the need may not arise.
- (7) "Service" for plan 2 and plan 3 members means periods of employment by a member in an eligible position or positions for one or more employers for which compensation earnable is paid. Compensation earnable earned for ninety or more hours in any calendar month shall constitute one service credit month except as provided in RCW 41.35.180. Compensation earnable earned for at least seventy hours but less than ninety hours in any calendar month shall constitute one-half service credit month of service. Compensation earnable earned for less than seventy hours in any calendar month shall constitute one-quarter service credit month of service. Time spent in standby status, whether compensated or not, is not service.

Any fraction of a year of service shall be taken into account in the computation of such retirement allowance or benefits.

- (a) Service in any state elective position shall be deemed to be full-time service.
 - (b) A member shall receive a total of not more than twelve service credit months of service for such calendar year. If an individual is employed in an eligible position by one or more employers the individual shall receive no more than one service credit month during any calendar month in which multiple service for ninety or more hours is rendered.
 - (c) For purposes of plan 2 and 3 "forty-five days" as used in RCW 28A.400.300 is equal to two service credit months. Use of less than forty-five days of sick leave is creditable as allowed under this subsection as follows:
 - (i) Less than eleven days equals one-quarter service credit month;
- 34 (ii) Eleven or more days but less than twenty-two days equals one-35 half service credit month;
 - (iii) Twenty-two days equals one service credit month;
- (iv) More than twenty-two days but less than thirty-three days equals one and one-quarter service credit month; and

- 1 (v) Thirty-three or more days but less than forty-five days equals 2 one and one-half service credit month.
 - (8) "Service credit year" means an accumulation of months of service credit which is equal to one when divided by twelve.

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- (9) "Service credit month" means a month or an accumulation of months of service credit which is equal to one.
 - (10) "Membership service" means all service rendered as a member.
- (11) "Beneficiary" for plan 2 and plan 3 members means any person in receipt of a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer by another person.
- (12) "Regular interest" means such rate as the director may determine.
 - (13) "Accumulated contributions" means the sum of all contributions standing to the credit of a member in the member's individual account, including any amount paid under RCW 41.50.165(2), together with the regular interest thereon.
 - (14) "Average final compensation" for plan 2 and plan 3 members means the member's average compensation earnable of the highest consecutive sixty months of service credit months prior to such member's retirement, termination, or death. Periods constituting authorized leaves of absence may not be used in the calculation of average final compensation except under RCW 41.40.710(2).
 - (15) "Final compensation" means the annual rate of compensation earnable by a member at the time of termination of employment.
 - (16) "Annuity" means payments for life derived from accumulated contributions of a member. All annuities shall be paid in monthly installments.
 - (17) "Pension" means payments for life derived from contributions made by the employer. All pensions shall be paid in monthly installments.
- (18) "Retirement allowance" for plan 2 and plan 3 members means monthly payments to a retiree or beneficiary as provided in this chapter.
- 35 (19) "Employee" or "employed" means a person who is providing 36 services for compensation to an employer, unless the person is free 37 from the employer's direction and control over the performance of work.

The department shall adopt rules and interpret this subsection consistent with common law.

- (20) "Actuarial equivalent" means a benefit of equal value when computed upon the basis of such mortality and other tables as may be adopted by the director.
- (21) "Retirement" means withdrawal from active service with a retirement allowance as provided by this chapter.
- (22) "Eligible position" means any position that, as defined by the employer, normally requires five or more months of service a year for which regular compensation for at least seventy hours is earned by the occupant thereof. For purposes of this chapter an employer shall not define "position" in such a manner that an employee's monthly work for that employer is divided into more than one position.
- (23) "Ineligible position" means any position which does not conform with the requirements set forth in subsection (22) of this section.
- (24) "Leave of absence" means the period of time a member is authorized by the employer to be absent from service without being separated from membership.
- (25) "Retiree" means any person who has begun accruing a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer while a member.
 - (26) "Director" means the director of the department.
- (27) "State elective position" means any position held by any person elected or appointed to statewide office or elected or appointed as a member of the legislature.
- (28) "State actuary" or "actuary" means the person appointed pursuant to RCW 44.44.010(2).
- (29) "Plan 2" means the Washington school employees' retirement system plan 2 providing the benefits and funding provisions covering persons who first became members of the public employees' retirement system on and after October 1, 1977, and transferred to the Washington school employees' retirement system under RCW 41.40.750.
- 34 (30) "Plan 3" means the Washington school employees' retirement 35 system plan 3 providing the benefits and funding provisions covering 36 persons who first became members of the system on and after September 37 1, 2000, or who transfer from plan 2 under RCW 41.35.510.

- 1 (31) "Index" means, for any calendar year, that year's annual 2 average consumer price index, Seattle, Washington area, for urban wage 3 earners and clerical workers, all items, compiled by the bureau of 4 labor statistics, United States department of labor.
 - (32) "Index A" means the index for the year prior to the determination of a postretirement adjustment.

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- (33) "Index B" means the index for the year prior to index A.
- 8 (34) "Adjustment ratio" means the value of index A divided by index 9 B.
- 10 (35) "Separation from service" occurs when a person has terminated all employment with an employer.
- 12 (36) "Member account" or "member's account" for purposes of plan 3 13 means the sum of the contributions and earnings on behalf of the member 14 in the defined contribution portion of plan 3.
 - (37) "Classified employee" means an employee of a school district or an educational service district who is not eligible for membership in the teachers' retirement system established under chapter 41.32 RCW.
- 18 <u>(38) "Substitute employee" means a classified employee who is</u>
 19 <u>employed by an employer exclusively as a substitute for an absent</u>
 20 <u>employee.</u>
- 21 **Sec. 2.** RCW 41.35.030 and 1998 c 341 s 4 are each amended to read 22 as follows:

Membership in the retirement system shall consist of all regularly compensated classified employees and appointive and elective officials of employers, as defined in this chapter, with the following exceptions:

- (1) Persons in ineligible positions;
- (2) (a) Persons holding elective offices or persons appointed directly by the governor: PROVIDED, That such persons shall have the option of applying for membership during such periods of employment: AND PROVIDED FURTHER, That any persons holding or who have held elective offices or persons appointed by the governor who are members in the retirement system and who have, prior to becoming such members, previously held an elective office, and did not at the start of such initial or successive terms of office exercise their option to become members, may apply for membership to be effective during such term or terms of office, and shall be allowed to establish the service credit

1 applicable to such term or terms of office upon payment of the employee contributions therefor by the employee with interest as determined by 2 the director and employer contributions therefor by the employer or 3 employee with interest as determined by the director: AND PROVIDED 4 FURTHER, That all contributions with interest submitted by the employee 5 6 under this subsection shall be placed in the employee's individual account in the employee's savings fund and be treated as any other 7 contribution made by the employee, with the exception that any 8 contributions submitted by the employee in payment of the employer's 9 obligation, together with the interest the director may apply to the 10 employer's contribution, shall not be considered part of the member's 11 12 annuity for any purpose except withdrawal of contributions;

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- (b) A member holding elective office who has elected to apply for membership pursuant to (a) of this subsection and who later wishes to be eligible for a retirement allowance shall have the option of ending his or her membership in the retirement system. A member wishing to end his or her membership under this subsection must file on a form supplied by the department a statement indicating that the member agrees to irrevocably abandon any claim for service for future periods served as an elected official. A member who receives more than fifteen thousand dollars per year in compensation for his or her elective service, adjusted annually for inflation by the director, is not eligible for the option provided by this subsection (2) (b);
- (3) Retirement system retirees: PROVIDED, That following reemployment in an eligible position, a retiree may elect to prospectively become a member of the retirement system if otherwise eligible;
- (4) Persons enrolled in state-approved apprenticeship programs, authorized under chapter 49.04 RCW, and who are employed by employers to earn hours to complete such apprenticeship programs, if the employee is a member of a union-sponsored retirement plan and is making contributions to such a retirement plan or if the employee is a member of a Taft-Hartley retirement plan;
- 34 (5) Persons rendering professional services to an employer on a 35 fee, retainer, or contract basis or when the income from these services 36 is less than fifty percent of the gross income received from the 37 person's practice of a profession;

- (6) Substitute employees, except for the purposes of the purchase of service credit under section 3 of this act. Upon the return or termination of the absent employee a substitute employee is replacing, that substitute employee shall no longer be ineligible under this subsection;
- (7) Employees who (a) are not citizens of the United States, (b) do not reside in the United States, and (c) perform duties outside of the United States;
- (((7))) <u>(8)</u> Employees who (a) are not citizens of the United States, (b) are not covered by chapter 41.48 RCW, (c) are not excluded from membership under this chapter or chapter 41.04 RCW, (d) are residents of this state, and (e) make an irrevocable election to be excluded from membership, in writing, which is submitted to the director within thirty days after employment in an eligible position;
- (((8))) <u>(9)</u> Employees who are citizens of the United States and who reside and perform duties for an employer outside of the United States: PROVIDED, That unless otherwise excluded under this chapter or chapter 41.04 RCW, the employee may apply for membership (a) within thirty days after employment in an eligible position and membership service credit shall be granted from the first day of membership service, and (b) after this thirty-day period, but membership service credit shall be granted only if payment is made for the noncredited membership service
- under RCW 41.50.165(2), otherwise service shall be from the date of application.
- NEW SECTION. Sec. 3. A new section is added to chapter 41.35 RCW under the subchapter heading "provisions applicable to plan 2 and plan 3" to read as follows:
 - (1) A substitute employee who works five or more months of seventy or more hours for which earnable compensation is paid in a school year may apply to the department to establish membership after the end of the school year during which the work was performed. The application must:
- 33 (a) Include a list of the employers the substitute employee has worked for;
 - (b) Include proof of hours worked and compensation earned; and
- 36 (c) Be made prior to retirement.

- 1 (2) Substitute employees who are members may apply to the 2 department to receive service after the end of the last day of 3 instruction of the school year during which the service was performed. 4 The application must:
 - (a) Include a list of the employers the substitute employee has worked for;
 - (b) Include proof of hours worked and compensation earned; and
 - (c) Be made prior to retirement.

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- (3) If the department accepts the substitute employee's application for service credit, the substitute employee may obtain service credit by paying the required contribution to the retirement system. The employer must pay the required employer contribution upon notice from the department that the substitute employee has made contributions under this section.
- (4) The department shall charge interest prospectively on employee contributions that are submitted under this section more than six months after the end of the school year, as defined in RCW 28A.150.040, for which the substitute employee is seeking service credit. The interest rate charged to the employee shall take into account interest lost on employer contributions delayed for more than six months after the end of the school year.
- (5) Each employer shall quarterly notify each substitute employee it has employed during the school year of the number of hours worked by, and the compensation paid to, the substitute employee.
- (6) If a substitute employee, as defined in RCW 41.35.010(38), applies to the department under this section for credit for earnable compensation earned from an employer, the substitute employee must make contributions for all periods of service for that employer.
- (7) The department shall adopt rules implementing this section.

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FISCAL NOTE

CODE: DAT

REQUEST NO.

BILL NUMBER:

Office of the State Actuary

035 10/3

10/31/02 Z-0147.1

Membership & Svc Credit

SUMMARY:

This bill impacts the School Employees Retirement System by allowing substitute employees to purchase service credit.

Effective Date: Ninety days after session.

BACKGROUND DISCUSSION:

Substitutes for classified employees in school districts may earn service credit in the School Employees Retirement System if they work five or more months of during the year for which compensation for at least seventy hours per month is earned two years in succession.

Currently, by substituting on a frequent basis, a classified substitute employee may surpass the requirements to earn school employees' retirement system service credit. When this occurs, their employer must make the appropriate employer contributions to the retirement plan for the period during which the employee fulfilled those requirements. The substitute employee is also billed for the employee contributions for the same period. School districts are inconsistent with the application of these service credit rules.

While some substitutes may use this experience to work into a full-time position, others do not. Many substitutes withdraw their contributions after they terminate employment at the end of the school year. This causes administrative costs at the school districts and at the department. It also causes a financial burden to the substitute because they are assessed a 10% tax penalty for withdrawing.

MEMBERS IMPACTED:

Current classified substitutes who are members would be removed from membership. We currently have no information on the number of classified substitute employees. Those who opt to purchase service credit under this bill would be doing so with after-tax dollars rather than with pre-tax dollars as do regular members.

FISCAL IMPACT:

By excluding all substitutes from membership, except those who opt in voluntarily, the contribution rate could increase. The cost of the retirement system would be borne only by those receiving the benefits as school districts would no longer make contributions for those who receive no benefits. The total cost would not increase, however.

SERS & PERS Membership/Service Credit

Membership and service credit determinations of substitute employees for School Employee's Retirement System (SERS) members are not consistent among employers and may not adhere to existing statutes and administrative codes. This may be the result of the complexity in the statutes and rules themselves.

As a result of their permanent part-time status, many classified school employees work considerably fewer hours during the school year than full-time employees. But as with teachers, if they are ill or absent, they need a substitute. These substitutes work even fewer hours during the year than the already modest number worked by many of those for whom they are substituting. This limited work time makes it difficult for substitutes to accumulate significant amounts of service credit and significant value in the School Employees Retirement System.

As a result, the executive committee of the JCPP recommends that the same membership and service credit procedure used for substitute teachers be used for substitute school employees. At the end of each school year substitute teachers may opt to purchase the service credit warranted by the hours they worked. As a voluntary approach, this would eliminate those from plan membership who don't qualify and those who don't wish to participate. As in TRS, contributions would be in after-tax dollars; this would eliminate much of the penalty should a member need to withdraw in the future.

As this administrative process is already in use, the burden is minimized. Recent procedural improvements at the Department have lowered the cost of administering the substitute teacher records. These improvements have lowered any potential cost of administering a similar process for substitute SERS workers.

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AN ACT Relating to allowing a member holding state elective office
the option during each term of office of membership or retirement and
beginning their retirement allowance in the law enforcement officers'
and fire fighters' retirement system, the teachers' retirement system,
the school employees' retirement system, and the public employees'
retirement system; and amending RCW 41.26.030, 41.32.010, 41.32.263,
41.35.030, and 41.40.023.
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8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

- 9 **Sec. 1.** RCW 41.26.030 and 2002 c 128 s 3 are each amended to read 10 as follows:
- 11 As used in this chapter, unless a different meaning is plainly 12 required by the context:
 - (1) "Retirement system" means the "Washington law enforcement officers' and fire fighters' retirement system" provided herein.
- 15 (2)(a) "Employer" for plan 1 members, means the legislative 16 authority of any city, town, county, or district or the elected 17 officials of any municipal corporation that employs any law enforcement 18 officer and/or fire fighter, any authorized association of such

- 1 municipalities, and, except for the purposes of RCW 41.26.150, any
- 2 labor guild, association, or organization, which represents the fire
- 3 fighters or law enforcement officers of at least seven cities of over
- 4 20,000 population and the membership of each local lodge or division of
- 5 which is composed of at least sixty percent law enforcement officers or
- 6 fire fighters as defined in this chapter.

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- 7 (b) "Employer" for plan 2 members, means the following entities to 8 the extent that the entity employs any law enforcement officer and/or 9 fire fighter:
 - (i) The legislative authority of any city, town, county, or district;
 - (ii) The elected officials of any municipal corporation;
- 13 (iii) The governing body of any other general authority law 14 enforcement agency; or
 - (iv) A four-year institution of higher education having a fully operational fire department as of January 1, 1996.
 - (3) "Law enforcement officer" beginning January 1, 1994, means any person who is commissioned and employed by an employer on a full time, fully compensated basis to enforce the criminal laws of the state of Washington generally, with the following qualifications:
 - (a) No person who is serving in a position that is basically clerical or secretarial in nature, and who is not commissioned shall be considered a law enforcement officer;
 - (b) Only those deputy sheriffs, including those serving under a different title pursuant to county charter, who have successfully completed a civil service examination for deputy sheriff or the equivalent position, where a different title is used, and those persons serving in unclassified positions authorized by RCW 41.14.070 except a private secretary will be considered law enforcement officers;
 - (c) Only such full time commissioned law enforcement personnel as have been appointed to offices, positions, or ranks in the police department which have been specifically created or otherwise expressly provided for and designated by city charter provision or by ordinance enacted by the legislative body of the city shall be considered city police officers;
- 36 (d) The term "law enforcement officer" also includes the executive 37 secretary of a labor guild, association or organization (which is an 38 employer under RCW 41.26.030(2)) if that individual has five years

previous membership in the retirement system established in chapter 41.20 RCW. The provisions of this subsection (3)(d) shall not apply to plan 2 members; and

- (e) The term "law enforcement officer" also includes a person employed on or after January 1, 1993, as a public safety officer or director of public safety, so long as the job duties substantially involve only either police or fire duties, or both, and no other duties in a city or town with a population of less than ten thousand. The provisions of this subsection (3) (e) shall not apply to any public safety officer or director of public safety who is receiving a retirement allowance under this chapter as of May 12, 1993.
 - (4) "Fire fighter" means:

- (a) Any person who is serving on a full time, fully compensated basis as a member of a fire department of an employer and who is serving in a position which requires passing a civil service examination for fire fighter, and who is actively employed as such;
- (b) Anyone who is actively employed as a full time fire fighter where the fire department does not have a civil service examination;
 - (c) Supervisory fire fighter personnel;
- (d) Any full time executive secretary of an association of fire protection districts authorized under RCW 52.12.031. The provisions of this subsection (4)(d) shall not apply to plan 2 members;
- (e) The executive secretary of a labor guild, association or organization (which is an employer under RCW 41.26.030(2) as now or hereafter amended), if such individual has five years previous membership in a retirement system established in chapter 41.16 or 41.18 RCW. The provisions of this subsection (4)(e) shall not apply to plan 2 members;
- (f) Any person who is serving on a full time, fully compensated basis for an employer, as a fire dispatcher, in a department in which, on March 1, 1970, a dispatcher was required to have passed a civil service examination for fire fighter; and
- (g) Any person who on March 1, 1970, was employed on a full time, fully compensated basis by an employer, and who on May 21, 1971, was making retirement contributions under the provisions of chapter 41.16 or 41.18 RCW.
- 37 (5) "Department" means the department of retirement systems created 38 in chapter 41.50 RCW.

- 1 (6) "Surviving spouse" means the surviving widow or widower of a 2 member. "Surviving spouse" shall not include the divorced spouse of a 3 member except as provided in RCW 41.26.162.
 - (7) (a) "Child" or "children" means an unmarried person who is under the age of eighteen or mentally or physically handicapped as determined by the department, except a handicapped person in the full time care of a state institution, who is:
 - (i) A natural born child;

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- 9 (ii) A stepchild where that relationship was in existence prior to 10 the date benefits are payable under this chapter;
 - (iii) A posthumous child;
- 12 (iv) A child legally adopted or made a legal ward of a member prior 13 to the date benefits are payable under this chapter; or
 - (v) An illegitimate child legitimized prior to the date any benefits are payable under this chapter.
 - (b) A person shall also be deemed to be a child up to and including the age of twenty years and eleven months while attending any high school, college, or vocational or other educational institution accredited, licensed, or approved by the state, in which it is located, including the summer vacation months and all other normal and regular vacation periods at the particular educational institution after which the child returns to school.
 - (8) "Member" means any fire fighter, law enforcement officer, or other person as would apply under subsections (3) or (4) of this section whose membership is transferred to the Washington law enforcement officers' and fire fighters' retirement system on or after March 1, 1970, and every law enforcement officer and fire fighter who is employed in that capacity on or after such date.
- 29 (9) "Retirement fund" means the "Washington law enforcement 30 officers' and fire fighters' retirement system fund" as provided for 31 herein.
- 32 (10) "Employee" means any law enforcement officer or fire fighter 33 as defined in subsections (3) and (4) of this section.
- 34 (11)(a) "Beneficiary" for plan 1 members, means any person in 35 receipt of a retirement allowance, disability allowance, death benefit, 36 or any other benefit described herein.
- 37 (b) "Beneficiary" for plan 2 members, means any person in receipt

of a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer by another person.

- (12) (a) "Final average salary" for plan 1 members, means (i) for a member holding the same position or rank for a minimum of twelve months preceding the date of retirement, the basic salary attached to such same position or rank at time of retirement; (ii) for any other member, including a civil service member who has not served a minimum of twelve months in the same position or rank preceding the date of retirement, the average of the greatest basic salaries payable to such member during any consecutive twenty-four month period within such member's last ten years of service for which service credit is allowed, computed by dividing the total basic salaries payable to such member during the selected twenty-four month period by twenty-four; (iii) in the case of disability of any member, the basic salary payable to such member at the time of disability retirement; (iv) in the case of a member who hereafter vests pursuant to RCW 41.26.090, the basic salary payable to such member at the time of vesting.
- (b) "Final average salary" for plan 2 members, means the monthly average of the member's basic salary for the highest consecutive sixty service credit months of service prior to such member's retirement, termination, or death. Periods constituting authorized unpaid leaves of absence may not be used in the calculation of final average salary.
- (13) (a) "Basic salary" for plan 1 members, means the basic monthly rate of salary or wages, including longevity pay but not including overtime earnings or special salary or wages, upon which pension or retirement benefits will be computed and upon which employer contributions and salary deductions will be based.
- (b) "Basic salary" for plan 2 members, means salaries or wages earned by a member during a payroll period for personal services, including overtime payments, and shall include wages and salaries deferred under provisions established pursuant to sections 403(b), 414(h), and 457 of the United States Internal Revenue Code, but shall exclude lump sum payments for deferred annual sick leave, unused accumulated vacation, unused accumulated annual leave, or any form of severance pay. In any year in which a member serves in the legislature the member shall have the option of having such member's basic salary be the greater of:

1 (i) The basic salary the member would have received had such member 2 not served in the legislature; or

- (ii) Such member's actual basic salary received for nonlegislative public employment and legislative service combined. Any additional contributions to the retirement system required because basic salary under (b)(i) of this subsection is greater than basic salary under (b)(ii) of this subsection shall be paid by the member for both member and employer contributions.
- (14) (a) "Service" for plan 1 members, means all periods of employment for an employer as a fire fighter or law enforcement officer, for which compensation is paid, together with periods of suspension not exceeding thirty days in duration. For the purposes of this chapter service shall also include service in the armed forces of the United States as provided in RCW 41.26.190. Credit shall be allowed for all service credit months of service rendered by a member from and after the member's initial commencement of employment as a fire fighter or law enforcement officer, during which the member worked for seventy or more hours, or was on disability leave or disability retirement. Only service credit months of service shall be counted in the computation of any retirement allowance or other benefit provided for in this chapter.
- (i) For members retiring after May 21, 1971 who were employed under the coverage of a prior pension act before March 1, 1970, "service" shall also include (A) such military service not exceeding five years as was creditable to the member as of March 1, 1970, under the member's particular prior pension act, and (B) such other periods of service as were then creditable to a particular member under the provisions of RCW 41.18.165, 41.20.160 or 41.20.170. However, in no event shall credit be allowed for any service rendered prior to March 1, 1970, where the member at the time of rendition of such service was employed in a position covered by a prior pension act, unless such service, at the time credit is claimed therefor, is also creditable under the provisions of such prior act.
- (ii) A member who is employed by two employers at the same time shall only be credited with service to one such employer for any month during which the member rendered such dual service.
- 37 (b) "Service" for plan 2 members, means periods of employment by a 38 member for one or more employers for which basic salary is earned for

ninety or more hours per calendar month which shall constitute a service credit month. Periods of employment by a member for one or more employers for which basic salary is earned for at least seventy hours but less than ninety hours per calendar month shall constitute one-half service credit month. Periods of employment by a member for one or more employers for which basic salary is earned for less than seventy hours shall constitute a one-quarter service credit month.

Members of the retirement system who are elected or appointed to a state elective position may elect <u>during a ninety-day period at the beginning of each term of office</u> to continue ((to be members of this retirement system)), resume, or to end membership in the retirement system and if otherwise eligible begin their retirement allowance. A state elected official who chooses to end membership at the beginning of a term of office and begin their retirement allowance shall neither make contributions nor earn service credit for the duration of that term.

Service credit years of service shall be determined by dividing the total number of service credit months of service by twelve. Any fraction of a service credit year of service as so determined shall be taken into account in the computation of such retirement allowance or benefits.

If a member receives basic salary from two or more employers during any calendar month, the individual shall receive one service credit month's service credit during any calendar month in which multiple service for ninety or more hours is rendered; or one-half service credit month's service credit during any calendar month in which multiple service for at least seventy hours but less than ninety hours is rendered; or one-quarter service credit month during any calendar month in which multiple service for less than seventy hours is rendered.

- (15) "Accumulated contributions" means the employee's contributions made by a member, including any amount paid under RCW 41.50.165(2), plus accrued interest credited thereon.
- (16) "Actuarial reserve" means a method of financing a pension or retirement plan wherein reserves are accumulated as the liabilities for benefit payments are incurred in order that sufficient funds will be available on the date of retirement of each member to pay the member's future benefits during the period of retirement.

- 1 (17) "Actuarial valuation" means a mathematical determination of 2 the financial condition of a retirement plan. It includes the 3 computation of the present monetary value of benefits payable to 4 present members, and the present monetary value of future employer and 5 employee contributions, giving effect to mortality among active and 6 retired members and also to the rates of disability, retirement, 7 withdrawal from service, salary and interest earned on investments.
- 8 (18) "Disability board" for plan 1 members means either the county 9 disability board or the city disability board established in RCW 10 41.26.110.
 - (19) "Disability leave" means the period of six months or any portion thereof during which a member is on leave at an allowance equal to the member's full salary prior to the commencement of disability retirement. The definition contained in this subsection shall apply only to plan 1 members.
 - (20) "Disability retirement" for plan 1 members, means the period following termination of a member's disability leave, during which the member is in receipt of a disability retirement allowance.
 - (21) "Position" means the employment held at any particular time, which may or may not be the same as civil service rank.
 - (22) "Medical services" for plan 1 members, shall include the following as minimum services to be provided. Reasonable charges for these services shall be paid in accordance with RCW 41.26.150.
 - (a) Hospital expenses: These are the charges made by a hospital, in its own behalf, for
 - (i) Board and room not to exceed semiprivate room rate unless private room is required by the attending physician due to the condition of the patient.
- 29 (ii) Necessary hospital services, other than board and room, 30 furnished by the hospital.
 - (b) Other medical expenses: The following charges are considered "other medical expenses", provided that they have not been considered as "hospital expenses".
 - (i) The fees of the following:

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- 35 (A) A physician or surgeon licensed under the provisions of chapter 36 18.71 RCW;
- 37 (B) An osteopathic physician and surgeon licensed under the provisions of chapter 18.57 RCW;

- 1 (C) A chiropractor licensed under the provisions of chapter 18.25 2 RCW.
- 3 (ii) The charges of a registered graduate nurse other than a nurse 4 who ordinarily resides in the member's home, or is a member of the 5 family of either the member or the member's spouse.
 - (iii) The charges for the following medical services and supplies:
 - (A) Drugs and medicines upon a physician's prescription;
 - (B) Diagnostic x-ray and laboratory examinations;
 - (C) X-ray, radium, and radioactive isotopes therapy;
- 10 (D) Anesthesia and oxygen;

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- 11 (E) Rental of iron lung and other durable medical and surgical equipment;
 - (F) Artificial limbs and eyes, and casts, splints, and trusses;
 - (G) Professional ambulance service when used to transport the member to or from a hospital when injured by an accident or stricken by a disease;
 - (H) Dental charges incurred by a member who sustains an accidental injury to his or her teeth and who commences treatment by a legally licensed dentist within ninety days after the accident;
 - (I) Nursing home confinement or hospital extended care facility;
 - (J) Physical therapy by a registered physical therapist;
- 22 (K) Blood transfusions, including the cost of blood and blood 23 plasma not replaced by voluntary donors;
- 24 (L) An optometrist licensed under the provisions of chapter 18.53 25 RCW.
- 26 (23) "Regular interest" means such rate as the director may 27 determine.
 - (24) "Retiree" for persons who establish membership in the retirement system on or after October 1, 1977, means any member in receipt of a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer by such member.
 - (25) "Director" means the director of the department.
- 33 (26) "State actuary" or "actuary" means the person appointed 34 pursuant to RCW 44.44.010(2).
- 35 (27) "State elective position" means any position held by any 36 person elected or appointed to statewide office or elected or appointed 37 as a member of the legislature.

- 1 (28) "Plan 1" means the law enforcement officers' and fire 2 fighters' retirement system, plan 1 providing the benefits and funding 3 provisions covering persons who first became members of the system 4 prior to October 1, 1977.
 - (29) "Plan 2" means the law enforcement officers' and fire fighters' retirement system, plan 2 providing the benefits and funding provisions covering persons who first became members of the system on and after October 1, 1977.
 - (30) "Service credit year" means an accumulation of months of service credit which is equal to one when divided by twelve.

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- (31) "Service credit month" means a full service credit month or an accumulation of partial service credit months that are equal to one.
- (32) "General authority law enforcement agency" means any agency, 13 14 department, or division of a municipal corporation, political subdivision, or other unit of local government of this state, and any 15 16 agency, department, or division of state government, having as its 17 primary function the detection and apprehension of persons committing 18 infractions or violating the traffic or criminal laws in general, but not including the Washington state patrol or the department of fish and 19 wildlife. Such an agency, department, or division is distinguished 20 21 from a limited authority law enforcement agency having as one of its functions the apprehension or detection of persons committing 22 23 infractions or violating the traffic or criminal laws relating to limited subject areas, including but not limited to, the state 24 25 departments of natural resources and social and health services, the 26 state gambling commission, the state lottery commission, the state parks and recreation commission, the state utilities and transportation 27 28 commission, the state liquor control board, and the state department of 29 corrections.
- 30 **Sec. 2.** RCW 41.32.010 and 1997 c 254 s 3 are each amended to read 31 as follows:
- 32 As used in this chapter, unless a different meaning is plainly 33 required by the context:
- 34 (1)(a) "Accumulated contributions" for plan 1 members, means the 35 sum of all regular annuity contributions and, except for the purpose of 36 withdrawal at the time of retirement, any amount paid under RCW 37 41.50.165(2) with regular interest thereon.

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- (b) "Accumulated contributions" for plan 2 members, means the sum of all contributions standing to the credit of a member in the member's individual account, including any amount paid under RCW 41.50.165(2), together with the regular interest thereon.
 - (2) "Actuarial equivalent" means a benefit of equal value when computed upon the basis of such mortality tables and regulations as shall be adopted by the director and regular interest.

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- (3) "Annuity" means the moneys payable per year during life by reason of accumulated contributions of a member.
- (4) "Member reserve" means the fund in which all of the accumulated contributions of members are held.
- (5) (a) "Beneficiary" for plan 1 members, means any person in receipt of a retirement allowance or other benefit provided by this chapter.
- (b) "Beneficiary" for plan 2 and plan 3 members, means any person in receipt of a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer by another person.
- 19 (6) "Contract" means any agreement for service and compensation 20 between a member and an employer.
 - (7) "Creditable service" means membership service plus prior service for which credit is allowable. This subsection shall apply only to plan 1 members.
- 24 (8) "Dependent" means receiving one-half or more of support from a 25 member.
 - (9) "Disability allowance" means monthly payments during disability. This subsection shall apply only to plan 1 members.
 - (10)(a) "Earnable compensation" for plan 1 members, means:
 - (i) All salaries and wages paid by an employer to an employee member of the retirement system for personal services rendered during a fiscal year. In all cases where compensation includes maintenance the employer shall fix the value of that part of the compensation not paid in money.
 - (ii) "Earnable compensation" for plan 1 members also includes the following actual or imputed payments, which are not paid for personal services:
- 37 (A) Retroactive payments to an individual by an employer on 38 reinstatement of the employee in a position, or payments by an employer

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to an individual in lieu of reinstatement in a position which are awarded or granted as the equivalent of the salary or wages which the individual would have earned during a payroll period shall be considered earnable compensation and the individual shall receive the equivalent service credit.

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- (B) If a leave of absence, without pay, is taken by a member for the purpose of serving as a member of the state legislature, and such member has served in the legislature five or more years, the salary which would have been received for the position from which the leave of absence was taken shall be considered as compensation earnable if the employee's contribution thereon is paid by the employee. In addition, where a member has been a member of the state legislature for five or more years, earnable compensation for the member's two highest compensated consecutive years of service shall include a sum not to exceed thirty-six hundred dollars for each of such two consecutive years, regardless of whether or not legislative service was rendered during those two years.
- (iii) For members employed less than full time under written 18 19 contract with a school district, or community college district, in an instructional position, for which the member receives service credit of 20 21 less than one year in all of the years used to determine the earnable 22 compensation used for computing benefits due under RCW 41.32.497, 23 41.32.498, and 41.32.520, the member may elect to have earnable compensation defined as provided in RCW 41.32.345. For the purposes of 24 25 this subsection, the term "instructional position" means a position in 26 which more than seventy-five percent of the member's time is spent as a classroom instructor (including office hours), a librarian, or a 27 28 counselor. Earnable compensation shall be so defined only for the 29 purpose of the calculation of retirement benefits and only as necessary 30 to insure that members who receive fractional service credit under RCW 31 41.32.270 receive benefits proportional to those received by members who have received full-time service credit. 32
 - (iv) "Earnable compensation" does not include:
- 34 (A) Remuneration for unused sick leave authorized under RCW 35 41.04.340, 28A.400.210, or 28A.310.490;
- 36 (B) Remuneration for unused annual leave in excess of thirty days 37 as authorized by RCW 43.01.044 and 43.01.041.

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(b) "Earnable compensation" for plan 2 and plan 3 members, means salaries or wages earned by a member during a payroll period for personal services, including overtime payments, and shall include wages and salaries deferred under provisions established pursuant to sections 403(b), 414(h), and 457 of the United States Internal Revenue Code, but shall exclude lump sum payments for deferred annual sick leave, unused accumulated vacation, unused accumulated annual leave, or any form of severance pay.

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"Earnable compensation" for plan 2 and plan 3 members also includes the following actual or imputed payments which, except in the case of (b)(ii)(B) of this subsection, are not paid for personal services:

- (i) Retroactive payments to an individual by an employer on reinstatement of the employee in a position or payments by an employer to an individual in lieu of reinstatement in a position which are awarded or granted as the equivalent of the salary or wages which the individual would have earned during a payroll period shall be considered earnable compensation, to the extent provided above, and the individual shall receive the equivalent service credit.
- (ii) In any year in which a member serves in the legislature the member shall have the option of having such member's earnable compensation be the greater of:
- (A) The earnable compensation the member would have received had such member not served in the legislature; or
- (B) Such member's actual earnable compensation received for teaching and legislative service combined. Any additional contributions to the retirement system required because compensation earnable under (b)(ii)(A) of this subsection is greater than compensation earnable under (b)(ii)(B) of this subsection shall be paid by the member for both member and employer contributions.
- (11) "Employer" means the state of Washington, the school district, or any agency of the state of Washington by which the member is paid.
- (12) "Fiscal year" means a year which begins July 1st and ends June 30th of the following year.
- (13) "Former state fund" means the state retirement fund in operation for teachers under chapter 187, Laws of 1923, as amended.
- 36 (14) "Local fund" means any of the local retirement funds for 37 teachers operated in any school district in accordance with the 38 provisions of chapter 163, Laws of 1917 as amended.

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(15) "Member" means any teacher included in the membership of the retirement system. Also, any other employee of the public schools who, on July 1, 1947, had not elected to be exempt from membership and who, prior to that date, had by an authorized payroll deduction, contributed to the member reserve.

- (16) "Membership service" means service rendered subsequent to the first day of eligibility of a person to membership in the retirement system: PROVIDED, That where a member is employed by two or more employers the individual shall receive no more than one service credit month during any calendar month in which multiple service is rendered. The provisions of this subsection shall apply only to plan 1 members.
- 12 (17) "Pension" means the moneys payable per year during life from 13 the pension reserve.
 - (18) "Pension reserve" is a fund in which shall be accumulated an actuarial reserve adequate to meet present and future pension liabilities of the system and from which all pension obligations are to be paid.
 - (19) "Prior service" means service rendered prior to the first date of eligibility to membership in the retirement system for which credit is allowable. The provisions of this subsection shall apply only to plan 1 members.
 - (20) "Prior service contributions" means contributions made by a member to secure credit for prior service. The provisions of this subsection shall apply only to plan 1 members.
 - (21) "Public school" means any institution or activity operated by the state of Washington or any instrumentality or political subdivision thereof employing teachers, except the University of Washington and Washington State University.
 - (22) "Regular contributions" means the amounts required to be deducted from the compensation of a member and credited to the member's individual account in the member reserve. This subsection shall apply only to plan 1 members.
- 33 (23) "Regular interest" means such rate as the director may determine.
- 35 (24)(a) "Retirement allowance" for plan 1 members, means monthly 36 payments based on the sum of annuity and pension, or any optional 37 benefits payable in lieu thereof.

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- 1 (b) "Retirement allowance" for plan 2 and plan 3 members, means 2 monthly payments to a retiree or beneficiary as provided in this 3 chapter.
 - (25) "Retirement system" means the Washington state teachers' retirement system.

- (26) (a) "Service" for plan 1 members means the time during which a member has been employed by an employer for compensation.
- (i) If a member is employed by two or more employers the individual shall receive no more than one service credit month during any calendar month in which multiple service is rendered.
- (ii) As authorized by RCW 28A.400.300, up to forty-five days of sick leave may be creditable as service solely for the purpose of determining eligibility to retire under RCW 41.32.470.
- (iii) As authorized in RCW 41.32.065, service earned in an out-of-state retirement system that covers teachers in public schools may be applied solely for the purpose of determining eligibility to retire under RCW 41.32.470.
- (b) "Service" for plan 2 and plan 3 members, means periods of employment by a member for one or more employers for which earnable compensation is earned subject to the following conditions:
- (i) A member employed in an eligible position or as a substitute shall receive one service credit month for each month of September through August of the following year if he or she earns earnable compensation for eight hundred ten or more hours during that period and is employed during nine of those months, except that a member may not receive credit for any period prior to the member's employment in an eligible position except as provided in RCW 41.32.812 and 41.50.132;
- (ii) If a member is employed either in an eligible position or as a substitute teacher for nine months of the twelve month period between September through August of the following year but earns earnable compensation for less than eight hundred ten hours but for at least six hundred thirty hours, he or she will receive one-half of a service credit month for each month of the twelve month period;
- (iii) All other members in an eligible position or as a substitute teacher shall receive service credit as follows:
- 36 (A) A service credit month is earned in those calendar months where earnable compensation is earned for ninety or more hours;

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(B) A half-service credit month is earned in those calendar months where earnable compensation is earned for at least seventy hours but less than ninety hours; and

- (C) A quarter-service credit month is earned in those calendar months where earnable compensation is earned for less than seventy hours ((\cdot));
- (iv) Any person who is a member of the teachers' retirement system and who is elected or appointed to a state elective position may continue to be a member of the retirement system and continue to receive a service credit month for each of the months in a state elective position by making the required member contributions $((\cdot))$:
- (v) Any person who is a member of the teachers' retirement system plan 2 or plan 3 and who is elected or appointed to a state elective position has the option during a ninety-day period at the beginning of each term of office either to resume membership or to end membership in the retirement system and if otherwise eligible begin their retirement allowance. A state elected official who chooses to end membership at the beginning of a term of office and begin their retirement allowance shall neither make contributions nor earn service credit for the duration of that term;
- <u>(vi)</u> When an individual is employed by two or more employers the individual shall only receive one month's service credit during any calendar month in which multiple service for ninety or more hours is rendered($(\overline{\cdot})$);
- (((vi))) <u>(vii)</u> As authorized by RCW 28A.400.300, up to forty-five days of sick leave may be creditable as service solely for the purpose of determining eligibility to retire under RCW 41.32.470. For purposes of plan 2 and plan 3 "forty-five days" as used in RCW 28A.400.300 is equal to two service credit months. Use of less than forty-five days of sick leave is creditable as allowed under this subsection as follows:
 - (A) Less than eleven days equals one-quarter service credit month;
- (B) Eleven or more days but less than twenty-two days equals one-half service credit month;
 - (C) Twenty-two days equals one service credit month;
- 36 (D) More than twenty-two days but less than thirty-three days 37 equals one and one-quarter service credit month; and

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1 (E) Thirty-three or more days but less than forty-five days equals 2 one and one-half service credit month((\cdot, \cdot));

- $((\frac{\text{(vii)}}{\text{)}}))$ <u>(viii)</u> As authorized in RCW 41.32.065, service earned in an out-of-state retirement system that covers teachers in public schools may be applied solely for the purpose of determining eligibility to retire under RCW 41.32.470((\cdot,\cdot));
- $((\frac{(\text{viii})}{)})$ (ix) The department shall adopt rules implementing this subsection.
 - (27) "Service credit year" means an accumulation of months of service credit which is equal to one when divided by twelve.
 - (28) "Service credit month" means a full service credit month or an accumulation of partial service credit months that are equal to one.
 - (29) "Teacher" means any person qualified to teach who is engaged by a public school in an instructional, administrative, or supervisory capacity. The term includes state, educational service district, and school district superintendents and their assistants and all employees certificated by the superintendent of public instruction; and in addition thereto any full time school doctor who is employed by a public school and renders service of an instructional or educational nature.
- (30) "Average final compensation" for plan 2 and plan 3 members, means the member's average earnable compensation of the highest consecutive sixty service credit months prior to such member's retirement, termination, or death. Periods constituting authorized leaves of absence may not be used in the calculation of average final compensation except under RCW 41.32.810(2).
- (31) "Retiree" means any person who has begun accruing a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer while a member.
- (32) "Department" means the department of retirement systems created in chapter 41.50 RCW.
 - (33) "Director" means the director of the department.
- (34) "State elective position" means any position held by any person elected or appointed to statewide office or elected or appointed as a member of the legislature.
- 36 (35) "State actuary" or "actuary" means the person appointed 37 pursuant to RCW 44.44.010(2).
 - (36) "Substitute teacher" means:

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(a) A teacher who is hired by an employer to work as a temporary teacher, except for teachers who are annual contract employees of an employer and are guaranteed a minimum number of hours; or

- (b) Teachers who either (i) work in ineligible positions for more than one employer or (ii) work in an ineligible position or positions together with an eligible position.
- (37) (a) "Eligible position" for plan 2 members from June 7, 1990, through September 1, 1991, means a position which normally requires two or more uninterrupted months of creditable service during September through August of the following year.
- (b) "Eligible position" for plan 2 and plan 3 on and after September 1, 1991, means a position that, as defined by the employer, normally requires five or more months of at least seventy hours of earnable compensation during September through August of the following year.
- (c) For purposes of this chapter an employer shall not define "position" in such a manner that an employee's monthly work for that employer is divided into more than one position.
- (d) The elected position of the superintendent of public instruction is an eligible position.
- (38) "Plan 1" means the teachers' retirement system, plan 1 providing the benefits and funding provisions covering persons who first became members of the system prior to October 1, 1977.
- (39) "Plan 2" means the teachers' retirement system, plan 2 providing the benefits and funding provisions covering persons who first became members of the system on and after October 1, 1977, and prior to July 1, 1996.
- (40) "Plan 3" means the teachers' retirement system, plan 3 providing the benefits and funding provisions covering persons who first become members of the system on and after July 1, 1996, or who transfer under RCW 41.32.817.
- (41) "Index" means, for any calendar year, that year's annual average consumer price index, Seattle, Washington area, for urban wage earners and clerical workers, all items compiled by the bureau of labor statistics, United States department of labor.
- (42) "Index A" means the index for the year prior to the determination of a postretirement adjustment.
- 38 (43) "Index B" means the index for the year prior to index A.

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- 1 (44) "Index year" means the earliest calendar year in which the 2 index is more than sixty percent of index A.
- 3 (45) "Adjustment ratio" means the value of index A divided by index 4 B.
- 5 (46) "Annual increase" means, initially, fifty-nine cents per month 6 per year of service which amount shall be increased each July 1st by 7 three percent, rounded to the nearest cent.

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- (47) "Member account" or "member's account" for purposes of plan 3 means the sum of the contributions and earnings on behalf of the member in the defined contribution portion of plan 3.
- (48) "Separation from service or employment" occurs when a person has terminated all employment with an employer.
- 13 (49) "Employed" or "employee" means a person who is providing 14 services for compensation to an employer, unless the person is free 15 from the employer's direction and control over the performance of work. 16 The department shall adopt rules and interpret this subsection 17 consistent with common law.
- 18 **Sec. 3.** RCW 41.32.263 and 1991 c 35 s 41 are each amended to read 19 as follows:

A member of the retirement system who is a member of the state legislature or a state official eligible for the combined pension and annuity provided by RCW 41.32.497, or 41.32.498, as now or hereafter amended shall have deductions taken from his or her salary in the amount of seven and one-half percent of earnable compensation and that service credit shall be established with the retirement system while such deductions are reported to the retirement system, unless he or she has by reason of his or her employment become a contributing member of another public retirement system in the state of Washington. Such elected official who has retired or otherwise terminated his or her public school service may then elect to terminate his or her membership in the retirement system and receive retirement benefits while continuing to serve as an elected official. A member of the retirement system who had previous service as an elected or appointed official, for which he or she did not contribute to the retirement system, may receive credit for such legislative service unless he or she has received credit for that service in another state retirement system,

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upon making contributions in such amounts as shall be determined by the ((board of trustees)) director.

Sec. 4. RCW 41.35.030 and 1998 c 341 s 4 are each amended to read as follows:

Membership in the retirement system shall consist of all regularly compensated classified employees and appointive and elective officials of employers, as defined in this chapter, with the following exceptions:

(1) Persons in ineligible positions;

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- (2) (a) Persons holding elective offices or persons appointed directly by the governor: PROVIDED, That such persons shall have the option of applying for membership during such periods of employment: AND PROVIDED FURTHER, That any persons holding or who have held elective offices or persons appointed by the governor who are members in the retirement system and who have, prior to becoming such members, previously held an elective office, and did not at the start of such initial or successive terms of office exercise their option to become members, may apply for membership to be effective during such term or terms of office, and shall be allowed to establish the service credit applicable to such term or terms of office upon payment of the employee contributions therefor by the employee with interest as determined by the director and employer contributions therefor by the employer or employee with interest as determined by the director: AND PROVIDED FURTHER, That all contributions with interest submitted by the employee under this subsection shall be placed in the employee's individual account in the employee's savings fund and be treated as any other contribution made by the employee, with the exception that any contributions submitted by the employee in payment of the employer's obligation, together with the interest the director may apply to the employer's contribution, shall not be considered part of the member's annuity for any purpose except withdrawal of contributions;
- (b) A member holding elective office who has elected to apply for membership pursuant to (a) of this subsection and who later wishes to be eligible for a retirement allowance shall have the option of ending his or her membership in the retirement system. A member wishing to end his or her membership under this subsection must file on a form supplied by the department a statement indicating that the member

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- 1 agrees to irrevocably abandon any claim for service for future periods served as an elected official. Except for members in state elective 2 3 positions, a member who receives more than fifteen thousand dollars per year in compensation for his or her elective service, adjusted annually 4 for inflation by the director, is not eligible for the option provided 5 6 by this subsection (2)(b). A member in a state elective position may apply to end his or her membership and be eligible for a retirement 7 allowance during a ninety-day period at the beginning of each term of 8 office regardless of the compensation they receive for elective 9 service; 10
 - (3) Retirement system retirees: PROVIDED, That following reemployment in an eligible position, a retiree may elect to prospectively become a member of the retirement system if otherwise eligible;

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- (4) Persons enrolled in state-approved apprenticeship programs, authorized under chapter 49.04 RCW, and who are employed by employers to earn hours to complete such apprenticeship programs, if the employee is a member of a union-sponsored retirement plan and is making contributions to such a retirement plan or if the employee is a member of a Taft-Hartley retirement plan;
- (5) Persons rendering professional services to an employer on a fee, retainer, or contract basis or when the income from these services is less than fifty percent of the gross income received from the person's practice of a profession;
- (6) Employees who (a) are not citizens of the United States, (b) do not reside in the United States, and (c) perform duties outside of the United States;
- (7) Employees who (a) are not citizens of the United States, (b) are not covered by chapter 41.48 RCW, (c) are not excluded from membership under this chapter or chapter 41.04 RCW, (d) are residents of this state, and (e) make an irrevocable election to be excluded from membership, in writing, which is submitted to the director within thirty days after employment in an eligible position;
- 34 (8) Employees who are citizens of the United States and who reside 35 and perform duties for an employer outside of the United States: 36 PROVIDED, That unless otherwise excluded under this chapter or chapter 37 41.04 RCW, the employee may apply for membership (a) within thirty days 38 after employment in an eligible position and membership service credit

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- 1 shall be granted from the first day of membership service, and (b)
- 2 after this thirty-day period, but membership service credit shall be
- 3 granted only if payment is made for the noncredited membership service
- 4 under RCW 41.50.165(2), otherwise service shall be from the date of
- 5 application.

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Sec. 5. RCW 41.40.023 and 2001 c 37 s 1 are each amended to read as follows:

Membership in the retirement system shall consist of all regularly compensated employees and appointive and elective officials of employers, as defined in this chapter, with the following exceptions:

- (1) Persons in ineligible positions;
- (2) Employees of the legislature except the officers thereof elected by the members of the senate and the house and legislative committees, unless membership of such employees be authorized by the said committee;
- (3) (a) Persons holding elective offices or persons appointed directly by the governor: PROVIDED, That such persons shall have the option of applying for membership during such periods of employment: AND PROVIDED FURTHER, That any persons holding or who have held elective offices or persons appointed by the governor who are members in the retirement system and who have, prior to becoming such members, previously held an elective office, and did not at the start of such initial or successive terms of office exercise their option to become members, may apply for membership to be effective during such term or terms of office, and shall be allowed to establish the service credit applicable to such term or terms of office upon payment of the employee contributions therefor by the employee with interest as determined by the director and employer contributions therefor by the employer or employee with interest as determined by the director: AND PROVIDED FURTHER, That all contributions with interest submitted by the employee under this subsection shall be placed in the employee's individual account in the employee's savings fund and be treated as any other contribution made by the employee, with the exception that any contributions submitted by the employee in payment of the employer's obligation, together with the interest the director may apply to the employer's contribution, shall not be considered part of the member's annuity for any purpose except withdrawal of contributions;

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- 1 (b) A member holding elective office who has elected to apply for membership pursuant to (a) of this subsection and who later wishes to 2 be eligible for a retirement allowance shall have the option of ending 3 his or her membership in the retirement system. A member wishing to 4 end his or her membership under this subsection must file, on a form 5 6 supplied by the department, a statement indicating that the member agrees to irrevocably abandon any claim for service for future periods 7 served as an elected official. Except for members in state elective 8 positions, a member who receives more than fifteen thousand dollars per 9 year in compensation for his or her elective service, adjusted annually 10 for inflation by the director, is not eligible for the option provided 11 by this subsection (3)(b). A member in a state elective position may 12 apply to end his or her membership and be eligible for a retirement 13 allowance during a ninety-day period at the beginning of each term of 14 office regardless of the compensation they receive for elective 15 16 service;
 - (4) Employees holding membership in, or receiving pension benefits under, any retirement plan operated wholly or in part by an agency of the state or political subdivision thereof, or who are by reason of their current employment contributing to or otherwise establishing the right to receive benefits from any such retirement plan except as follows:

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- (a) In any case where the retirement system has in existence an agreement with another retirement system in connection with exchange of service credit or an agreement whereby members can retain service credit in more than one system, such an employee shall be allowed membership rights should the agreement so provide;
- (b) An employee shall be allowed membership if otherwise eligible while receiving survivor's benefits;
- (c) An employee shall not either before or after June 7, 1984, be excluded from membership or denied service credit pursuant to this subsection solely on account of: (i) Membership in the plan created under chapter 2.14 RCW; or (ii) enrollment under the relief and compensation provisions or the pension provisions of the volunteer fire fighters' relief and pension fund under chapter 41.24 RCW;
- 36 (d) Except as provided in RCW 41.40.109, on or after July 25, 1999, 37 an employee shall not be excluded from membership or denied service

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credit pursuant to this subsection solely on account of participation in a defined contribution pension plan qualified under section 401 of the internal revenue code;

- (e) Employees who have been reported in the retirement system prior to July 25, 1999, and who participated during the same period of time in a defined contribution pension plan qualified under section 401 of the internal revenue code and operated wholly or in part by the employer, shall not be excluded from previous retirement system membership and service credit on account of such participation;
- (5) Patient and inmate help in state charitable, penal, and correctional institutions;
 - (6) "Members" of a state veterans' home or state soldiers' home;
- (7) Persons employed by an institution of higher learning or community college, primarily as an incident to and in furtherance of their education or training, or the education or training of a spouse;
- (8) Employees of an institution of higher learning or community college during the period of service necessary to establish eligibility for membership in the retirement plans operated by such institutions;
- (9) Persons rendering professional services to an employer on a fee, retainer, or contract basis or when the income from these services is less than fifty percent of the gross income received from the person's practice of a profession;
- (10) Persons appointed after April 1, 1963, by the liquor control board as agency vendors;
- (11) Employees of a labor guild, association, or organization: PROVIDED, That elective officials and employees of a labor guild, association, or organization which qualifies as an employer within this chapter shall have the option of applying for membership;
- (12) Retirement system retirees: PROVIDED, That following reemployment in an eligible position, a retiree may elect to prospectively become a member of the retirement system if otherwise eligible;
- (13) Persons employed by or appointed or elected as an official of a first class city that has its own retirement system: PROVIDED, That any member elected or appointed to an elective office on or after April 1, 1971, shall have the option of continuing as a member of this system in lieu of becoming a member of the city system. A member who elects to continue as a member of this system shall pay the appropriate member

contributions and the city shall pay the employer contributions at the rates prescribed by this chapter. The city shall also transfer to this system all of such member's accumulated contributions together with such further amounts as necessary to equal all employee and employer contributions which would have been paid into this system on account of such service with the city and thereupon the member shall be granted credit for all such service. Any city that becomes an employer as defined in RCW 41.40.010(4) as the result of an individual's election under this subsection shall not be required to have all employees covered for retirement under the provisions of this chapter. Nothing in this subsection shall prohibit a city of the first class with its own retirement system from: (a) Transferring all of its current employees to the retirement system established under this chapter, or (b) allowing newly hired employees the option of continuing coverage under the retirement system established by this chapter.

Notwithstanding any other provision of this chapter, persons transferring from employment with a first class city of over four hundred thousand population that has its own retirement system to employment with the state department of agriculture may elect to remain within the retirement system of such city and the state shall pay the employer contributions for such persons at like rates as prescribed for employers of other members of such system;

- (14) Employees who (a) are not citizens of the United States, (b) do not reside in the United States, and (c) perform duties outside of the United States;
- (15) Employees who (a) are not citizens of the United States, (b) are not covered by chapter 41.48 RCW, (c) are not excluded from membership under this chapter or chapter 41.04 RCW, (d) are residents of this state, and (e) make an irrevocable election to be excluded from membership, in writing, which is submitted to the director within thirty days after employment in an eligible position;
- (16) Employees who are citizens of the United States and who reside and perform duties for an employer outside of the United States: PROVIDED, That unless otherwise excluded under this chapter or chapter 41.04 RCW, the employee may apply for membership (a) within thirty days after employment in an eligible position and membership service credit shall be granted from the first day of membership service, and (b) after this thirty-day period, but membership service credit shall be

granted only if payment is made for the noncredited membership service under RCW 41.50.165(2), otherwise service shall be from the date of application;

(17) The city manager or chief administrative officer of a city or town, other than a retiree, who serves at the pleasure of an appointing authority: PROVIDED, That such persons shall have the option of applying for membership within thirty days from date of their appointment to such positions. Persons serving in such positions as of April 4, 1986, shall continue to be members in the retirement system unless they notify the director in writing prior to December 31, 1986, of their desire to withdraw from membership in the retirement system. A member who withdraws from membership in the system under this section shall receive a refund of the member's accumulated contributions.

Persons serving in such positions who have not opted for membership within the specified thirty days, may do so by paying the amount required under RCW 41.50.165(2) for the period from the date of their appointment to the date of acceptance into membership;

(18) Persons serving as: (a) The chief administrative officer of a public utility district as defined in RCW 54.16.100; (b) the chief administrative officer of a port district formed under chapter 53.04 RCW; or (c) the chief administrative officer of a county who serves at the pleasure of an appointing authority: PROVIDED, That such persons shall have the option of applying for membership within thirty days from the date of their appointment to such positions. Persons serving in such positions as of July 25, 1999, shall continue to be members in the retirement system unless they notify the director in writing prior to December 31, 1999, of their desire to withdraw from membership in the retirement system. A member who withdraws from membership in the system under this section shall receive a refund of the member's accumulated contributions upon termination of employment or as otherwise consistent with the plan's tax qualification status as defined in internal revenue code section 401.

Persons serving in such positions who have not opted for membership within the specified thirty days, may do so at a later date by paying the amount required under RCW 41.50.165(2) for the period from the date of their appointment to the date of acceptance into membership;

(19) Persons enrolled in state-approved apprenticeship programs, authorized under chapter 49.04 RCW, and who are employed by local

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governments to earn hours to complete such apprenticeship programs, if the employee is a member of a union-sponsored retirement plan and is making contributions to such a retirement plan or if the employee is a member of a Taft-Hartley retirement plan;

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(20) Beginning on July 22, 2001, persons employed exclusively as trainers or trainees in resident apprentice training programs operated by housing authorities authorized under chapter 35.82 RCW, (a) if the trainer or trainee is a member of a union-sponsored retirement plan and is making contributions to such a retirement plan or (b) if the employee is a member of a Taft-Hartley retirement plan.

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FISCAL NOTE

REQUEST NO.

CODE:

DATE:

BILL NUMBER:

Office of the State Actuary

035

10/29/02

Z-0208.1

Elected Officials

SUMMARY:

This bill impacts the Law Enforcement Officers' and Fire Fighters' Retirement System plan 2, the Public Employees Retirement System, the Teachers' Retirement System plan 2 and plan 3, and the School Employees' Retirement System by permitting members who are state elected officials and otherwise eligible to retire and begin their retirement allowance each term of office. A state elected official member who chooses to end membership at the beginning of a term of office shall neither make contributions nor earn service credit for the duration of that term.

Effective Date: 90 days after session.

BACKGROUND DISCUSSION:

State elected official members of most Washington State Retirement Systems and plans must separate from service in order to retire and begin receipt of their retirement benefits regardless of age. While the rules for state elected officials vary by system and plan, the Teachers' Retirement System plan 1 is a notable distinction in permitting state elected officials, if otherwise eligible, to begin their retirement benefit while serving in state elective office.

MEMBERS IMPACTED:

A small number of state elected officials including Legislators and state-wide elected officials would be affected by this change.

FISCAL IMPACT:

Insufficient impact to affect the contribution rates.

Elected Officials Opt In/Opt Out

State Elected Official Service Retirement Provisions

Issue:

State elected officials, such as members of the legislature and statewide office holders such as the Secretary of State or the Lieutenant Governor, have special rules regarding their participation and benefits from the Washington State Retirement Systems. Like the other members of different systems and plans, the terms vary depending on date of entry into membership and system eligibility. The following information is a brief summary of the many detailed rules relating to state elected official membership.

Background:

Who is considered a State Elected Official?

Eligibility for the state elected official benefits vary somewhat by retirement system and plan. Members of the legislature, as well as holders of state-wide elected offices such as the Secretary of State, State Treasurer, and Lieutenant Governor are all examples of state elected officials in all plans.

Benefits for state elected officials vary by the plan they belong to, and also vary from the regular member of those plans. Some plans have rules for local government elected officials and officials appointed directly by the Governor that are distinct from the state elected official rules. The rules for groups other than state elected officials are not included in this discussion. The following table illustrates eligibility and other basic differences between the benefits for regular and state elected official members:

Eligibility and Benefit differences for State Elected Officials by system and plan:

System and Plan	Eligibility for State Elected Official benefits	Benefit differences?
PERS Plan 1	 elected or appointed to state office a PERS 1 member when elected a former PERS 1 member 	 benefit based on 3 percent per year of AFC for eligible service. member contribution rate is 7.5 %, rather than 6 %. may retire and retain elected position if earning less than \$15,000 per year, and abandon claims for future service.

System and Plan	Eligibility for State Elected Official benefits	Benefit differences?
PERS Plan 2/3	 elected to state office a PERS 2/3, TRS 2/3, SERS, or LEOFF 2 member when elected not a member when elected 	 may retire and retain elected position if earning less than \$15,000 per year, and abandon claims for future service.
TRS Plan 1	 elected or appointed to state office a TRS 1 member when elected 	 may retire and begin benefits without leaving elected office if claim to future service is waived. member contribution rate is 7.5% rather than 6%.
TRS Plan 2/3	 elected or appointed to state office a TRS 2/3 member when elected 	 may enter PERS 2/3 or take a leave of absence from TRS 2/3, purchase TRS service after returning to teaching.
LEOFF plan 1	 elected or appointed to state office elected to a full-time local office a LEOFF 1 member when elected 	
LEOFF Plan 2	 elected or appointed to state office a LEOFF 2 member when elected 	- option of joining PERS 2 rather than continuing LEOFF 2 membership.

With the exception of PERS 2/3, an individual must establish membership in the plan prior to entering their elected or appointed state office. PERS 2/3 is among those with different rules for state elected officials and Governor-appointed officials.

The plans and systems have numerous variations on membership in benefits, for example LEOFF plan 1 is the only one of these plans that treats some full-time local officials under the same rules as state elected officials. TRS plan 1 and PERS plan 1 each provide additional benefits, but also require their members to contribute an additional 1.5 percent of pay.

Rules for entering membership

The state elected official rules provide membership rules for members to opt-in to membership when they begin their elected or appointed service.

During initial term

During a member's first term in office, they may apply for membership in PERS 2/3 or continue membership in their current plan. Members may generally continue to contribute and earn service credit, or may return to active membership from retirement upon entering office.

TRS 2/3 members are an exception to the general rule. They may take a leave of absence without pay from TRS 2/3 to serve in state elected office and be a member of no plan, or accumulate PERS 2/3 service during their term(s) of office. Upon return to active TRS service, a member that chose a leave of absence may purchase up to two years of TRS unpaid leave of absence service.

A member who is retired when they enter state elected or appointed office may face restrictions on their receipt of their retirement benefit while also being employed. These restrictions vary by system and plan.

In PERS 2/3, a retired member is limited to 867 hours of employment per year without reduction in their retirement benefit. In PERS 1 however, a member who is retired when elected or appointed to office may continue to receive their retirement allowance without reduction. A retired PERS 1 member may also choose to return to active service during a term of office, but any benefits received during the current term of office must be repaid.

As in PERS 2/3, a retired TRS 2/3 state elected official may work up to 867 hours per year and continue to receive an unreduced benefit. In TRS 1, a member may choose to retire or return to active membership during state elected or appointed service. If active TRS 1 member chooses to begin their benefit, all claim to future service while retired is waived. If a retired TRS 1 member returns to active service, their benefit ceases and all benefits paid during that term of office must be repaid.

During subsequent terms

State elected officials in PERS and TRS 1 may also apply for membership for a new term of office or for following terms. Members of TRS 2/3 or LEOFF may, under some circumstances, be eligible to become an active member of PERS 2/3. Upon entering active membership, service credit will be granted back to the first day of the current term of office upon the member's payment of back employee contributions plus interest. The employer must pay the employer contributions back to the start of that same term.

Prior to retirement, members may apply for retroactive service credit for past terms of state elected or appointed office, however the payment terms differ. The state elected or appointed official must pay the required employee contributions, plus interest, and also the employer contributions plus interest. An employer may choose to pay those contributions for past terms of office in some plans, but is not required to.

When can members retire?

State elected official members of the PERS plans who earn more that \$15,000 per year in their elected positions must meet the retirement criteria for their plan and separate from service to be eligible to receive a retirement benefit.

In TRS 1, a state elected or appointed official may, if eligible, retire from active membership and begin receiving monthly benefits while in office. The TRS 1 member must waive all claim to future service credit that would have been earned while in office. Like PERS 2/3, TRS 2/3 members may choose membership in PERS 2/3 or retire before entering office subject to the TRS 2/3 867 hour post-retirement employment limit, but may not retire while in state elective service.

Eligibility for service credit

Service in state elective positions is considered to be full-time service. For each full year of elected or appointed service, an official is eligible for 12 months of service credit.

Legislative earnable compensation options

Special rules exist for legislators to determine the salary used to determine their retirement allowances. Generally they permit the member to make up for a reduction in earnable compensation that might occur because of leave taken from other public employment for service in the legislature.

In PERS plan 1, a member on a leave of absence from a PERS job to serve in the legislature may use the salary that they would have earned in the other position in determining earnable compensation. Both the employee and employer contributions on the difference between the two earnable compensation amounts must be paid for the imputed compensation to be considered.

In PERS 2/3, a similar option is available, but statute specifically requires the member to pay both any additional member and employer contributions that may be required.

In TRS plan 1, if a member takes a leave of absence to serve in the legislature for five years or more, the member is entitled to use the salary from the position from which leave was taken as earnable compensation upon paying the required employee contributions. In addition, these members with five or more years of legislative service have an amount not to exceed \$7,200 is added to their average final compensation.

In TRS plan 2/3 a member may use the greater of the salary that they would have earned if they had not served in the legislature, or their combined teaching and legislative compensation. The member must pay both the additional member and employer contributions required by the provision's increase to earnable compensation.

Executive Committee Recommendation:

Permit members of PERS, SERS, TRS plans 2 and 3 and LEOFF plan 2 who are state elected officials to choose membership or retirement at the beginning of each term of office. Upon reaching the age and service eligibility requirements of their plan, a state elected official will have 90 days at the beginning of each term of office to choose either membership or retirement and commencement of their benefit. A state elected official that opts to retire shall give up earning service credit and making contributions until they choose to return to active membership in a subsequent term.

Unlike the current provisions of most plans, a state elected official member that chooses to retire may begin collecting the benefit they have earned in their plan without requirement that they leave their state elective office. A state elected official who is also a member because they are currently employed in a non-state elective position covered by their retirement plan must still follow the termination and re-employment restrictions related to that other job and retirement plan.

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AN ACT Relating to allowing members of the teachers' retirement
system, the school employees' retirement system, and the public
employees' retirement system to begin receiving benefits without
leaving service at age seventy and one-half; adding a new section to
chapter 41.32 RCW; adding a new section to chapter 41.35 RCW; and
adding a new section to chapter 41.40 RCW.
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- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 8 <u>NEW SECTION.</u> **Sec. 1.** A new section is added to chapter 41.32 RCW under the subchapter heading "provisions applicable to plan 1, plan 2, and plan 3" to read as follows:
- 11 Upon attainment of age seventy and one-half, an employed member 12 may, subject to this section, apply for the retirement benefit the member is otherwise eligible to receive and remain employed without 13 14 reduction in their pension. The retirement benefit begins to accrue on the first day of the calendar month following the month that a member 15 applies for a retirement benefit and has attained age seventy and one-16 17 The benefit shall be calculated in accordance with the rules of 18 the member's plan, except that the member may continue to be employed.

- 1 Upon retirement, the retiree is no longer an active member and may not
- 2 make contributions, nor receive service credit, for future periods of
- 3 employment while receiving his or her retirement allowance.

NEW SECTION. Sec. 2. A new section is added to chapter 41.35 RCW under the subchapter heading "provisions applicable to plan 2 and plan 3" to read as follows:

Upon attainment of age seventy and one-half, an employed member may, subject to this section, apply for the retirement benefit the member is otherwise eligible to receive and remain employed without reduction in their pension. The retirement benefit begins to accrue on the first day of the calendar month following the month that a member applies for a retirement benefit and has attained age seventy and one-half. The benefit is calculated in accordance with the rules of the member's plan, except that the member may continue to be employed. Upon retirement, the retiree is no longer an active member and may not make contributions, nor receive service credit, for future periods of employment while receiving his or her retirement allowance.

NEW SECTION. Sec. 3. A new section is added to chapter 41.40 RCW under the subchapter heading "provisions applicable to plan 1, plan 2, and plan 3" to read as follows:

Upon attainment of age seventy and one-half, an employed member may, subject to this section, apply for the retirement benefit the member is otherwise eligible to receive and remain employed without reduction in their pension. The retirement benefit begins to accrue on the first day of the calendar month following the month that a member applies for a retirement benefit and has attained age seventy and one-half. The benefit shall be calculated in accordance with the rules of the member's plan, except that the member may continue to be employed. Upon retirement, the retiree is no longer an active member and may not make contributions, nor receive service credit, for future periods of employment while receiving his or her retirement allowance.

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FISCAL NOTE

REQUEST NO.

CODE:

DATE:

BILL NUMBER:

Office of the State Actuary

035

10/29/02

Z-0144.1 Age 70½

SUMMARY:

This bill impacts all of the plans of the Teachers' Retirement System, the School Employees' Retirement System and the Public Employees' Retirement System by permitting vested members who attain age 70 and one half to apply to the Department of Retirement Systems to begin their benefits without requiring that they separate from service. Upon application for retirement benefits an individual ceases active membership and no longer makes contributions nor receives service credit.

Effective Date: 90 days after session.

BACKGROUND DISCUSSION:

Current law requires member of TRS, SERS, and PERS to retire before benefits begin regardless of age. This generally requires a member separate from service and apply to the Department of Retirement Systems.

MEMBERS IMPACTED:

We estimate that approximately 450 members are age 70½ and eligible to receive benefits in the 2001 Valuation of the State Retirement Systems.

FISCAL IMPACT:

Insufficient impact to affect the contribution rates.

Age 70½ Receive Benefit

Issue:

In order to begin receiving a retirement allowance, a member must be eligible for benefits under their plan, leave employment, and apply to the department to start their allowance. They thereby leave active membership and become a retiree. The requirement that a member separate from service exists regardless of age. Federal law requires that private plans allow members to terminate active membership and begin their benefits at age 70½ without leaving employment - a rule that does not apply to governmental plans such as the Washington State Retirement Systems.

Background:

In 1986, the Federal Tax Reform Act included a provision amending Internal Revenue Code section 401(a)(9)(C) requiring all pension and retirement benefits to begin no later than age 70½ regardless of whether the individual remained employed. This served as an exception to the general rule that the employee must retire before the payment of retirement benefits can begin. Individuals who did not begin receiving their pension benefits by this time were made subject to a 50 percent tax on the amount that would have been paid had they retired.

To follow the federal requirement, the Legislature changed the Judicial, Judges, LEOFF, TRS, PERS, and WSPRS systems in 1988 to allow members with more than five years of service to apply for their retirement benefit after age 70½. The change adopted by the legislature was distinct from the federal requirement in that it allowed individuals to be active members and collect service credit, and be retired and collect their benefit simultaneously. The expressed intent of the legislature was that if Congress repealed the requirement for distribution at 70½, payments made to members who never left employment and began their benefit under the provision would cease. The rule was codified as RCW 41.04.065.

Federal law was changed to exempt governmental plans, a category of plans that includes the Washington State Retirement Systems, from the requirement that distribution of benefits commences at age 70½. The state retirement systems currently remain exempt from the federal 70½ rule. RCW 41.04.065 was then repealed by the Legislature in 1991, ending the age 70½ provision.

Vested Active Members Age 70½ or Greater by System and Plan, 2001 Valuation

System	Plan 1 Count	Plan 2 Count	Plan 3 Count
SERS	0	86	16
JRS	1	0	0
PERS	133	186	0
TRS	22	6	0

The 2001 Legislature increased the number of hours that retirees in PERS plan 1 and TRS plan 1 could work without facing a reduction in their benefits. All retirees are still required to separate from service for 30 days, however, or be prohibited from both receiving their benefit and returning to work.

Possible Approaches:

Members of PERS, SERS and TRS plans 1, 2, and 3 who have attained age 70½ and meet the vesting requirements for their respective plans could be given the opportunity to apply for retirement benefits to begin without requiring that they separate from service. Upon application for retirement benefits, an individual would cease active membership and would no longer accumulate service credit.

Executive Committee Recommendation:

Members of PERS, SERS, and TRS plans 1, 2, and 3 who have attained age 70½ and meet the vesting requirements for their plan may apply for retirement benefits without requiring that they separate from service. Upon application for retirement benefits, an individual ceases active membership and no longer accumulates service credit.

- 1 AN ACT Relating to providing a death benefit for certain state
- 2 employees; adding a new section to chapter 41.40 RCW; adding a new
- 3 section to chapter 41.32 RCW; adding a new section to chapter 41.35
- 4 RCW; and adding a new section to chapter 41.04 RCW.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. A new section is added to chapter 41.40 RCW under the subchapter heading "provisions applicable to plan 1, plan 2, and plan 3" to read as follows:
- 9 (1) A one hundred fifty thousand dollar death benefit shall be paid 10 to the member's estate, or such person or persons, trust or
- 11 organization as the member has nominated by written designation duly
- 12 executed and filed with the department. If no such designated person
- 13 or persons are still living at the time of the member's death, the
- 14 member's death benefit shall be paid to the member's surviving spouse
- 15 as if in fact the spouse had been nominated by written designation, or
- 16 if there is no surviving spouse, then to the member's legal
- 17 representatives.

- 1 (2) The benefit under this section shall be paid only where death 2 occurs as a result of injuries sustained in the course of employment. 3 The determination of eligibility for the benefit shall be made
- 4 consistent with Title 51 RCW by the department of labor and industries.
- 5 The department of labor and industries shall notify the department of
- 6 retirement systems by order under RCW 51.52.050.
- NEW SECTION. Sec. 2. A new section is added to chapter 41.32 RCW under the subchapter heading "provisions applicable to plan 1, plan 2, and plan 3" to read as follows:
- 10 (1) A one hundred fifty thousand dollar death benefit shall be paid 11 to the member's estate, or such person or persons, trust or organization as the member has nominated by written designation duly 12 13 executed and filed with the department. If no such designated person or persons are still living at the time of the member's death, the 14 member's death benefit shall be paid to the member's surviving spouse 15 16 as if in fact the spouse had been nominated by written designation, or 17 if there is no surviving spouse, then to the member's legal 18 representatives.
 - (2) The benefit under this section shall be paid only where death occurs as a result of injuries sustained in the course of employment. The determination of eligibility for the benefit shall be made consistent with Title 51 RCW by the department of labor and industries. The department of labor and industries shall notify the department of retirement systems by order under RCW 51.52.050.
- NEW SECTION. Sec. 3. A new section is added to chapter 41.35 RCW under the subchapter heading "provisions applicable to plan 2 and plan 3" to read as follows:
- (1) A one hundred fifty thousand dollar death benefit shall be paid 28 29 to the member's estate, or such person or persons, trust or organization as the member has nominated by written designation duly 30 executed and filed with the department. If no such designated person 31 or persons are still living at the time of the member's death, the 32 33 member's death benefit shall be paid to the member's surviving spouse 34 as if in fact the spouse had been nominated by written designation, or if there is no surviving spouse, then to the member's legal 35 36 representatives.

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- 1 (2) The benefit under this section shall be paid only where death 2 occurs as a result of injuries sustained in the course of employment. 3 The determination of eligibility for the benefit shall be made 4 consistent with Title 51 RCW by the department of labor and industries. 5 The department of labor and industries shall notify the department of 6 retirement systems by order under RCW 51.52.050.
- NEW SECTION. Sec. 4. A new section is added to chapter 41.04 RCW to read as follows:

A one hundred fifty thousand dollar death benefit shall be paid as a sundry claim to the estate of an employee of any state agency, the common school system of the state, or institution of higher education who dies as a result of injuries sustained in the course of employment and is not otherwise provided a death benefit through coverage under their enrolled retirement system under this act. The determination of eligibility for the benefit shall be made consistent with Title 51 RCW by the department of labor and industries. The department of labor and industries shall notify the director of the department of general administration by order under RCW 51.52.050.

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FISCAL NOTE

REQUEST NO.

CODE:

DATE:

BILL NUMBER:

035

10/18/02

Z-0148.2

\$150,000 Death Ben.

SUMMARY:

This bill impacts the Teachers Retirement System (TRS), the Public Employees Retirement System (PERS) and the School Employees Retirement System (SERS) by providing a \$150,000 death benefit where death occurs as a result of injuries sustained in the course of employment. The bill also provides a \$150,000 death benefit, paid as a sundry claim, for public employees who are not members of PERS, TRS, or SERS whose death occurs as a result of injuries sustained in the course of employment.

Effective Date: 90 days after session.

BACKGROUND DISCUSSION:

This benefit is currently provided in the Law Enforcement Officers and Fire Fighters Retirement System, the Washington State Patrol Retirement System, and by PERS for security personnel of the states' ports or universities.

MEMBERS IMPACTED:

We estimate that all the 66,220 active members of TRS, the 152,936 active members of PERS, and the 48,347 active members of SERS would be affected by this bill by being provided death benefit coverage, but few would die and actually receive this benefit.

We estimate that there will be .5 eligible deaths in TRS, 4.0 eligible deaths in PERS and 1.2 eligible deaths in SERS each year, and that for a member impacted by this bill, the increase in benefits would be \$150,000. The inclusion of public employees who are not PERS, TRS, or SERS members does not increase the estimate of eligible deaths.

FISCAL IMPACT:

Actuarial Determinations:

The bill will impact the actuarial funding of TRS, PERS and SERS differently.

The bill will impact the actuarial funding of TRS, PERS and SERS by increasing the present value of benefits payable under the System as shown below. However, the increase in benefits is insufficient to increase the required actuarial contribution rate of TRS or PERS.

The employer and employee split the cost of this benefit in plan 2, while the cost in plans 1 & 3 is paid by the employer. As members transfer to plan 3 this cost will shift from the employer/employee to the employer. For SERS 2/3 this means the employer cost will increase from slightly less than .01% to somewhat more than .01%. For PERS 2/3 this means the cost will increase depending on what percentage of employees are in plan 3. Because this change depends on the number of transfers and its impact is small, it is not reflected in the budget impact below.

(Dollars in Millions)	System	Current	Increase	Total
Actuarial Present Value of Projected Benefits The Value of the Total Commitment to all Current Members	TRS 2/3 TRS 1 PERS 2/3 PERS 1 SERS 2/3	\$ 4,024 10,050 12,428 12,244 1,610	\$ 0.5 0.1 3.5 0.4 1.3	\$4,025 10,050 12,432 12,244 1,611
Unfunded Actuarial Accrued Liability The Portion of the Plan 1 Liability that is Amortized until 2024	TRS 2/3 TRS 1 PERS 2/3 PERS 1 SERS 2/3	N/A \$ 400 N/A 860 N/A	N/A \$ 0.1 N/A 0.4 N/A	N/A \$ 400 N/A 860 N/A
Unfunded Liability (PBO) The Value of the Total Commitment to all Current Members Attributable to Past Service	TRS 2/3 TRS 1 PERS 2/3 PERS 1 SERS 2/3	\$ (1,750) (22) (4,874) 301 (724)	\$ 0.3 0.1 2.0 0.3 0.8	\$ (1,750) (22) (4,872) 301 (723)
Required Contribution Rate	TRS PERS SERS 2/3	2.22% 2.05% 1.74%	.00% .00% .01%	2.22% 2.05% 1.75%

Fiscal Budget Determinations:

As a result of the higher required contribution rate, the increase in funding expenditures is projected to be:

Effective September 1, 2003 Increase in Contribution Rates: Employee (SERS 2 only) Employer State	SERS 2/3 .01% .01%
Costs (in Millions):	
2003-2005 State: General Fund Non-General Fund Total State Local Government	\$.1 0 \$.1 \$.1
2005-2007 State: General Fund Non-General Fund Total State Local Government	\$.2
2002-2028 General Fund Non-General Fund Total State Local Government	\$ 3.7 0 \$ 3.7 \$ 3.3

STATEMENT OF DATA AND ASSUMPTIONS USED IN PREPARING THIS FISCAL NOTE:

The costs presented in this fiscal bill are based on our understanding of the bill as well as generally accepted actuarial practices including the following:

- Costs were developed using the same membership data, methods, assets and assumptions as those
 used in preparing the September 30, 2001 actuarial valuation report of the Public Employees
 Retirement System ,Teachers Employees Retirement System and the School Employees Retirement
 System.
- 2. As with the costs developed in the actuarial valuation, the emerging costs of the System will vary from those presented in the valuation report or this fiscal note to the extent that actual experience differs from that projected by the actuarial assumptions.
- 3. Additional assumptions used to evaluate the cost impact of the bill which were not used or disclosed in the actuarial valuation report include the following:
 - Based on a prior study, it is assumed that eligible deaths will occur at the rate of .0026% for SERS and PERS and .0008% for TRS.
- 4. The analysis of this bill does not consider any other proposed changes to the system. The combined effect of several changes to the system could exceed the sum of each proposed change considered individually.
- 5. This fiscal note is intended for use only during the 2003 Legislative Session.
- 6. The funding method used for Plan 1 utilizes the Plan 2/3 employer/state rate as the Normal Cost and amortizes the remaining liability (UAAL) by the year 2024. Benefit increases to Plan 2 will change the UAAL in Plan 1. The cost of benefit increases to Plan 1 increases the UAAL.
- 7. Plan 2/3 utilizes the Aggregate Funding Method. The cost of Plan 2/3 is spread over the average working lifetime of the current active Plan 2/3 members.

GLOSSARY OF ACTUARIAL TERMS:

Actuarial Present Value: The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

Projected Benefits: Pension benefit amounts which are expected to be paid in the taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

Unfunded Actuarial Accrued Liability (UAAL): The cost of Plan 1 is divided into two pieces. The Normal Cost portion is paid over the working lifetime of the Plan 1 active members. The remaining cost is called the UAAL. The UAAL is paid for by employers as a percent of the salaries of all plan 1, 2 and 3 members until the year 2024.

Pension Benefit Obligation (PBO): The portion of the Actuarial Present Value of future benefits attributable to service credit that has been earned to date(past service).

Unfunded Liability (Unfunded PBO): The excess, if any, of the Pension Benefit Obligation over the Valuation Assets. This is the portion of all benefits earned to date that are not covered by plan assets.



Joint Committee on Pension Policy

\$150,000 Death Benefit

Presented December 10, 2001

Revised September 20, 2002

Prepared by: Robert Wm. Baker

Office of the State Actuary
P.O. Box 40914, Olympia, WA 98504-0914
360-753-9144 – actuary_st@leg.wa.gov

Background:

A duty-related death benefit is paid only where death occurs as a result of injuries sustained in the course of employment. There is also no time limit following the injury in which the death must result.

In 1996 the Legislature passed Engrossed Second Substitute Senate Bill 5322 (Chapter 226, Laws of 1996) which provided an additional \$150,000 duty-related death benefit to survivors of members of LEOFF and WSP.

In 1998 SB 5217 (Chapter 151, laws of 1998) extend the same \$150,000 death benefit coverage to volunteer fire fighters and reserve police officers. Following the passage of this bill, the Governor requested that the JCPP conduct a comprehensive study of duty-related death benefits for public employees. The Governor further requested that the study give consideration to providing an additional duty-death benefit to all public employees.

According to the State Actuary's experience study, there are about 10 duty-related deaths each biennium in the combined PERS, SERS, and TRS systems.

Death Benefits Available:

There are three types of government sponsored death benefits available to public employees outside of the state pension systems.

- Social Security;
- Labor and Industries (L&I);
- Federal Death Benefit;

Labor and Industries Death Benefit

Labor and Industries provides a lump sum for burial expenses together with an ongoing monthly benefit. The monthly benefit is 60% of gross wages plus 2% of gross wages for each dependent. The total monthly payment cannot exceed 120% of the state's average wage -- \$3,723 -- for fiscal year 2002. This benefit is not offset by the Social Security survivor benefit nor is it offset by any other government pension benefit. The benefit does cease upon remarriage.

Social Security Survivor's Benefit

Social Security is paid as a monthly benefit and is available to survivors of both duty and nonduty-related deaths. The benefit amount is based on the earnings of the person who died; the more paid into Social Security, the higher the benefit. The benefit amount is based on a percentage of the deceased's Basic Social Security benefit. The percentage will vary depending on the survivor's age and on the number of surviving dependents. The most typical situations are listed below:

Widow or widower age 65 or older: 100%

- Widow or widower age 60-64: About 71-94%
- Widow any age with a child under age 16: 75%

• Children: 75%

In general, the Social Security survivor benefit may be reduced or stopped completely if the surviving spouse:

- Returns to work and has earnings in excess of certain limits
- Already receives a Social Security benefit
- Remarries
- No longer has a child under the age of 16

Example
Male age 45 with wages of \$40,000/yr

_	Monthly	Annual
Basic Benefit Rate	\$1,311	\$15,732
Spouse under ret age	\$983	\$11,800
Child under 16	\$983	\$11,800
Family Maximum	\$2,341	\$28,100

Public Safety Officers Benefits Program

The Public Safety Officers Benefit Act of 1976 provides a federal duty-death benefit for police officers and fire-fighters who die in the line of duty. This is paid as a lump sum and is available to survivors of policemen and fire fighters only. The size of this benefit does not depend on the income level of the public safety officer prior to his/her death.

1976 - \$50,000

1988 - \$100,000 with a CPI inflator

2002 - \$157,118

Pension Benefits

Aside from the specific death benefits mentioned above, there are also pension-related death benefits. Survivors of LEOFF 1 or WSPRS active members may receive a percent of the members salary plus additional allotments for children to a maximum of 60% of salary in both plans. The survivor of an active LEOFF 2 member may receive the member's earned retirement benefit, if they were eligible, or a refund of 150% of the member's contributions and interest; and if they were not eligible to retire, a refund of the member's contributions plus interest. Active survivor benefits in most other plans are either a refund of the member's contribution and interest if the member was not eligible to retire, or an actuarially reduced benefit if they were eligible.

Budget Language:

Even though this benefit has not passed legislative muster as a stand-alone bill, the language was included in the 2000 supplemental budget and the 2001-2003 budget. In this manner it is not a permanent benefit within the retirement chapter, but rather a temporary benefit that lasts the duration of the budget itself. The payment of a death benefit in this instance is treated as a sundry claim.

Budget Language in ESSB 6153.SL C007 L 01 E2

Sec. 714. DEATH BENEFIT--COMMON SCHOOLS. For the period from July 1, 2001, through June 30, 2003, a one hundred fifty thousand dollar death benefit shall be paid as a sundry claim to the estate of an employee in the common school system of the state who is killed in the course of employment. The determination of eligibility for the benefit shall be made consistent with Title 51 RCW by the department of labor and industries. The department of labor and industries shall notify the director of the department of general administration by order under RCW 51.52.050.

Sec. 715. DEATH BENEFIT--STATE AGENCIES. For the period from July 1, 2001, through June 30, 2003, a one hundred fifty thousand dollar death benefit shall be paid as a sundry claim to the estate of an employee of any state agency or higher education institution not otherwise provided a death benefit through coverage under their enrolled retirement system. The determination of eligibility for the benefit shall be made consistent with Title 51 RCW by the department of labor and industries. The department of labor and industries shall notify the director of the department of general administration by order under RCW 51.52.050.

JCPP Recommendation:

A \$150,000 death benefit should be provided to survivors of PERS, SERS, and TRS plan members and survivors of employees of any state agency, the common school system of the state, or institution of higher education who die as a result of injuries sustained in the course of employment.

Fiscal Impact:

See Fiscal Note.

- 1 AN ACT Relating to allowing members of the teachers' retirement
- 2 system plan 1 to use extended school years for calculation of their
- 3 earnable compensation; and amending RCW 41.32.010.

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- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 41.32.010 and 1997 c 254 s 3 are each amended to read 6 as follows:
 - As used in this chapter, unless a different meaning is plainly required by the context:
 - (1) (a) "Accumulated contributions" for plan 1 members, means the sum of all regular annuity contributions and, except for the purpose of withdrawal at the time of retirement, any amount paid under RCW 41.50.165(2) with regular interest thereon.
- (b) "Accumulated contributions" for plan 2 members, means the sum of all contributions standing to the credit of a member in the member's individual account, including any amount paid under RCW 41.50.165(2), together with the regular interest thereon.
- 17 (2) "Actuarial equivalent" means a benefit of equal value when

computed upon the basis of such mortality tables and regulations as shall be adopted by the director and regular interest.

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- (3) "Annuity" means the moneys payable per year during life by reason of accumulated contributions of a member.
- (4) "Member reserve" means the fund in which all of the accumulated contributions of members are held.
- (5) (a) "Beneficiary" for plan 1 members, means any person in receipt of a retirement allowance or other benefit provided by this chapter.
- (b) "Beneficiary" for plan 2 and plan 3 members, means any person in receipt of a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer by another person.
- 14 (6) "Contract" means any agreement for service and compensation 15 between a member and an employer.
 - (7) "Creditable service" means membership service plus prior service for which credit is allowable. This subsection shall apply only to plan 1 members.
- 19 (8) "Dependent" means receiving one-half or more of support from a 20 member.
 - (9) "Disability allowance" means monthly payments during disability. This subsection shall apply only to plan 1 members.
 - (10) (a) "Earnable compensation" for plan 1 members, means:
 - (i) All salaries and wages paid by an employer to an employee member of the retirement system for personal services rendered during a fiscal year. In all cases where compensation includes maintenance the employer shall fix the value of that part of the compensation not paid in money.
 - (ii) For an employee member of the retirement system teaching in an extended school year program, two consecutive extended school years, as defined by the employer school district, may be used as the annual period for determining earnable compensation in lieu of the two fiscal years.
- (iii) "Earnable compensation" for plan 1 members also includes the following actual or imputed payments, which are not paid for personal services:
- 37 (A) Retroactive payments to an individual by an employer on 38 reinstatement of the employee in a position, or payments by an employer

to an individual in lieu of reinstatement in a position which are awarded or granted as the equivalent of the salary or wages which the individual would have earned during a payroll period shall be considered earnable compensation and the individual shall receive the equivalent service credit.

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- (B) If a leave of absence, without pay, is taken by a member for the purpose of serving as a member of the state legislature, and such member has served in the legislature five or more years, the salary which would have been received for the position from which the leave of absence was taken shall be considered as compensation earnable if the employee's contribution thereon is paid by the employee. In addition, where a member has been a member of the state legislature for five or more years, earnable compensation for the member's two highest compensated consecutive years of service shall include a sum not to exceed thirty-six hundred dollars for each of such two consecutive years, regardless of whether or not legislative service was rendered during those two years.
- (((iii))) (iv) For members employed less than full time under 18 19 written contract with a school district, or community college district, in an instructional position, for which the member receives service 20 21 credit of less than one year in all of the years used to determine the 22 earnable compensation used for computing benefits due under RCW 23 41.32.497, 41.32.498, and 41.32.520, the member may elect to have earnable compensation defined as provided in RCW 41.32.345. For the 24 25 purposes of this subsection, the term "instructional position" means a 26 position in which more than seventy-five percent of the member's time is spent as a classroom instructor (including office hours), a 27 28 librarian, or a counselor. Earnable compensation shall be so defined only for the purpose of the calculation of retirement benefits and only 29 30 as necessary to insure that members who receive fractional service 31 credit under RCW 41.32.270 receive benefits proportional to those 32 received by members who have received full-time service credit.
 - $((\frac{(iv)}{(iv)}))$ <u>(v)</u> "Earnable compensation" does not include:
 - (A) Remuneration for unused sick leave authorized under RCW 41.04.340, 28A.400.210, or 28A.310.490;
- 36 (B) Remuneration for unused annual leave in excess of thirty days as authorized by RCW 43.01.044 and 43.01.041.

(b) "Earnable compensation" for plan 2 and plan 3 members, means salaries or wages earned by a member during a payroll period for personal services, including overtime payments, and shall include wages and salaries deferred under provisions established pursuant to sections 403(b), 414(h), and 457 of the United States Internal Revenue Code, but shall exclude lump sum payments for deferred annual sick leave, unused accumulated vacation, unused accumulated annual leave, or any form of severance pay.

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"Earnable compensation" for plan 2 and plan 3 members also includes the following actual or imputed payments which, except in the case of (b)(ii)(B) of this subsection, are not paid for personal services:

- (i) Retroactive payments to an individual by an employer on reinstatement of the employee in a position or payments by an employer to an individual in lieu of reinstatement in a position which are awarded or granted as the equivalent of the salary or wages which the individual would have earned during a payroll period shall be considered earnable compensation, to the extent provided above, and the individual shall receive the equivalent service credit.
- (ii) In any year in which a member serves in the legislature the member shall have the option of having such member's earnable compensation be the greater of:
- (A) The earnable compensation the member would have received had such member not served in the legislature; or
- (B) Such member's actual earnable compensation received for teaching and legislative service combined. Any additional contributions to the retirement system required because compensation earnable under (b)(ii)(A) of this subsection is greater than compensation earnable under (b)(ii)(B) of this subsection shall be paid by the member for both member and employer contributions.
- (11) "Employer" means the state of Washington, the school district, or any agency of the state of Washington by which the member is paid.
- (12) "Fiscal year" means a year which begins July 1st and ends June 30th of the following year.
- (13) "Former state fund" means the state retirement fund in operation for teachers under chapter 187, Laws of 1923, as amended.
- 36 (14) "Local fund" means any of the local retirement funds for 37 teachers operated in any school district in accordance with the 38 provisions of chapter 163, Laws of 1917 as amended.

(15) "Member" means any teacher included in the membership of the retirement system. Also, any other employee of the public schools who, on July 1, 1947, had not elected to be exempt from membership and who, prior to that date, had by an authorized payroll deduction, contributed to the member reserve.

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- (16) "Membership service" means service rendered subsequent to the first day of eligibility of a person to membership in the retirement system: PROVIDED, That where a member is employed by two or more employers the individual shall receive no more than one service credit month during any calendar month in which multiple service is rendered. The provisions of this subsection shall apply only to plan 1 members.
- 12 (17) "Pension" means the moneys payable per year during life from 13 the pension reserve.
- 14 (18) "Pension reserve" is a fund in which shall be accumulated an 15 actuarial reserve adequate to meet present and future pension 16 liabilities of the system and from which all pension obligations are to 17 be paid.
 - (19) "Prior service" means service rendered prior to the first date of eligibility to membership in the retirement system for which credit is allowable. The provisions of this subsection shall apply only to plan 1 members.
 - (20) "Prior service contributions" means contributions made by a member to secure credit for prior service. The provisions of this subsection shall apply only to plan 1 members.
 - (21) "Public school" means any institution or activity operated by the state of Washington or any instrumentality or political subdivision thereof employing teachers, except the University of Washington and Washington State University.
 - (22) "Regular contributions" means the amounts required to be deducted from the compensation of a member and credited to the member's individual account in the member reserve. This subsection shall apply only to plan 1 members.
 - (23) "Regular interest" means such rate as the director may determine.
- 35 (24)(a) "Retirement allowance" for plan 1 members, means monthly 36 payments based on the sum of annuity and pension, or any optional 37 benefits payable in lieu thereof.

- 1 (b) "Retirement allowance" for plan 2 and plan 3 members, means 2 monthly payments to a retiree or beneficiary as provided in this 3 chapter.
 - (25) "Retirement system" means the Washington state teachers' retirement system.

- (26) (a) "Service" for plan 1 members means the time during which a member has been employed by an employer for compensation.
- (i) If a member is employed by two or more employers the individual shall receive no more than one service credit month during any calendar month in which multiple service is rendered.
- (ii) As authorized by RCW 28A.400.300, up to forty-five days of sick leave may be creditable as service solely for the purpose of determining eligibility to retire under RCW 41.32.470.
- (iii) As authorized in RCW 41.32.065, service earned in an out-of-state retirement system that covers teachers in public schools may be applied solely for the purpose of determining eligibility to retire under RCW 41.32.470.
- (b) "Service" for plan 2 and plan 3 members, means periods of employment by a member for one or more employers for which earnable compensation is earned subject to the following conditions:
- (i) A member employed in an eligible position or as a substitute shall receive one service credit month for each month of September through August of the following year if he or she earns earnable compensation for eight hundred ten or more hours during that period and is employed during nine of those months, except that a member may not receive credit for any period prior to the member's employment in an eligible position except as provided in RCW 41.32.812 and 41.50.132;
- (ii) If a member is employed either in an eligible position or as a substitute teacher for nine months of the twelve month period between September through August of the following year but earns earnable compensation for less than eight hundred ten hours but for at least six hundred thirty hours, he or she will receive one-half of a service credit month for each month of the twelve month period;
- (iii) All other members in an eligible position or as a substitute teacher shall receive service credit as follows:
- 36 (A) A service credit month is earned in those calendar months where earnable compensation is earned for ninety or more hours;

(B) A half-service credit month is earned in those calendar months where earnable compensation is earned for at least seventy hours but less than ninety hours; and

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- (C) A quarter-service credit month is earned in those calendar months where earnable compensation is earned for less than seventy hours.
- (iv) Any person who is a member of the teachers' retirement system and who is elected or appointed to a state elective position may continue to be a member of the retirement system and continue to receive a service credit month for each of the months in a state elective position by making the required member contributions.
- (v) When an individual is employed by two or more employers the individual shall only receive one month's service credit during any calendar month in which multiple service for ninety or more hours is rendered.
- (vi) As authorized by RCW 28A.400.300, up to forty-five days of sick leave may be creditable as service solely for the purpose of determining eligibility to retire under RCW 41.32.470. For purposes of plan 2 and plan 3 "forty-five days" as used in RCW 28A.400.300 is equal to two service credit months. Use of less than forty-five days of sick leave is creditable as allowed under this subsection as follows:
 - (A) Less than eleven days equals one-quarter service credit month;
- (B) Eleven or more days but less than twenty-two days equals one-half service credit month;
 - (C) Twenty-two days equals one service credit month;
- (D) More than twenty-two days but less than thirty-three days equals one and one-quarter service credit month;
- (E) Thirty-three or more days but less than forty-five days equals one and one-half service credit month.
- (vii) As authorized in RCW 41.32.065, service earned in an out-of-state retirement system that covers teachers in public schools may be applied solely for the purpose of determining eligibility to retire under RCW 41.32.470.
- 34 (viii) The department shall adopt rules implementing this 35 subsection.
- 36 (27) "Service credit year" means an accumulation of months of 37 service credit which is equal to one when divided by twelve.

- 1 (28) "Service credit month" means a full service credit month or an accumulation of partial service credit months that are equal to one.
 - (29) "Teacher" means any person qualified to teach who is engaged by a public school in an instructional, administrative, or supervisory capacity. The term includes state, educational service district, and school district superintendents and their assistants and all employees certificated by the superintendent of public instruction; and in addition thereto any full time school doctor who is employed by a public school and renders service of an instructional or educational nature.
 - (30) "Average final compensation" for plan 2 and plan 3 members, means the member's average earnable compensation of the highest consecutive sixty service credit months prior to such member's retirement, termination, or death. Periods constituting authorized leaves of absence may not be used in the calculation of average final compensation except under RCW 41.32.810(2).
 - (31) "Retiree" means any person who has begun accruing a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer while a member.
 - (32) "Department" means the department of retirement systems created in chapter 41.50 RCW.
 - (33) "Director" means the director of the department.
 - (34) "State elective position" means any position held by any person elected or appointed to state-wide office or elected or appointed as a member of the legislature.
 - (35) "State actuary" or "actuary" means the person appointed pursuant to RCW 44.44.010(2).
 - (36) "Substitute teacher" means:

- (a) A teacher who is hired by an employer to work as a temporary teacher, except for teachers who are annual contract employees of an employer and are guaranteed a minimum number of hours; or
- (b) Teachers who either (i) work in ineligible positions for more than one employer or (ii) work in an ineligible position or positions together with an eligible position.
- 35 (37)(a) "Eligible position" for plan 2 members from June 7, 1990, 36 through September 1, 1991, means a position which normally requires two 37 or more uninterrupted months of creditable service during September 38 through August of the following year.

- 1 (b) "Eligible position" for plan 2 and plan 3 on and after
 2 September 1, 1991, means a position that, as defined by the employer,
 3 normally requires five or more months of at least seventy hours of
 4 earnable compensation during September through August of the following
 5 year.
 - (c) For purposes of this chapter an employer shall not define "position" in such a manner that an employee's monthly work for that employer is divided into more than one position.
- 9 (d) The elected position of the superintendent of public 10 instruction is an eligible position.

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- (38) "Plan 1" means the teachers' retirement system, plan 1 providing the benefits and funding provisions covering persons who first became members of the system prior to October 1, 1977.
- (39) "Plan 2" means the teachers' retirement system, plan 2 providing the benefits and funding provisions covering persons who first became members of the system on and after October 1, 1977, and prior to July 1, 1996.
- (40) "Plan 3" means the teachers' retirement system, plan 3 providing the benefits and funding provisions covering persons who first become members of the system on and after July 1, 1996, or who transfer under RCW 41.32.817.
- (41) "Index" means, for any calendar year, that year's annual average consumer price index, Seattle, Washington area, for urban wage earners and clerical workers, all items compiled by the bureau of labor statistics, United States department of labor.
- (42) "Index A" means the index for the year prior to the determination of a postretirement adjustment.
 - (43) "Index B" means the index for the year prior to index A.
- 29 (44) "Index year" means the earliest calendar year in which the 30 index is more than sixty percent of index A.
- 31 (45) "Adjustment ratio" means the value of index A divided by index 32 B.
- 33 (46) "Annual increase" means, initially, fifty-nine cents per month 34 per year of service which amount shall be increased each July 1st by 35 three percent, rounded to the nearest cent.
- 36 (47) "Member account" or "member's account" for purposes of plan 3 37 means the sum of the contributions and earnings on behalf of the member 38 in the defined contribution portion of plan 3.

1 (48) "Separation from service or employment" occurs when a person 2 has terminated all employment with an employer.

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consistent with common law.

(49) "Employed" or "employee" means a person who is providing services for compensation to an employer, unless the person is free from the employer's direction and control over the performance of work. The department shall adopt rules and interpret this subsection

--- END ---



FISCAL NOTE

REQUEST NO.

CODE:

DATE:

BILL NUMBER:

Office of the State Actuary

035

10/31/02

Z-0149.1

Extended School Yr

SUMMARY:

Members of the Teachers' Retirement System (TRS), plan 1 teaching in an extended school year program may use two consecutive extended school years, as defined by their school district, rather than two fiscal years in determining their average final compensation.

Effective Date: 90 days after session.

BACKGROUND DISCUSSION:

Some TRS plan 1 members may, under certain circumstances, see a slight reduction in their retirement benefit if teaching in an extended school year program as compared to another similarly situated member teaching in a conventional school year program. This is due to the final extended school year of their teaching career ending after the end of the last full fiscal year of their career.

MEMBERS IMPACTED:

A small number of TRS plan 1 members likely teach in extended school year programs. Some of them may see a small increase in their average final compensation, and resulting retirement benefit, from this option.

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None.

TRS 1 Extended School Year

Issue:

Members of the Teachers' Retirement System, plan 1 (TRS plan 1) base their retirement benefit on their years of service credit multiplied by their average earnable compensation in their two highest compensated consecutive years, up to a maximum of sixty percent. Earnable compensation for TRS plan 1 members is defined as all wages paid to the member for services rendered during a fiscal year, which for teachers runs from July 1 to June 30.

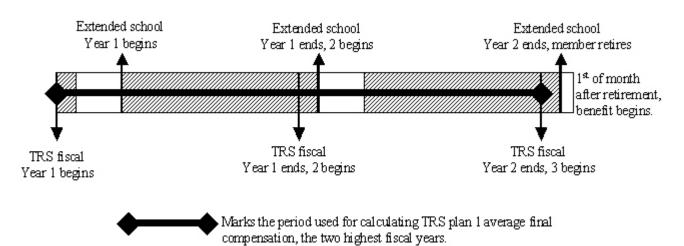
Some teachers work in extended school years which may run until mid July. Recent data supplied by the Superintendent of Public Instruction indicates that about ten school districts have one or more schools that operate on these extended calendars. The difference between the teachers fiscal year and the extended school year may have several effects on TRS plan 1 members benefits.

Analysis:

A. Extended school year AFC issue

When members retire in TRS plan 1, RCW 41.32.498 states that their pension allowance shall be equal to their average earnable compensation for their two highest consecutive years of service. RCW 41.32.010(10)(a) specifies that "earnable compensation" is all wages paid for services rendered during the fiscal year.

Illustration of the TRS plan 1 AFC period, Fiscal Year, and an Example Extended School Year



The fiscal year for teachers' runs from July 1st to June 30th of the following year, as set in RCW 41.32.010(12). For teachers that are on a conventional school year schedule, this typically falls in the middle of their summer, as their school year may typically run from late August until mid-June of each year.

A difference in the timing of the end of the statutory fiscal year and the end of the extended school year may result in different earnable compensation amounts for TRS plan 1 members whose annual salary is the same, depending on whether they teach on traditional or extended school-year calendars.

If a TRS plan 1 member retires at the end of an extended school year that runs beyond the end of the fiscal year, the highest two consecutive school years of compensation may not include the final weeks of their career compensation - these fall into a fiscal year during which the member worked only a short period of time.

The Impact of Extended School Year "Look-back" on TRS plan 1 Pension for a typical 2001 retiree

	Conve Schoo		Exte Schoo	nded ol Year		rence in on amount
Retirement Date	7/1	/01	8/1	/01		-
AFC - using look-back on final two weeks of extended year pay.	\$53,	426	\$53	,201	\$225	in AFC
Annual (monthly) pension for 15 years of service	\$16,028	(\$1336)	\$15,961	(\$1330)	\$67	(\$5.60)
Annual (monthly) pension for 30 years of service	\$32,055	(\$2671)	\$31,921	(\$2660)	\$134	(\$11.20)

Instead of these last two weeks, the member includes the two weeks from the "beginning" of the fiscal year - the end of their extended school year - from the year before last. This process of including the weeks taught in the prior school year, but in one of the member's two highest fiscal years that are used for calculating their average final compensation (AFC), is often referred to as the "look-back" process.

As illustrated on the table "The Impact of Extended School Year "Look-back" a teacher who retires" with a typical AFC of about \$53,000 and 30 years of service, the effect of the look-back during years of average salary increases the effect could be to reduce their monthly pension amount by approximately \$11. For a similarly situated teacher with fifteen years of service, that amount would be half, or about \$6.

In plan 2/3 the rules for application and the effective date of retirement negate any difference for teachers on conventional school year calendars or extended school year calendars. This is because the allowance in plan 2 and 3 is calculated on the basis of the "average final compensation" for plan 2 and 3 members, defined as the member's average earnable compensation over the member's highest consecutive sixty service credit months.

This monthly determination in plan 2/3, rather than the annual fiscal year determination in plan 1 effectively eliminates the effects of the extended school year on members of the newer plans.

B. One Month Later Start to Retirement Benefit - Plan 1

For a conventional school year TRS 1 teacher that finishes their final contract in mid-June, retirement benefits may begin on July 1st of that year. This is consistent with the rule that benefits begin payment on the first of the month following the month in which the member terminates service. This rule is contained in WAC 415-112-520, interpreting RCW 41.32.480.

Because they retire one month later, teachers similarly situated except for one being in an extended school year program would in a sense receive one less benefit payment during their initial year of retirement. In the above example this amount would be about \$2660 for a teacher with 30 years of service.

In plan 2 and plan 3, a teacher typically does not start their benefit until the September following their retirement, regardless of whether their final school year ends in June or July. The fiscal year definition used in TRS 1 is not used for pensions in the newer plans. A teacher from these plans does not receive service credit for the entire school year, and therefore a reduced benefit, unless their retirement begins at the end of the school year - September through August.

C. Possible Approach

TRS plan 1 teachers in extended school year programs could have their average final compensation calculated on the greater of either the current formula of their two highest consecutive fiscal years, or the two highest consecutive extended school years as defined by their school district. This would account for the possible adverse effect of the fiscal year determination on their benefits, but would not address the issue of their benefit starting one month later than conventional school year TRS plan 1 members.

D. Executive Committee Proposal

Permit TRS plan 1 teachers in extended school year programs to have either two consecutive fiscal years or two consecutive extended school years, as defined by their school districts, used in the calculation of their average final compensation.

Governance

SHB 3010, Proposed Striking Amendment, and Other Recommendations

	SHB 3010	S4910.1 Striking Amendment	Other Recommendations		
Creates		Select Committee on Pension Po	licy		
Repeals		Joint Committee on Pension Pol	icy		
Staff	Office of the State Actuary				
Members	16 Members - 4 Senate members ¹ - 4 House members ² - 4 Active representatives - 2 Retiree representatives - 2 Employer representatives	20 Members - 4 Senate members ³ - 4 House members ⁴ - 4 Active representatives - 2 Retiree representatives - 4 Employer representatives - Directors of DRS & OFM	20 Members - 4 Senate members ³ - 4 House members ⁴ - 4 Active representatives - 2 Retiree representatives - 4 Employer representatives - 2 Gubernatorial appointees		
Duties	 Study pension issues and develop pension policies Study financial conditions of state pension systems and develop funding policies Make recommendations to the legislature 				
Other	Places the Office of the State Actuary under the Pension Funding Council. The Pension Funding Council may appoint or remove the State Actuary				

Must be from the Ways and Means Committee
 Must be from the Appropriations Committee
 Three must be from the Ways and Means Committee
 Three must be from the Appropriations Committee

H-4764.	. 1	

SUBSTITUTE HOUSE BILL 3010

State of Washington 57th Legislature 2002 Regular Session

By House Committee on Appropriations (originally sponsored by Representatives Fromhold, McIntire, Conway, Cooper, Hunt and Sullivan)

Read first time 03/04/2002. Referred to Committee on .

- 1 AN ACT Relating to creating the select committee on pension policy;
- 2 amending RCW 41.50.110, 44.44.040, 41.40.037, 41.45.100, 44.04.260, and
- 3 44.44.030; reenacting and amending RCW 41.32.570; adding new sections
- 4 to chapter 41.04 RCW; decodifying RCW 41.54.061; and repealing RCW
- 5 44.44.015, 44.44.050, and 44.44.060.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 NEW SECTION. Sec. 1. A new section is added to chapter 41.04 RCW
- 8 to read as follows:
- 9 (1) The select committee on pension policy is created. The select
- 10 committee consists of:
- 11 (a) Four members of the senate ways and means committee appointed
- 12 by the president of the senate, two of whom are members of the majority
- 13 party and two of whom are members of the minority party;
- 14 (b) Four members of the house of representatives appropriations
- 15 committee appointed by the speaker, two of whom are members of the
- 16 majority party and two of whom are members of the minority party;
- 17 (c) Four active members or representatives from organizations of
- 18 active members of the state retirement systems appointed by the
- 19 governor for staggered three-year terms;

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- 1 (d) Two retired members or representatives of retired members'
 2 organizations of the state retirement systems appointed by the governor
 3 for staggered three-year terms, with no two members from the same
 4 system; and
- 5 (e) Two employer representatives of members of the state retirement 6 systems appointed by the governor for staggered three-year terms.
- 7 The term of office of each member of the house of 8 representatives or senate serving on the committee runs from the close 9 of the session in which he or she is appointed until the close of the 10 next regular session held in an odd-numbered year. If a successor is not appointed during a session, the member's term continues until the 11 12 member is reappointed or a successor is appointed. The term of office for a committee member who is a member of the house of representatives 13 14 or the senate who does not continue as a member of the senate or house of representatives ceases upon the convening of the next session of the 15 16 legislature during the odd-numbered year following the member's appointment, or upon the member's resignation, whichever is earlier. 17 18 All vacancies of positions held by members of the legislature must be 19 filled from the same political party and from the same house as the 20 member whose seat was vacated.
 - (b) Following the terms of members and representatives appointed under subsection (1) (d) of this section, the retiree positions shall be rotated to ensure that each system has an opportunity to have a retiree representative on the committee.
 - (3) The committee shall elect a chairperson and a vice-chairperson.
- 26 (4) The committee shall establish an executive committee of four 27 members, including the chairperson and the vice-chairperson.
- 28 (5) Nonlegislative members of the select committee serve without 29 compensation, but shall be reimbursed for travel expenses under RCW 30 43.03.050 and 43.03.060.
- 31 (6) The office of state actuary under chapter 44.44 RCW shall 32 provide staff and technical support to the committee.
- 33 **Sec. 2.** RCW 41.50.110 and 1998 c 341 s 508 are each amended to 34 read as follows:
- 35 (1) Except as provided by RCW 41.50.255 and subsection (6) of this 36 section, all expenses of the administration of the department ((and)), 37 the expenses of administration of the retirement systems, and the 38 expenses of the administration of the office of the state actuary

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- 1 created in chapters 2.10, 2.12, 41.26, 41.32, 41.40, 41.34, 41.35, 2 ((and)) 43.43, and 44.44 RCW shall be paid from the department of 3 retirement systems expense fund.
- 4 (2) In order to reimburse the department of retirement systems 5 expense fund on an equitable basis the department shall ascertain and report to each employer, as defined in RCW 41.26.030, 41.32.010, 6 7 41.35.010, or 41.40.010, the sum necessary to defray its proportional 8 share of the entire expense of the administration of the retirement 9 system that the employer participates in during the ensuing biennium or 10 fiscal year whichever may be required. Such sum is to be computed in an amount directly proportional to the estimated entire expense of the 11 administration as the ratio of monthly salaries of the employer's 12 members bears to the total salaries of all members in the entire 13 14 system. It shall then be the duty of all such employers to include in 15 their budgets or otherwise provide the amounts so required.
- 16 (3) The department shall compute and bill each employer, as defined 17 in RCW 41.26.030, 41.32.010, 41.35.010, or 41.40.010, at the end of each month for the amount due for that month to the department of 18 19 retirement systems expense fund and the same shall be paid as are its 20 other obligations. Such computation as to each employer shall be made 21 on a percentage rate of salary established by the department. However, 22 the department may at its discretion establish a system of billing based upon calendar year quarters in which event the said billing shall 23 24 be at the end of each such quarter.
- 25 (4) The director may adjust the expense fund contribution rate for 26 each system at any time when necessary to reflect unanticipated costs 27 or savings in administering the department.

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- (5) An employer who fails to submit timely and accurate reports to the department may be assessed an additional fee related to the increased costs incurred by the department in processing the deficient reports. Fees paid under this subsection shall be deposited in the retirement system expense fund.
- 33 (a) Every six months the department shall determine the amount of 34 an employer's fee by reviewing the timeliness and accuracy of the 35 reports submitted by the employer in the preceding six months. If 36 those reports were not both timely and accurate the department may 37 prospectively assess an additional fee under this subsection.
- 38 (b) An additional fee assessed by the department under this 39 subsection shall not exceed fifty percent of the standard fee.

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- 1 (c) The department shall adopt rules implementing this section.
- 2 (6) Expenses other than those under RCW $41.34.060((\frac{(2)}{(2)}))$ shall
- 3 be paid pursuant to subsection (1) of this section.
- 4 **Sec. 3.** RCW 44.44.040 and 1987 c 25 s 3 are each amended to read 5 as follows:
- The office of the state actuary shall have the following powers and duties:
- 8 (1) Perform all actuarial services for the department of retirement 9 systems, including all studies required by law. ((Reimbursement for
- 10 such services shall be made to the state actuary pursuant to the
- 11 provisions of RCW 39.34.130 as now or hereafter amended.))
- 12 (2) Advise the legislature and the governor regarding pension
- 13 benefit provisions, and funding policies and investment policies of the
- 14 state investment board.
- 15 (3) Consult with the legislature and the governor concerning 16 determination of actuarial assumptions used by the department of 17 retirement systems.
- 18 (4) Prepare a report, to be known as the actuarial fiscal note, on
- 19 each pension bill introduced in the legislature which briefly explains
- 20 the financial impact of the bill. The actuarial fiscal note shall
- 21 include: (a) The statutorily required contribution for the biennium
- 22 and the following twenty-five years; (b) the biennial cost of the
- 23 increased benefits if these exceed the required contribution; and (c)
- 24 any change in the present value of the unfunded accrued benefits. Ar
- 25 actuarial fiscal note shall also be prepared for all amendments which
- 26 are offered in committee or on the floor of the house of
- 27 representatives or the senate to any pension bill. However, a majority
- 28 of the members present may suspend the requirement for an actuarial
- 29 fiscal note for amendments offered on the floor of the house of
- 30 representatives or the senate.
- 31 (5) Provide such actuarial services to the legislature as may be
- 32 requested from time to time.
- 33 (6) Provide staff and assistance to the committee established under
- 34 RCW ((46.44.050)) 44.44.050.
- 35 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 41.04 RCW
- 36 to read as follows:

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- The select committee on pension policy has the following powers and duties:
- 3 (1) Study pension issues, develop pension policies for public 4 employees in state retirement systems, and make recommendations to the 5 legislature; and
- 6 (2) Study the financial condition of the state pension systems, 7 develop funding policies, and make recommendations to the legislature.
- 8 Sec. 5. RCW 41.32.570 and 2001 2nd sp.s. c 10 s 3 and 2001 c 317 9 s 1 are each reenacted and amended to read as follows:
- (1) (a) If a retiree enters employment with an employer sooner than one calendar month after his or her accrual date, the retiree's monthly retirement allowance will be reduced by five and one-half percent for every seven hours worked during that month. This reduction will be applied each month until the retiree remains absent from employment with an employer for one full calendar month.
- 16 (b) The benefit reduction provided in (a) of this subsection will 17 accrue for a maximum of one hundred forty hours per month. Any monthly 18 benefit reduction over one hundred percent will be applied to the 19 benefit the retiree is eligible to receive in subsequent months.

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- (2) Any retired teacher or retired administrator who enters service in any public educational institution in Washington state and who has satisfied the break in employment requirement of subsection (1) of this section shall cease to receive pension payments while engaged in such service, after the retiree has rendered service for more than one thousand five hundred hours in a school year. When a retired teacher or administrator renders service beyond eight hundred sixty-seven hours, the department shall collect from the employer the applicable employer retirement contributions for the entire duration of the member's employment during that fiscal year.
- 30 (3) The department shall collect and provide the state actuary with 31 information relevant to the use of this section for the ((joint)) 32 select committee on pension policy.
- 33 (4) The legislature reserves the right to amend or repeal this 34 section in the future and no member or beneficiary has a contractual 35 right to be employed for more than five hundred twenty-five hours per 36 year without a reduction of his or her pension.

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- Sec. 6. RCW 41.40.037 and 2001 2nd sp.s. c 10 s 4 are each amended to read as follows:
- 3 (1)(a) If a retiree enters employment with an employer sooner than 4 one calendar month after his or her accrual date, the retiree's monthly 5 retirement allowance will be reduced by five and one-half percent for 6 every eight hours worked during that month. This reduction will be 7 applied each month until the retiree remains absent from employment 8 with an employer for one full calendar month.
- 9 (b) The benefit reduction provided in (a) of this subsection will 10 accrue for a maximum of one hundred sixty hours per month. Any benefit 11 reduction over one hundred percent will be applied to the benefit the 12 retiree is eligible to receive in subsequent months.
 - (2) (a) A retiree from plan 1 who has satisfied the break in employment requirement of subsection (1) of this section and who enters employment with an employer may continue to receive pension payments while engaged in such service for up to one thousand five hundred hours of service in a calendar year without a reduction of pension. When a plan 1 member renders service beyond eight hundred sixty-seven hours, the department shall collect from the employer the applicable employer retirement contributions for the entire duration of the member's employment during that calendar year.
 - (b) A retiree from plan 2 or plan 3 who has satisfied the break in employment requirement of subsection (1) of this section may work up to eight hundred sixty-seven hours in a calendar year in an eligible position, as defined in RCW 41.32.010, 41.35.010, or 41.40.010, or as a fire fighter or law enforcement officer, as defined in RCW 41.26.030, without suspension of his or her benefit.
 - (3) If the retiree opts to reestablish membership under RCW 41.40.023(12), he or she terminates his or her retirement status and becomes a member. Retirement benefits shall not accrue during the period of membership and the individual shall make contributions and receive membership credit. Such a member shall have the right to again retire if eligible in accordance with RCW 41.40.180. However, if the right to retire is exercised to become effective before the member has rendered two uninterrupted years of service, the retirement formula and survivor options the member had at the time of the member's previous retirement shall be reinstated.

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- 1 (4) The department shall collect and provide the state actuary with 2 information relevant to the use of this section for the ((joint)) 3 select committee on pension policy.
- 4 (5) The legislature reserves the right to amend or repeal this 5 section in the future and no member or beneficiary has a contractual 6 right to be employed for more than five months in a calendar year 7 without a reduction of his or her pension.
- 8 **Sec. 7.** RCW 41.45.100 and 1998 c 283 s 2 are each amended to read 9 as follows:
- 10 (1) The pension funding council is hereby created. The council 11 consists of the:
 - (a) Director of the department of retirement systems;
- 13 (b) Director of the office of financial management;

- 14 (c) Chair and ranking minority member of the house of 15 representatives appropriations committee; and
- 16 (d) Chair and ranking minority member of the senate ways and means 17 committee.
- 18 The council may select officers as the members deem necessary.
- 19 (2) The pension funding council shall adopt changes to economic 20 assumptions and contribution rates by an affirmative vote of at least 21 four members.
- 22 <u>(3) The council may appoint or remove the state actuary by a two-</u> 23 <u>thirds vote of the council.</u>
- 24 NEW SECTION. Sec. 8. RCW 41.54.061 is decodified.
- 25 **Sec. 9.** RCW 44.04.260 and 2001 c 259 s 1 are each amended to read 26 as follows:
- 27 The joint legislative audit and review committee, the legislative 28 transportation committee, the ((joint)) <u>select</u> committee on pension 29 policy, the legislative evaluation and accountability program committee, and the joint legislative systems committee are subject to 30 such operational policies, procedures, and oversight as are deemed 31 32 necessary by the facilities and operations committee of the senate and the executive rules committee of the house of representatives to ensure 33 operational adequacy of the agencies of the legislative branch. 34 used in this section, "operational policies, procedures, and oversight" 35 36 includes the development process of biennial budgets, contracting

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- 1 procedures, personnel policies, and compensation plans, selection of a
- 2 chief administrator, facilities, and expenditures. This section does
- 3 not grant oversight authority to the facilities and operations
- 4 committee of the senate over any standing committee of the house of
- 5 representatives or oversight authority to the executive rules committee
- 6 of the house of representatives over any standing committee of the
- 7 senate.
- 8 **Sec. 10.** RCW 44.44.030 and 2001 c 259 s 11 are each amended to 9 read as follows:
- 10 (1) Subject to RCW 44.04.260, the state actuary shall have the
- 11 authority to select and employ such research, technical, clerical
- 12 personnel, and consultants as the actuary deems necessary, whose
- 13 salaries shall be fixed by the actuary and approved by the ((joint
- 14 committee on pension policy)) pension funding council, and who shall be
- 15 exempt from the provisions of the state civil service law, chapter
- 16 41.06 RCW.
- 17 (2) All actuarial valuations and experience studies performed by
- 18 the office of the state actuary shall be signed by a member of the
- 19 American academy of actuaries. If the state actuary is not such a
- 20 member, the state actuary, after approval by the ((committee)) council,
- 21 shall contract for a period not to exceed two years with a member of
- 22 the American academy of actuaries to assist in developing actuarial
- 23 valuations and experience studies.
- NEW SECTION. Sec. 11. The following acts or parts of acts are
- 25 each repealed:
- 26 (1) RCW 44.44.015 (Administration) and 2001 c 259 s 10;
- 27 (2) RCW 44.44.050 (Joint committee on pension policy--Membership,
- 28 terms, leadership) and 1987 c 25 s 4; and
- 29 (3) RCW 44.44.060 (Joint committee on pension policy--Powers and
- 30 duties) and 1987 c 25 s 5.

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3 By Senator Winsley

- 5 Strike everything after the enacting clause and insert the 6 following:
- 7 "NEW SECTION. Sec. 1. A new section is added to chapter 41.04 RCW 8 to read as follows:
- 9 (1) The select committee on pension policy is created. The select 10 committee consists of:
- 11 (a) Four members of the senate appointed by the president of the 12 senate, two of whom are members of the majority party and two of whom 13 are members of the minority party. At least three of the appointees 14 shall be members of the senate ways and means committee;
- 15 (b) Four members of the house of representatives appointed by the 16 speaker, two of whom are members of the majority party and two of whom 17 are members of the minority party. At least three of the appointees 18 shall be members of the house of representatives appropriations 19 committee;
- 20 (c) Four active members or representatives from organizations of 21 active members of the state retirement systems appointed by the 22 governor for staggered three-year terms;
- 23 (d) Two retired members or representatives of retired members' 24 organizations of the state retirement systems appointed by the governor 25 for staggered three-year terms, with no two members from the same 26 system;
- (e) Four employer representatives of members of the state retirement systems appointed by the governor for staggered three-year terms; and
- 30 (f) The director of the office of financial management and the 31 director of the department of retirement systems.
- 32 (2)(a) The term of office of each member of the house of 33 representatives or senate serving on the committee runs from the close 34 of the session in which he or she is appointed until the close of the 35 next regular session held in an odd-numbered year. If a successor is 36 not appointed during a session, the member's term continues until the

- member is reappointed or a successor is appointed. The term of office for a committee member who is a member of the house of representatives or the senate who does not continue as a member of the senate or house of representatives ceases upon the convening of the next session of the legislature during the odd-numbered year following the member's
- 6 appointment, or upon the member's resignation, whichever is earlier.
- 7 All vacancies of positions held by members of the legislature must be 8 filled from the same political party and from the same house as the
- 9 member whose seat was vacated.
- 10 (b) Following the terms of members and representatives appointed 11 under subsection (1)(d) of this section, the retiree positions shall be 12 rotated to ensure that each system has an opportunity to have a retiree 13 representative on the committee.
- 14 (3) The committee shall elect a chairperson and a vice-chairperson.
 15 The chairperson shall be a member of the senate in even-numbered years
 16 and a member of the house of representatives in odd-numbered years.
- 17 (4) The committee shall establish an executive committee of four 18 members, including the chairperson and the vice-chairperson.
- 19 (5) Nonlegislative members of the select committee serve without 20 compensation, but shall be reimbursed for travel expenses under RCW 21 43.03.050 and 43.03.060.
- 22 (6) The office of state actuary under chapter 44.44 RCW shall 23 provide staff and technical support to the committee.
- 24 **Sec. 2.** RCW 41.50.110 and 1998 c 341 s 508 are each amended to 25 read as follows:
- (1) Except as provided by RCW 41.50.255 and subsection (6) of this section, all expenses of the administration of the department ((and)), the expenses of administration of the retirement systems, and the expenses of the administration of the office of the state actuary created in chapters 2.10, 2.12, 41.26, 41.32, 41.40, 41.34, 41.35, ((and)) 43.43, and 44.44 RCW shall be paid from the department of retirement systems expense fund.
- 33 (2) In order to reimburse the department of retirement systems 34 expense fund on an equitable basis the department shall ascertain and 35 report to each employer, as defined in RCW 41.26.030, 41.32.010, 36 41.35.010, or 41.40.010, the sum necessary to defray its proportional 37 share of the entire expense of the administration of the retirement 38 system that the employer participates in during the ensuing biennium or

- fiscal year whichever may be required. Such sum is to be computed in an amount directly proportional to the estimated entire expense of the administration as the ratio of monthly salaries of the employer's members bears to the total salaries of all members in the entire system. It shall then be the duty of all such employers to include in their budgets or otherwise provide the amounts so required.
- 7 (3) The department shall compute and bill each employer, as defined in RCW 41.26.030, 41.32.010, 41.35.010, or 41.40.010, at the end of 8 9 each month for the amount due for that month to the department of 10 retirement systems expense fund and the same shall be paid as are its other obligations. Such computation as to each employer shall be made 11 12 on a percentage rate of salary established by the department. However, the department may at its discretion establish a system of billing 13 based upon calendar year quarters in which event the said billing shall 14 be at the end of each such quarter. 15
- 16 (4) The director may adjust the expense fund contribution rate for 17 each system at any time when necessary to reflect unanticipated costs 18 or savings in administering the department.
- 19 (5) An employer who fails to submit timely and accurate reports to 20 the department may be assessed an additional fee related to the 21 increased costs incurred by the department in processing the deficient 22 reports. Fees paid under this subsection shall be deposited in the 23 retirement system expense fund.
- (a) Every six months the department shall determine the amount of an employer's fee by reviewing the timeliness and accuracy of the reports submitted by the employer in the preceding six months. If those reports were not both timely and accurate the department may prospectively assess an additional fee under this subsection.
- 29 (b) An additional fee assessed by the department under this 30 subsection shall not exceed fifty percent of the standard fee.
- 31 (c) The department shall adopt rules implementing this section.
- 32 (6) Expenses other than those under RCW $41.34.060((\frac{(2)}{(2)}))$ (3) shall 33 be paid pursuant to subsection (1) of this section.
- 34 **Sec. 3.** RCW 44.44.040 and 1987 c 25 s 3 are each amended to read 35 as follows:
- The office of the state actuary shall have the following powers and duties:

- 1 (1) Perform all actuarial services for the department of retirement systems, including all studies required by law. ((Reimbursement for such services shall be made to the state actuary pursuant to the provisions of RCW 39.34.130 as now or hereafter amended.))
- 5 (2) Advise the legislature and the governor regarding pension 6 benefit provisions, and funding policies and investment policies of the 7 state investment board.
- 8 (3) Consult with the legislature and the governor concerning 9 determination of actuarial assumptions used by the department of 10 retirement systems.
- (4) Prepare a report, to be known as the actuarial fiscal note, on 11 12 each pension bill introduced in the legislature which briefly explains the financial impact of the bill. The actuarial fiscal note shall 13 14 (a) The statutorily required contribution for the biennium and the following twenty-five years; (b) the biennial cost of the 15 increased benefits if these exceed the required contribution; and (c) 16 any change in the present value of the unfunded accrued benefits. 17 actuarial fiscal note shall also be prepared for all amendments which 18 19 are offered in committee or on the floor of the house of 20 representatives or the senate to any pension bill. However, a majority 21 of the members present may suspend the requirement for an actuarial 22 fiscal note for amendments offered on the floor of the house of representatives or the senate. 23
- 24 (5) Provide such actuarial services to the legislature as may be 25 requested from time to time.
- 26 (6) Provide staff and assistance to the committee established under 27 RCW ((46.44.050)) 44.44.050.
- NEW SECTION. **Sec. 4.** A new section is added to chapter 41.04 RCW to read as follows:
- The select committee on pension policy has the following powers and duties:
- 32 (1) Study pension issues, develop pension policies for public 33 employees in state retirement systems, and make recommendations to the 34 legislature; and
- 35 (2) Study the financial condition of the state pension systems, 36 develop funding policies, and make recommendations to the legislature.

- Sec. 5. RCW 41.32.570 and 2001 2nd sp.s. c 10 s 3 and 2001 c 317 s 1 are each reenacted and amended to read as follows:
- 3 (1)(a) If a retiree enters employment with an employer sooner than 4 one calendar month after his or her accrual date, the retiree's monthly 5 retirement allowance will be reduced by five and one-half percent for 6 every seven hours worked during that month. This reduction will be 7 applied each month until the retiree remains absent from employment 8 with an employer for one full calendar month.
- 9 (b) The benefit reduction provided in (a) of this subsection will 10 accrue for a maximum of one hundred forty hours per month. Any monthly 11 benefit reduction over one hundred percent will be applied to the 12 benefit the retiree is eligible to receive in subsequent months.
- (2) Any retired teacher or retired administrator who enters service 13 in any public educational institution in Washington state and who has 14 15 satisfied the break in employment requirement of subsection (1) of this section shall cease to receive pension payments while engaged in such 16 service, after the retiree has rendered service for more than one 17 thousand five hundred hours in a school year. When a retired teacher 18 19 or administrator renders service beyond eight hundred sixty-seven 20 hours, the department shall collect from the employer the applicable 21 employer retirement contributions for the entire duration of the member's employment during that fiscal year. 22
- 23 (3) The department shall collect and provide the state actuary with 24 information relevant to the use of this section for the ((joint)) 25 <u>select</u> committee on pension policy.
- 26 (4) The legislature reserves the right to amend or repeal this 27 section in the future and no member or beneficiary has a contractual 28 right to be employed for more than five hundred twenty-five hours per 29 year without a reduction of his or her pension.
- 30 **Sec. 6.** RCW 41.40.037 and 2001 2nd sp.s. c 10 s 4 are each amended 31 to read as follows:
- 32 (1) (a) If a retiree enters employment with an employer sooner than 33 one calendar month after his or her accrual date, the retiree's monthly 34 retirement allowance will be reduced by five and one-half percent for 35 every eight hours worked during that month. This reduction will be 36 applied each month until the retiree remains absent from employment 37 with an employer for one full calendar month.

- 1 (b) The benefit reduction provided in (a) of this subsection will 2 accrue for a maximum of one hundred sixty hours per month. Any benefit 3 reduction over one hundred percent will be applied to the benefit the 4 retiree is eligible to receive in subsequent months.
- 5 (2)(a) A retiree from plan 1 who has satisfied the break in employment requirement of subsection (1) of this section and who enters 6 7 employment with an employer may continue to receive pension payments while engaged in such service for up to one thousand five hundred hours 8 9 of service in a calendar year without a reduction of pension. 10 plan 1 member renders service beyond eight hundred sixty-seven hours, the department shall collect from the employer the applicable employer 11 retirement contributions for the entire duration of the member's 12 employment during that calendar year. 13
- (b) A retiree from plan 2 or plan 3 who has satisfied the break in employment requirement of subsection (1) of this section may work up to eight hundred sixty-seven hours in a calendar year in an eligible position, as defined in RCW 41.32.010, 41.35.010, or 41.40.010, or as a fire fighter or law enforcement officer, as defined in RCW 41.26.030, without suspension of his or her benefit.

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- (3) If the retiree opts to reestablish membership under RCW 41.40.023(12), he or she terminates his or her retirement status and becomes a member. Retirement benefits shall not accrue during the period of membership and the individual shall make contributions and receive membership credit. Such a member shall have the right to again retire if eligible in accordance with RCW 41.40.180. However, if the right to retire is exercised to become effective before the member has rendered two uninterrupted years of service, the retirement formula and survivor options the member had at the time of the member's previous retirement shall be reinstated.
- 30 (4) The department shall collect and provide the state actuary with 31 information relevant to the use of this section for the ((joint)) 32 select committee on pension policy.
- 33 (5) The legislature reserves the right to amend or repeal this 34 section in the future and no member or beneficiary has a contractual 35 right to be employed for more than five months in a calendar year 36 without a reduction of his or her pension.
- 37 **Sec. 7.** RCW 41.45.100 and 1998 c 283 s 2 are each amended to read 38 as follows:

- 1 (1) The pension funding council is hereby created. The council 2 consists of the:
- 3 (a) Director of the department of retirement systems;
- 4 (b) Director of the office of financial management;
- 5 (c) Chair and ranking minority member of the house of representatives appropriations committee; and 6
- 7 (d) Chair and ranking minority member of the senate ways and means 8 committee.
- 9 The council may select officers as the members deem necessary.
- 10 (2) The pension funding council shall adopt changes to economic
- assumptions and contribution rates by an affirmative vote of at least 11
- four members. 12
- (3) The council may appoint or remove the state actuary by a two-13
- thirds vote of the council. 14
- 15 NEW SECTION. Sec. 8. RCW 41.54.061 is decodified.
- **Sec. 9.** RCW 44.04.260 and 2001 c 259 s 1 are each amended to read 16 17 as follows:
- The joint legislative audit and review committee, the legislative 18
- transportation committee, the ((joint)) <u>select</u> committee on pension 19
- policy, the legislative evaluation and accountability program 20
- committee, and the joint legislative systems committee are subject to 21
- such operational policies, procedures, and oversight as are deemed 22
- 23 necessary by the facilities and operations committee of the senate and
- the executive rules committee of the house of representatives to ensure 24
- operational adequacy of the agencies of the legislative branch.
- 25
- used in this section, "operational policies, procedures, and oversight" 26
- 27 includes the development process of biennial budgets, contracting
- procedures, personnel policies, and compensation plans, selection of a 28
- chief administrator, facilities, and expenditures. This section does 29
- not grant oversight authority to the facilities and operations 30
- 31 committee of the senate over any standing committee of the house of
- 32 representatives or oversight authority to the executive rules committee
- of the house of representatives over any standing committee of the 33
- 34 senate.
- 35 Sec. 10. RCW 44.44.030 and 2001 c 259 s 11 are each amended to
- 36 read as follows:

- 1 (1) Subject to RCW 44.04.260, the state actuary shall have the authority to select and employ such research, technical, clerical personnel, and consultants as the actuary deems necessary, whose salaries shall be fixed by the actuary and approved by the ((joint committee on pension policy)) pension funding council, and who shall be exempt from the provisions of the state civil service law, chapter 41.06 RCW.
- 8 (2) All actuarial valuations and experience studies performed by
 9 the office of the state actuary shall be signed by a member of the
 10 American academy of actuaries. If the state actuary is not such a
 11 member, the state actuary, after approval by the ((committee)) council,
 12 shall contract for a period not to exceed two years with a member of
 13 the American academy of actuaries to assist in developing actuarial
 14 valuations and experience studies.
- 15 <u>NEW SECTION.</u> **Sec. 11.** The following acts or parts of acts are 16 each repealed:
- 17 (1) RCW 44.44.015 (Administration) and 2001 c 259 s 10;
- 18 (2) RCW 44.44.050 (Joint committee on pension policy--Membership, 19 terms, leadership) and 1987 c 25 s 4; and
- 20 (3) RCW 44.44.060 (Joint committee on pension policy--Powers and 21 duties) and 1987 c 25 s 5."
- 22 **SHB 3010** S AMD 23 By Senator

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On page 1, line 1 of the title, after "policy;" strike the remainder of the title and insert "amending RCW 41.50.110, 44.44.040, 41.40.037, 41.45.100, 44.04.260, and 44.44.030; reenacting and amending RCW 41.32.570; adding new sections to chapter 41.04 RCW; decodifying

--- END ---

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RCW 41.54.061; and repealing RCW 44.44.015, 44.44.050, and 44.44.060."

Joint Committee on Pension Policy

Administrative Considerations Relating to Governance

John Charles
Director
Department of Retirement Systems

November 13, 2002

History

- In 1976, the Department of Retirement Systems was created to consolidate the duties and functions of:
 - Public Employees' Retirement System and board
 - Teachers' Retirement System and board
 - Law Enforcement Officers' and Fire Fighters' Retirement System and board
 - Washington State Patrol Retirement System and board
 - Judicial Retirement System and board
 - Judges' Retirement Fund, previously managed by the State Treasurer

Benefits of Consolidation

- Increased operational efficiency through economies of scale
- Eliminated redundancies
- Improved service delivery as a result of functional coordination
- Consolidated information systems (1990s)

Administrative Challenges

Managing system complexity

Maximizing operational efficiency

Controlling costs

Delivering effective member services

System Complexity

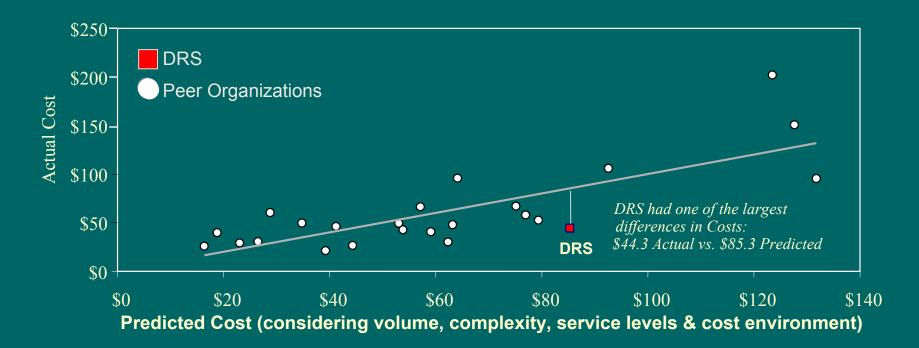


- Multiple plans and rules
- Hybrid defined benefitdefined contribution plans, daily investment transactions
- Bakenhus rights

Source: Cost Effectiveness Measurement Inc.

Cost Effectiveness

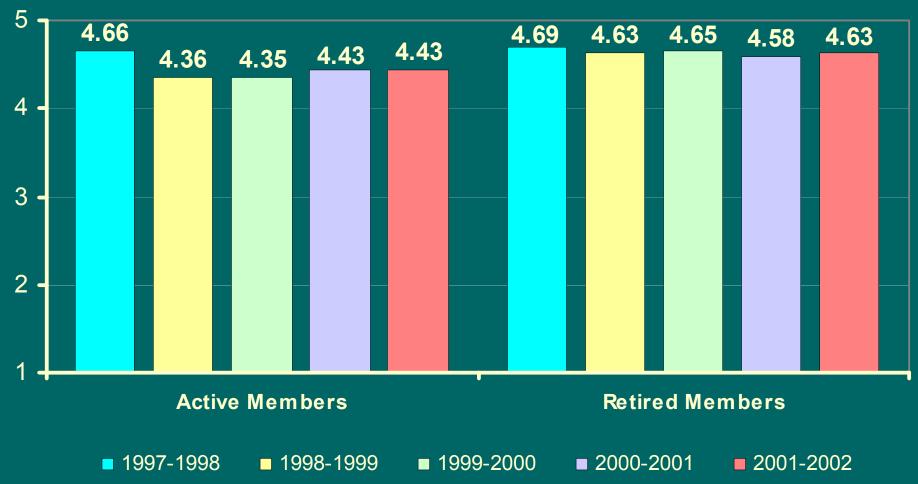
Cost per active member, at \$44, is less than \$85
predicted cost based on volume, complexity, service
levels, workloads and environment



Source: Cost Effectiveness Measurement Inc., 2002

Customer Satisfaction

Annual Customer Satisfaction Survey Ratings



Conclusion

- Administrative participation in governance is important because it provides:
 - Increased understanding of impacts to members, employers, and other stakeholders
 - Early assessment of implications to cost and complexity when considering changes
 - Expanded knowledge of pension programs
 - Improved long-range administrative planning

Fish & Wildlife into LEOFF

Background:

The 2002 Legislature passed ESB 6076, broadening the authority of Department of Fish and Wildlife law enforcement officers and changing the Department of Fish and Wildlife from a limited authority law enforcement agency to a general authority law enforcement agency. ESB 6076 also added language specifying that the Fish and Wildlife enforcement officers would not become members of the Law Enforcement Officers' and Fire Fighters' Retirement System(LEOFF) as a result of the passage of the act.

Department of Fish and Wildlife law enforcement officers are members of the Public Employees' Retirement System(PERS), and there are members of all three plans of PERS currently serving as Fish and Wildlife enforcement officers.

New members enrolling in PERS may choose to enter PERS plan 2 or plan 3. Both open PERS plans have a full retirement age of 65, may early retire after either ten (plan 3) or twenty (plan 2) years of service with a full actuarial reduction beginning at age 55, or with a reduction of 3 percent per year of early retirement after thirty years of service.

New members enrolling in LEOFF enter plan 2. LEOFF plan 2 members have a full retirement age of 53, and may early retire after twenty years of service at age 50 with a 3 percent per year reduction.

Department of Fish and Wildlife Law Enforcement Officer Membership by PERS plan, October 2002

PERS Plan	Number of Members
1	58
2	61
3	6
Total	125

Many Department of Fish and Wildlife enforcement officers are members of PERS plan 1. PERS plan 1 members may retire after 30 years of service at any age, at age 55 after 25 years of service, and at age 60 after five years of service.

The eligibility of a group of employees for membership in LEOFF plan 2 as law enforcement officers is generally determined on the basis of three criteria:

- That the employees are full-time, fully authorized law enforcement officers commissioned and employed to enforce the criminal laws in general;
- That their employer is a general authority law enforcement agency which has as its primary function the enforcement of the traffic and criminal laws of the state in general; and
- That there are certain required qualifications of the individuals including the Criminal Justice Training Commission basic law enforcement course.

The portability rules in Chapter 41.54 RCW provide for the retirement benefits of members with service in several systems or plans. Among the most important principles in the portability rules are that years of service in several plans may be combined to determine the eligibility for benefits from each plan, however each benefit is still only available under the terms of that plan. The member's base salary from any one of the systems may also be used for calculating the benefit from the others.

For example, a member has ten years of service in PERS plan 2 and ten years of service in LEOFF plan 2. The member is eligible to receive a full normal retirement benefit from the ten years of LEOFF plan 2 service at age 53, and may choose to receive a benefit from the ten years of PERS plan 2 service at age 53 as well - however the benefit from PERS shall be reduced from age 65, the PERS plan 2 retirement age, to age 53. Alternatively, the member could delay collecting a benefit from PERS until age 65, and at that time receive their benefit unreduced.

Analysis:

ESB 6076 changed the status of Department of Fish and Wildlife enforcement officers with respect to two of the LEOFF plan 2 membership criteria. The 2002 legislation explicitly makes the Fish and Wildlife enforcement officers fully authorized general authority law enforcement officers and make the Department of Fish and Wildlife a general authority law enforcement agency.

ESB 6076 also specifically provided that Fish and Wildlife enforcement officers would not be included in LEOFF plan 2 through employer definition. Similarly, the Washington State Patrol is excluded from the definition of general authority law enforcement agency for purposes of LEOFF plan 2. The commissioned officers of the Washington State Patrol are included in the Washington State Patrol Retirement System (WSPRS).

Executive Committee Recommendation:

Department of Fish and Wildlife law enforcement officers who are members of PERS plan 2 or plan 3 shall be included in LEOFF plan 2 for purposes of future service. Members with past service in PERS 2 or PERS 3 shall be dual members of PERS and LEOFF plan 2, and have their benefits calculated according to the Portability provisions provided in Chapter 41.54 RCW. No past PERS service credit may be transferred to LEOFF plan 2. Department of Fish and Wildlife law enforcement officers who are members of PERS plan 1 shall remain in PERS plan 1.

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1 AN ACT Relating to department of fish and wildlife law enforcement
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- 2 officers' membership in the law enforcement officers' and fire
- 3 fighters' retirement system plan 2 for periods of future service;
- 4 amending RCW 41.26.030 and 77.15.075; and adding a new section to
- 5 chapter 41.40 RCW.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. A new section is added to chapter 41.40 RCW to read as follows:
- 9 (1) An employee who was a member of the public employees' 10 retirement system plan 2 or plan 3 on or before January 1, 2003, and on
- 11 the effective date of this act is employed by the department of fish
- and wildlife as a law enforcement officer as defined in RCW 41.26.030,
- 13 shall become a member of the law enforcement officers' and fire
- 14 fighters' retirement system plan 2. All officers will be dual members
- as provided in chapter 41.54 RCW, and public employees' retirement
- 16 system service credit may not be transferred to the law enforcement
- officers' and fire fighters' retirement system plan 2.

- 1 (2) An employee who was a member of the public employees' retirement system plan 1 on or before January 1, 2003, and on or after 2 the effective date of this act is employed by the department of fish 3 and wildlife as a law enforcement officer as defined in RCW 41.26.030, 4 shall remain a member of the public employees' retirement system plan 5 6 1.
- 7 Sec. 2. RCW 41.26.030 and 2002 c 128 s 3 are each amended to read 8 as follows:

As used in this chapter, unless a different meaning is plainly 9 10 required by the context:

(1) "Retirement system" means the "Washington law enforcement officers' and fire fighters' retirement system" provided herein.

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- (2)(a) "Employer" for plan 1 members, means the legislative 13 authority of any city, town, county, or district or the elected 14 15 officials of any municipal corporation that employs any law enforcement 16 officer and/or fire fighter, any authorized association of such 17 municipalities, and, except for the purposes of RCW 41.26.150, any labor guild, association, or organization, which represents the fire 18 fighters or law enforcement officers of at least seven cities of over 19 20 20,000 population and the membership of each local lodge or division of which is composed of at least sixty percent law enforcement officers or 21 22 fire fighters as defined in this chapter.
 - (b) "Employer" for plan 2 members, means the following entities to the extent that the entity employs any law enforcement officer and/or fire fighter:
 - (i) The legislative authority of any city, town, county, or district;
 - (ii) The elected officials of any municipal corporation;
- 29 (iii) The governing body of any other general authority law 30 enforcement agency; or
- (iv) A four-year institution of higher education having a fully operational fire department as of January 1, 1996. 32
- (3) "Law enforcement officer" beginning January 1, 1994, means any 33 person who is commissioned and employed by an employer on a full time, 34 35 fully compensated basis to enforce the criminal laws of the state of 36 Washington generally, with the following qualifications:

- (a) No person who is serving in a position that is basically clerical or secretarial in nature, and who is not commissioned shall be considered a law enforcement officer;
- (b) Only those deputy sheriffs, including those serving under a different title pursuant to county charter, who have successfully completed a civil service examination for deputy sheriff or the equivalent position, where a different title is used, and those persons serving in unclassified positions authorized by RCW 41.14.070 except a private secretary will be considered law enforcement officers;
- (c) Only such full time commissioned law enforcement personnel as have been appointed to offices, positions, or ranks in the police department which have been specifically created or otherwise expressly provided for and designated by city charter provision or by ordinance enacted by the legislative body of the city shall be considered city police officers;
- (d) The term "law enforcement officer" also includes the executive secretary of a labor guild, association or organization (which is an employer under RCW 41.26.030(2)) if that individual has five years previous membership in the retirement system established in chapter 41.20 RCW. The provisions of this subsection (3)(d) shall not apply to plan 2 members; and
- (e) The term "law enforcement officer" also includes a person employed on or after January 1, 1993, as a public safety officer or director of public safety, so long as the job duties substantially involve only either police or fire duties, or both, and no other duties in a city or town with a population of less than ten thousand. The provisions of this subsection (3) (e) shall not apply to any public safety officer or director of public safety who is receiving a retirement allowance under this chapter as of May 12, 1993.
 - (4) "Fire fighter" means:

- (a) Any person who is serving on a full time, fully compensated basis as a member of a fire department of an employer and who is serving in a position which requires passing a civil service examination for fire fighter, and who is actively employed as such;
- (b) Anyone who is actively employed as a full time fire fighter where the fire department does not have a civil service examination;
 - (c) Supervisory fire fighter personnel;

- 1 (d) Any full time executive secretary of an association of fire 2 protection districts authorized under RCW 52.12.031. The provisions of 3 this subsection (4)(d) shall not apply to plan 2 members;
 - (e) The executive secretary of a labor guild, association or organization (which is an employer under RCW 41.26.030(2) as now or hereafter amended), if such individual has five years previous membership in a retirement system established in chapter 41.16 or 41.18 RCW. The provisions of this subsection (4)(e) shall not apply to plan 2 members;
- 10 (f) Any person who is serving on a full time, fully compensated 11 basis for an employer, as a fire dispatcher, in a department in which, 12 on March 1, 1970, a dispatcher was required to have passed a civil 13 service examination for fire fighter; and
 - (g) Any person who on March 1, 1970, was employed on a full time, fully compensated basis by an employer, and who on May 21, 1971, was making retirement contributions under the provisions of chapter 41.16 or 41.18 RCW.
 - (5) "Department" means the department of retirement systems created in chapter 41.50 RCW.
 - (6) "Surviving spouse" means the surviving widow or widower of a member. "Surviving spouse" shall not include the divorced spouse of a member except as provided in RCW 41.26.162.
 - (7) (a) "Child" or "children" means an unmarried person who is under the age of eighteen or mentally or physically handicapped as determined by the department, except a handicapped person in the full time care of a state institution, who is:
 - (i) A natural born child;

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- (ii) A stepchild where that relationship was in existence prior to the date benefits are payable under this chapter;
 - (iii) A posthumous child;
- 31 (iv) A child legally adopted or made a legal ward of a member prior 32 to the date benefits are payable under this chapter; or
 - (v) An illegitimate child legitimized prior to the date any benefits are payable under this chapter.
- 35 (b) A person shall also be deemed to be a child up to and including 36 the age of twenty years and eleven months while attending any high 37 school, college, or vocational or other educational institution 38 accredited, licensed, or approved by the state, in which it is located,

including the summer vacation months and all other normal and regular vacation periods at the particular educational institution after which the child returns to school.

- (8) "Member" means any fire fighter, law enforcement officer, or other person as would apply under subsections (3) or (4) of this section whose membership is transferred to the Washington law enforcement officers' and fire fighters' retirement system on or after March 1, 1970, and every law enforcement officer and fire fighter who is employed in that capacity on or after such date.
- (9) "Retirement fund" means the "Washington law enforcement officers' and fire fighters' retirement system fund" as provided for herein.
- (10) "Employee" means any law enforcement officer or fire fighter as defined in subsections (3) and (4) of this section.
- (11) (a) "Beneficiary" for plan 1 members, means any person in receipt of a retirement allowance, disability allowance, death benefit, or any other benefit described herein.
- (b) "Beneficiary" for plan 2 members, means any person in receipt of a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer by another person.
- (12) (a) "Final average salary" for plan 1 members, means (i) for a member holding the same position or rank for a minimum of twelve months preceding the date of retirement, the basic salary attached to such same position or rank at time of retirement; (ii) for any other member, including a civil service member who has not served a minimum of twelve months in the same position or rank preceding the date of retirement, the average of the greatest basic salaries payable to such member during any consecutive twenty-four month period within such member's last ten years of service for which service credit is allowed, computed by dividing the total basic salaries payable to such member during the selected twenty-four month period by twenty-four; (iii) in the case of disability of any member, the basic salary payable to such member at the time of disability retirement; (iv) in the case of a member who hereafter vests pursuant to RCW 41.26.090, the basic salary payable to such member at the time of vesting.
- (b) "Final average salary" for plan 2 members, means the monthly average of the member's basic salary for the highest consecutive sixty

service credit months of service prior to such member's retirement, termination, or death. Periods constituting authorized unpaid leaves of absence may not be used in the calculation of final average salary.

- (13)(a) "Basic salary" for plan 1 members, means the basic monthly rate of salary or wages, including longevity pay but not including overtime earnings or special salary or wages, upon which pension or retirement benefits will be computed and upon which employer contributions and salary deductions will be based.
- (b) "Basic salary" for plan 2 members, means salaries or wages earned by a member during a payroll period for personal services, including overtime payments, and shall include wages and salaries deferred under provisions established pursuant to sections 403(b), 414(h), and 457 of the United States Internal Revenue Code, but shall exclude lump sum payments for deferred annual sick leave, unused accumulated vacation, unused accumulated annual leave, or any form of severance pay. In any year in which a member serves in the legislature the member shall have the option of having such member's basic salary be the greater of:
- (i) The basic salary the member would have received had such member not served in the legislature; or
- (ii) Such member's actual basic salary received for nonlegislative public employment and legislative service combined. Any additional contributions to the retirement system required because basic salary under (b)(i) of this subsection is greater than basic salary under (b)(ii) of this subsection shall be paid by the member for both member and employer contributions.
- (14) (a) "Service" for plan 1 members, means all periods of employment for an employer as a fire fighter or law enforcement officer, for which compensation is paid, together with periods of suspension not exceeding thirty days in duration. For the purposes of this chapter service shall also include service in the armed forces of the United States as provided in RCW 41.26.190. Credit shall be allowed for all service credit months of service rendered by a member from and after the member's initial commencement of employment as a fire fighter or law enforcement officer, during which the member worked for seventy or more hours, or was on disability leave or disability retirement. Only service credit months of service shall be counted in

the computation of any retirement allowance or other benefit provided for in this chapter.

- (i) For members retiring after May 21, 1971 who were employed under the coverage of a prior pension act before March 1, 1970, "service" shall also include (A) such military service not exceeding five years as was creditable to the member as of March 1, 1970, under the member's particular prior pension act, and (B) such other periods of service as were then creditable to a particular member under the provisions of RCW 41.18.165, 41.20.160 or 41.20.170. However, in no event shall credit be allowed for any service rendered prior to March 1, 1970, where the member at the time of rendition of such service was employed in a position covered by a prior pension act, unless such service, at the time credit is claimed therefor, is also creditable under the provisions of such prior act.
- (ii) A member who is employed by two employers at the same time shall only be credited with service to one such employer for any month during which the member rendered such dual service.
- (b) "Service" for plan 2 members, means periods of employment by a member for one or more employers for which basic salary is earned for ninety or more hours per calendar month which shall constitute a service credit month. Periods of employment by a member for one or more employers for which basic salary is earned for at least seventy hours but less than ninety hours per calendar month shall constitute one-half service credit month. Periods of employment by a member for one or more employers for which basic salary is earned for less than seventy hours shall constitute a one-quarter service credit month.

Members of the retirement system who are elected or appointed to a state elective position may elect to continue to be members of this retirement system.

Service credit years of service shall be determined by dividing the total number of service credit months of service by twelve. Any fraction of a service credit year of service as so determined shall be taken into account in the computation of such retirement allowance or benefits.

If a member receives basic salary from two or more employers during any calendar month, the individual shall receive one service credit month's service credit during any calendar month in which multiple service for ninety or more hours is rendered; or one-half service

credit month's service credit during any calendar month in which multiple service for at least seventy hours but less than ninety hours is rendered; or one-quarter service credit month during any calendar month in which multiple service for less than seventy hours is rendered.

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- (15) "Accumulated contributions" means the employee's contributions made by a member, including any amount paid under RCW 41.50.165(2), plus accrued interest credited thereon.
- (16) "Actuarial reserve" means a method of financing a pension or retirement plan wherein reserves are accumulated as the liabilities for benefit payments are incurred in order that sufficient funds will be available on the date of retirement of each member to pay the member's future benefits during the period of retirement.
- (17) "Actuarial valuation" means a mathematical determination of the financial condition of a retirement plan. It includes the computation of the present monetary value of benefits payable to present members, and the present monetary value of future employer and employee contributions, giving effect to mortality among active and retired members and also to the rates of disability, retirement, withdrawal from service, salary and interest earned on investments.
- (18) "Disability board" for plan 1 members means either the county disability board or the city disability board established in RCW 41.26.110.
 - (19) "Disability leave" means the period of six months or any portion thereof during which a member is on leave at an allowance equal to the member's full salary prior to the commencement of disability retirement. The definition contained in this subsection shall apply only to plan 1 members.
 - (20) "Disability retirement" for plan 1 members, means the period following termination of a member's disability leave, during which the member is in receipt of a disability retirement allowance.
 - (21) "Position" means the employment held at any particular time, which may or may not be the same as civil service rank.
 - (22) "Medical services" for plan 1 members, shall include the following as minimum services to be provided. Reasonable charges for these services shall be paid in accordance with RCW 41.26.150.
- 37 (a) Hospital expenses: These are the charges made by a hospital, 38 in its own behalf, for

- 1 (i) Board and room not to exceed semiprivate room rate unless 2 private room is required by the attending physician due to the 3 condition of the patient.
 - (ii) Necessary hospital services, other than board and room, furnished by the hospital.
 - (b) Other medical expenses: The following charges are considered "other medical expenses", provided that they have not been considered as "hospital expenses".
 - (i) The fees of the following:

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- 10 (A) A physician or surgeon licensed under the provisions of chapter 11 18.71 RCW;
- 12 (B) An osteopathic physician and surgeon licensed under the 13 provisions of chapter 18.57 RCW;
- 14 (C) A chiropractor licensed under the provisions of chapter 18.25 15 RCW.
- (ii) The charges of a registered graduate nurse other than a nurse who ordinarily resides in the member's home, or is a member of the family of either the member or the member's spouse.
 - (iii) The charges for the following medical services and supplies:
- 20 (A) Drugs and medicines upon a physician's prescription;
 - (B) Diagnostic x-ray and laboratory examinations;
 - (C) X-ray, radium, and radioactive isotopes therapy;
- 23 (D) Anesthesia and oxygen;
- 24 (E) Rental of iron lung and other durable medical and surgical equipment;
 - (F) Artificial limbs and eyes, and casts, splints, and trusses;
- 27 (G) Professional ambulance service when used to transport the 28 member to or from a hospital when injured by an accident or stricken by 29 a disease;
 - (H) Dental charges incurred by a member who sustains an accidental injury to his or her teeth and who commences treatment by a legally licensed dentist within ninety days after the accident;
 - (I) Nursing home confinement or hospital extended care facility;
 - (J) Physical therapy by a registered physical therapist;
- 35 (K) Blood transfusions, including the cost of blood and blood 36 plasma not replaced by voluntary donors;
- 37 (L) An optometrist licensed under the provisions of chapter 18.53 38 RCW.

1 (23) "Regular interest" means such rate as the director may determine.

- (24) "Retiree" for persons who establish membership in the retirement system on or after October 1, 1977, means any member in receipt of a retirement allowance or other benefit provided by this chapter resulting from service rendered to an employer by such member.
 - (25) "Director" means the director of the department.
- (26) "State actuary" or "actuary" means the person appointed pursuant to RCW 44.44.010(2).
 - (27) "State elective position" means any position held by any person elected or appointed to statewide office or elected or appointed as a member of the legislature.
 - (28) "Plan 1" means the law enforcement officers' and fire fighters' retirement system, plan 1 providing the benefits and funding provisions covering persons who first became members of the system prior to October 1, 1977.
 - (29) "Plan 2" means the law enforcement officers' and fire fighters' retirement system, plan 2 providing the benefits and funding provisions covering persons who first became members of the system on and after October 1, 1977.
 - (30) "Service credit year" means an accumulation of months of service credit which is equal to one when divided by twelve.
 - (31) "Service credit month" means a full service credit month or an accumulation of partial service credit months that are equal to one.
- (32) "General authority law enforcement agency" means any agency, department, or division of a municipal corporation, political subdivision, or other unit of local government of this state, and any agency, department, or division of state government, having as its primary function the detection and apprehension of persons committing infractions or violating the traffic or criminal laws in general, but not including the Washington state patrol ((or the department of fish and wildlife)). Such an agency, department, or division is distinguished from a limited authority law enforcement agency having as one of its functions the apprehension or detection of persons committing infractions or violating the traffic or criminal laws relating to limited subject areas, including but not limited to, the state departments of natural resources and social and health services, the state gambling commission, the state lottery commission, the state

- parks and recreation commission, the state utilities and transportation commission, the state liquor control board, and the state department of corrections.
- 4 **Sec. 3.** RCW 77.15.075 and 2002 c 128 s 4 are each amended to read 5 as follows:
- (1) Fish and wildlife officers and ex officio fish and wildlife 6 7 officers shall enforce this title, rules of the department, and other statutes as prescribed by the legislature. Fish and wildlife officers 8 who are not ex officio officers shall have and exercise, throughout the 9 10 state, such police powers and duties as are vested in sheriffs and peace officers generally. An applicant for a fish and wildlife officer 11 position must be a citizen of the United States of America who can read 12 and write the English language. All fish and wildlife officers 13 employed after June 13, 2002, must successfully complete the basic law 14 15 enforcement academy course, known as the basic course, sponsored by the 16 criminal justice training commission, or the basic law enforcement 17 equivalency certification, known as the equivalency course, provided by the criminal justice training commission. All officers employed on 18 June 13, 2002, must have successfully completed the basic course, the 19 20 equivalency course, or the supplemental course in criminal law enforcement, known as the supplemental course, offered under chapter 21 22 155, Laws of 1985. Any officer who has not successfully completed the basic course, the equivalency course, or the supplemental course must 23 24 complete the basic course or the equivalency course within fifteen months of June 13, 2002. 25
 - (2) Fish and wildlife officers are peace officers. ((However, nothing in this section or RCW 10.93.020 confers membership to such officers in the Washington law enforcement officers' and fire fighters' retirement system under chapter 41.26 RCW.))

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- (3) Any liability or claim of liability under chapter 4.92 RCW that arises out of the exercise or alleged exercise of authority by a fish and wildlife officer rests with the department unless the fish and wildlife officer acts under the direction and control of another agency or unless the liability is otherwise assumed under an agreement between the department and another agency.
- 36 (4) Fish and wildlife officers may serve and execute warrants and processes issued by the courts.



FISCAL NOTE

CODE:

DATE:

REQUEST NO BILL NUMBER:

035

11/4/02 Z-0206.1

Fish & Wildlife into LEOFF

SUMMARY:

This bill impacts the Law Enforcement Officers and Fire Fighters' Retirement System Plan 2 (LEOFF 2) by:

Including Department of Fish and Wildlife law enforcement officers in the membership of the LEOFF 2.

Current members in Public Employees' Retirement System Plan 2/3 (PERS 2/3) will have dual membership in PERS 2/3 and LEOFF 2. Members in PERS 1 will remain in PERS 1...

Effective Date: 90 days after session.

BACKGROUND DISCUSSION:

Department of Fish and Wildlife enforcement officers first employed before October 1, 1977, are members of PERS 1. These members are eligible for retirement with 30 years of service at any age; with 25 years of service at age 55 and at age 60 with five years of service.

Enforcement officers first employed after September 30, 1977 are members of PERS 2/3. These members are eligible for normal retirement at age 65 with 5/10 years of service. PERS 2/3 members may retire early at age 55 with 20/10 years of service. The early retirement benefit is actuarially reduced from age 65. For those with 30 years of service the early retirement benefit is reduced by 3% for each year prior to 65 the benefit commences.

LEOFF 2 members are eligible for retirement at age 53 with five years of service. LEOFF 2 members may retire early at age 50 with 20 years of service. The early retirement benefit is reduced by 3% for each year prior to age 53 the benefit commences.

MEMBERS IMPACTED:

We estimate that 72 PERS 2/3 members (6 are in PERS 3) would be affected by this bill.

The bill does not provide an option to transfer past service, or for the one time payment by the employer to keep the rates in LEOFF unaffected. In addition the employer, state, and these employees will have different future contributions as shown below.

The average age, service and salary of the 72 members affected by this bill are shown below:

Member Age	40
Years of Service	11
Yearly Salary	\$ 52,155

FISCAL IMPACT:

The bill will impact the actuarial funding of the system by increasing the present value of benefits payable under the LEOFF 2 System and the required actuarial contribution rate as shown below:

Law Enforcement Officers and Fire Fighters Retirement System Plan 2:

	(Dollars in Millions)		
	Current	Increase	Total
Actuarial Present Value of Projected Benefits	\$3,652	\$ 8	\$ 3,660
The Value of the Total Commitment to all Current			
Members			
Unfunded Actuarial Accrued Liability	N/A	N/A	N/A
The Portion of the Plan 1 Liability that is Amortized			
until 2024			
Unfunded Liability (PBO)	\$ (907)	\$ 0	\$ (907)
The Value of the Total Commitment to all Current			
Members Attributable to Past Service			
Required Contribution Rate	10.10%	0.04%	10.14%

Fiscal Budget Determinations:

As a result of the higher required contribution rate, the increase in funding expenditures is projected to be:

Effective September 1, 2003	
Increase in Contribution Rates:	
Employee	0.02%
Employer	0.01%
State	0.01%
Costs (in Millions):	
2003-2005	
State:	
General Fund	\$0.2
Non-General Fund	
Total State	\$0.2
Local Government	\$0.2

2005-2007

State:

General Fund	\$0.2
Non-General Fund	
Total State	\$0.2
Local Government	\$0.2

2003-2028

State:

General Fund \$5.7
Non-General Fund

Total State \$5.7
Local Government \$5.7

Effective with the employee's transfer, the employer's contribution rate will increase from the rate it pays for PERS 2 members to rate for LEOFF 2 employers.

Effect of Service Credit Transfer on Contribution Rates for those Members who Transfer

	PERS 2	LEOFF 2**	Change
Employer*	2.05%*	3.04%	0.99%*
State General Fund		2.03%	2.03%
Total*	2.05%*	5.07%	3.66%*

^{*} The funding for the PERS 1 UAAL is scheduled to be completed by 6/30/2024. The PERS rate will drop to the Normal Cost rate at that time. The Normal Cost Rate is currently 1.41% and the UAAL rate is 0.64%.

^{**} The LEOFF rate includes the increase due to this bill of .01% in both the employer and state rates.

	Increase in Employer Contributions	Increase in State (Non-Employer) Contributions	Total \$ 253,000
2003-2005	\$ 83,000	\$ 170,000	\$ 253,000
2005-2007	\$ 95,000	\$ 194,000	\$ 289,000
2003-2028	\$ 2,650,000	\$ 4,612,000	\$ 7,262,000

STATEMENT OF DATA AND ASSUMPTIONS USED IN PREPARING THIS FISCAL NOTE:

The costs presented in this fiscal bill are based on our understanding of the bill as well as generally accepted actuarial practices including the following:

 Costs were developed using the same membership data, methods, assets and assumptions as those used in preparing the September 30, 2001 actuarial valuation report of the Law Enforcement Officers' and Fire Fighters' Retirement System.

Three members hired after the valuation date were not included in this study.

- 2. As with the costs developed in the actuarial valuation, the emerging costs of the System will vary from those presented in the valuation report or this fiscal note to the extent that actual experience differs from that projected by the actuarial assumptions.
- 3. Additional assumptions used to evaluate the cost impact of the bill which were not used or disclosed in the actuarial valuation report include the following:
- 4. The analysis of this bill does not consider any other proposed changes to the system. The combined effect of several changes to the system could exceed the sum of each proposed change considered individually.
- 5. This fiscal note is intended for use only during the 2003 Legislative Session.
- 6. The funding method used for Plan 1 utilizes the Plan 2/3 employer/state rate as the Normal Cost and amortizes the remaining liability (UAAL) by the year 2024. Benefit increases to Plan 2/3 will change the UAAL in Plan 1. The cost of benefit increases to Plan 1 increases the UAAL.
- 7. Plan 2/3 utilizes the Aggregate Funding Method. The cost of Plan 2/3 is spread over the average working lifetime of the current active Plan 2/3 members.

GLOSSARY OF ACTUARIAL TERMS:

Actuarial Present Value: The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

Projected Benefits: Pension benefit amounts which are expected to be paid in the taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

Unfunded Actuarial Accrued Liability (UAAL): The cost of Plan 1 is divided into two pieces. The Normal Cost portion is paid over the working lifetime of the Plan 1 active members. The remaining cost is called the UAAL. The UAAL is paid for by employers as a percent of the salaries of all plan 1, 2 and 3 members until the year 2024.

Pension Benefit Obligation (PBO): The portion of the Actuarial Present Value of future benefits attributable to service credit that has been earned to date(past service).

Unfunded Liability (Unfunded PBO): The excess, if any, of the Pension Benefit Obligation over the Valuation Assets. This is the portion of all benefits earned to date that are not covered by plan assets.

Age 66 COLA

Currently, retired members of the Public Employees Retirement System plan 1 and the Teachers Retirement System plan 1 are eligible to receive the Uniform COLA when they have been retired for one year and have attained age 66 by July 1st. As a result, retirees who have been retired one year, but do not reach age 66 until after July 1st, must wait until the following July 1st to begin receiving the Uniform COLA.

The executive committee of the JCPP recommends an adjustment in the age requirement for Uniform COLA eligibility. Retirees who have been retired for one year by July 1st will begin to receive the COLA on that date if they will reach age 66 during the calendar year.

This proposal has no impact on those already receiving the Uniform COLA, or on those whose birth dates are from January 1st through July 1st. Those whose birth dates are from July 2nd through December 31st will begin to receive the Uniform COLA a year earlier.

- 1 AN ACT Relating to public employees' retirement system, plan 1 and
- 2 teachers' retirement system, plan 1 age and retirement requirements for
- 3 receipt of the annual increase amount; amending RCW 41.40.197 and
- 4 41.32.489; providing an effective date; and declaring an emergency.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 41.40.197 and 1995 c 345 s 5 are each amended to read as follows:
 - (1) Beginning July 1, 1995, and annually thereafter, the retirement allowance of a person meeting the requirements of this section shall be increased by the annual increase amount.
- 11 (2) The following persons shall be eligible for the benefit 12 provided in subsection (1) of this section:
- 13 (a) A beneficiary who has received a retirement allowance for at
 14 least one year by July 1st in the calendar year in which the annual
- 15 <u>increase is given</u> and has attained at least age sixty-six by ((July
- 16 $\frac{1st}{}$) $\underline{\text{December 31st}}$ in the calendar year in which the annual increase
- 17 is given; or

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- 1 (b) A beneficiary whose retirement allowance is lower than the 2 minimum benefit provided under RCW 41.40.1984.
- 3 (3) The following persons shall also be eligible for the benefit 4 provided in subsection (1) of this section:
- 5 (a) A beneficiary receiving the minimum benefit on June 30, 1995, under RCW 41.40.198; or
- 7 (b) A recipient of a survivor benefit on June 30, 1995, which has 8 been increased by RCW 41.40.325.
- 9 (4) If otherwise eligible, those receiving an annual adjustment 10 under RCW 41.40.188(1)(c) shall be eligible for the annual increase 11 adjustment in addition to the benefit that would have been received 12 absent this section.
- 13 (5) Those receiving a benefit under RCW 41.40.220(1), or a survivor of a disabled member under RCW 41.44.170(5) shall be eligible for the benefit provided by this section.
- 16 (6) The legislature reserves the right to amend or repeal this 17 section in the future and no member or beneficiary has a contractual 18 right to receive this postretirement adjustment not granted prior to 19 that time.
- 20 **Sec. 2.** RCW 41.32.489 and 1995 c 345 s 2 are each amended to read as follows:
 - (1) Beginning July 1, 1995, and annually thereafter, the retirement allowance of a person meeting the requirements of this section shall be increased by the annual increase amount.
 - (2) The following persons shall be eligible for the benefit provided in subsection (1) of this section:

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- (a) A beneficiary who has received a retirement allowance for at least one year by July 1st in the calendar year in which the annual increase is given and has attained at least age sixty-six by ((July 1st)) December 31st in the calendar year in which the annual increase is given; or
- 32 (b) A beneficiary whose retirement allowance is lower than the 33 minimum benefit provided under RCW 41.32.4851.
- 34 (3) The following persons shall also be eligible for the benefit 35 provided in subsection (1) of this section:
- 36 (a) A beneficiary receiving the minimum benefit on June 30, 1995, 37 under RCW 41.32.485; or

1 (b) A recipient of a survivor benefit on June 30, 1995, which has 2 been increased by RCW 41.32.575.

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- (4) If otherwise eligible, those receiving an annual adjustment under RCW 41.32.530(1) (d) shall be eligible for the annual increase adjustment in addition to the benefit that would have been received absent this section.
- (5) Those receiving a temporary disability benefit under RCW 41.32.540 shall not be eligible for the benefit provided by this section.
- 10 (6) The legislature reserves the right to amend or repeal this 11 section in the future and no member or beneficiary has a contractual 12 right to receive this postretirement adjustment not granted prior to 13 that time.
- NEW SECTION. Sec. 3. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect July 1, 2003.

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FISCAL NOTE

REQUEST NO.

CODE:

DATE:

BILL NUMBER:

Office of the State Actuary

035 10/24/02

Z-0197.1

Age 66 COLA

SUMMARY:

This bill impacts the Public Employees' Retirement System (PERS) Plan 1 and Teachers' Retirement System (TRS) Plan 1 by allowing those who have been retired for one year, and will be at least age 66 by December 31st, to receive the annual increase paid on July 1st of that year.

Effective Date: July 1, 2003.

BACKGROUND DISCUSSION:

The current provision requires the member to have been retired one year and to be at least age 66 on July 1st to eligible for the annual increase paid that year. This means that some members will get their first COLA as early as age 66, while others will not get theirs until age 67 (or one to two years after retirement if later). This bill would change this so that some members would get their COLA as early as age 65½, while others will not get theirs until age 66½ (or one to two years after retirement if later).

MEMBERS IMPACTED:

We estimate that 50% of the members who are under age 65 would be affected by this bill.

TRS Plan 1	Under Age 65	Total
Receiving a Benefit	10,438	32,195
Actives	13,784	13,971
Vested Terminated	1,957	1,990

PERS Plan 1	Under Age 65	Total
Receiving a Benefit	11,482	53,538
Actives	23,205	23,981
Vested Terminated	3,151	3,310

We estimate that for a typical member impacted by this bill, the annual increase would be paid one year earlier. The annual increase for July 1, 2003 in the monthly benefit is \$1.14 times years of service. The annual increase is increased by 3% each year and by future "gain-sharing" amounts. The typical recipient of the Uniform COLA has 19 years of service in PERS and 25 years of service in TRS.

FISCAL IMPACT:

Actuarial Determinations:

The bill will impact the actuarial funding of the system by increasing the present value of benefits payable under the System and the required actuarial contribution rate as shown below:

Teachers' Retirement System and Public Employees' Retirement System (Plan 1):

(Dollars in Millions)	System:	C	urrent	Incr	ease	Total
Actuarial Present Value of Projected Benefits The Value of the Total Commitment to all Current Members	PERS 1 TRS 1	\$	12,244 10,050	\$	33 29	\$ 12,277 10,079
Unfunded Actuarial Accrued Liability The Portion of the Plan 1 Liability that is Amortized until 2024	PERS 1 TRS 1	\$	860 400	\$	33 29	\$ 893 429
Unfunded Liability (PBO) The Value of the Total Commitment to all Current Members Attributable to Past Service	PERS 1 TRS 1	\$	301 (22)	\$	30 27	\$ 331 5
Required Contribution Rate-Employer/State	PERS SERS TRS		2.05% 1.74% 2.22%		.02% .02% .05%	2.07% 1.76% 2.27%

Fiscal Budget Determinations:

As a result of the higher required contribution rate, the increase in funding expenditures is projected to be:

	PERS/SERS	<u>TRS</u>
Increase in Contribution Rates: Effective 9/1/2003 Employee (Plan 2) Employer	0.00% 0.02%	0.00% 0.05%
Costs (in Millions):		
2003-2005 State:		
General Fund Non-General Fund	\$ 0.8 0.9	\$ 3.1 0.0
Total State Local Government	\$ 1.7 \$ 1.5	\$ 3.1 \$ 0.6

	PERS/SERS	<u>TRS</u>
2005-2007		
State:		
General Fund	\$ 1.0	\$ 3.4
Non-General Fund	1.1	0.0
Total State	\$ 2.1	\$ 3.4
Local Government	\$ 1.8	\$ 0.7
2003-2028		
State:		
General Fund	\$ 16.8	\$ 56.1
Non-General Fund	18.5	0.0
Total State	\$ 35.3	\$ 56.1
Local Government	\$ 31.3	\$ 11.5

STATEMENT OF DATA AND ASSUMPTIONS USED IN PREPARING THIS FISCAL NOTE:

The costs presented in this fiscal bill are based on our understanding of the bill as well as generally accepted actuarial practices including the following:

- Costs were developed using the same membership data, methods, assets and assumptions as those used in preparing the September 30, 2001 actuarial valuation report of the Public Employees' Retirement System and Teachers' Retirement System.
- 2. As with the costs developed in the actuarial valuation, the emerging costs of the System will vary from those presented in the valuation report or this fiscal note to the extent that actual experience differs from that projected by the actuarial assumptions.
- 3. Additional assumptions used to evaluate the cost impact of the bill which were not used or disclosed in the actuarial valuation report include the following:

None.

- 4. The analysis of this bill does not consider any other proposed changes to the system. The combined effect of several changes to the system could exceed the sum of each proposed change considered individually.
- This fiscal note is intended for use only during the 2003 Legislative Session.
- 6. The funding method used for Plan 1 utilizes the Plan 2/3 employer/state rate as the Normal Cost and amortizes the remaining liability (UAAL) by the year 2024. Benefit increases to Plan 2/3 will change the UAAL in Plan 1. The cost of benefit increases to Plan 1 increases the UAAL.
- 7. Plan 2/3 utilizes the Aggregate Funding Method. The cost of Plan 2/3 is spread over the average working lifetime of the current active Plan 2/3 members.

GLOSSARY OF ACTUARIAL TERMS:

Actuarial Present Value: The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

Projected Benefits: Pension benefit amounts which are expected to be paid in the taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

Unfunded Actuarial Accrued Liability (UAAL): The cost of Plan 1 is divided into two pieces. The Normal Cost portion is paid over the working lifetime of the Plan 1 active members. The remaining cost is called the UAAL. The UAAL is paid for by employers as a percent of the salaries of all plan 1, 2 and 3 members until the year 2024.

Pension Benefit Obligation (PBO): The portion of the Actuarial Present Value of future benefits attributable to service credit that has been earned to date (past service).

Unfunded Liability (Unfunded PBO): The excess, if any, of the Pension Benefit Obligation over the Valuation Assets. This is the portion of all benefits earned to date that are not covered by plan assets.

- 1 AN ACT Relating to providing a death benefit for certain state
- 2 employees; adding a new section to chapter 41.40 RCW; adding a new
- 3 section to chapter 41.32 RCW; adding a new section to chapter 41.35
- 4 RCW; and adding a new section to chapter 41.04 RCW.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. A new section is added to chapter 41.40 RCW under the subchapter heading "provisions applicable to plan 1, plan 2, and plan 3" to read as follows:
- 9 (1) A one hundred fifty thousand dollar death benefit shall be paid 10 to the member's estate, or such person or persons, trust or
- 11 organization as the member has nominated by written designation duly
- 12 executed and filed with the department. If no such designated person
- 13 or persons are still living at the time of the member's death, the
- 14 member's death benefit shall be paid to the member's surviving spouse
- 15 as if in fact the spouse had been nominated by written designation, or
- 16 if there is no surviving spouse, then to the member's legal
- 17 representatives.

- 1 (2) The benefit under this section shall be paid only where death 2 occurs as a result of injuries sustained in the course of employment. 3 The determination of eligibility for the benefit shall be made
- 4 consistent with Title 51 RCW by the department of labor and industries.
- 5 The department of labor and industries shall notify the department of
- 6 retirement systems by order under RCW 51.52.050.
- NEW SECTION. Sec. 2. A new section is added to chapter 41.32 RCW under the subchapter heading "provisions applicable to plan 1, plan 2, and plan 3" to read as follows:
- 10 (1) A one hundred fifty thousand dollar death benefit shall be paid 11 to the member's estate, or such person or persons, trust or organization as the member has nominated by written designation duly 12 13 executed and filed with the department. If no such designated person or persons are still living at the time of the member's death, the 14 member's death benefit shall be paid to the member's surviving spouse 15 16 as if in fact the spouse had been nominated by written designation, or 17 if there is no surviving spouse, then to the member's legal 18 representatives.
 - (2) The benefit under this section shall be paid only where death occurs as a result of injuries sustained in the course of employment. The determination of eligibility for the benefit shall be made consistent with Title 51 RCW by the department of labor and industries. The department of labor and industries shall notify the department of retirement systems by order under RCW 51.52.050.
- NEW SECTION. Sec. 3. A new section is added to chapter 41.35 RCW under the subchapter heading "provisions applicable to plan 2 and plan 3" to read as follows:
- (1) A one hundred fifty thousand dollar death benefit shall be paid 28 29 to the member's estate, or such person or persons, trust or organization as the member has nominated by written designation duly 30 executed and filed with the department. If no such designated person 31 or persons are still living at the time of the member's death, the 32 33 member's death benefit shall be paid to the member's surviving spouse 34 as if in fact the spouse had been nominated by written designation, or if there is no surviving spouse, then to the member's legal 35 36 representatives.

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- 1 (2) The benefit under this section shall be paid only where death 2 occurs as a result of injuries sustained in the course of employment. 3 The determination of eligibility for the benefit shall be made 4 consistent with Title 51 RCW by the department of labor and industries. 5 The department of labor and industries shall notify the department of 6 retirement systems by order under RCW 51.52.050.
- NEW SECTION. Sec. 4. A new section is added to chapter 41.04 RCW to read as follows:

A one hundred fifty thousand dollar death benefit shall be paid as a sundry claim to the estate of an employee of any state agency, the common school system of the state, or institution of higher education who dies as a result of injuries sustained in the course of employment and is not otherwise provided a death benefit through coverage under their enrolled retirement system under this act. The determination of eligibility for the benefit shall be made consistent with Title 51 RCW by the department of labor and industries. The department of labor and industries shall notify the director of the department of general administration by order under RCW 51.52.050.

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FISCAL NOTE

REQUEST NO.

CODE:

DATE:

BILL NUMBER:

035

10/18/02

Z-0148.2

\$150,000 Death Ben.

SUMMARY:

This bill impacts the Teachers Retirement System (TRS), the Public Employees Retirement System (PERS) and the School Employees Retirement System (SERS) by providing a \$150,000 death benefit where death occurs as a result of injuries sustained in the course of employment. The bill also provides a \$150,000 death benefit, paid as a sundry claim, for public employees who are not members of PERS, TRS, or SERS whose death occurs as a result of injuries sustained in the course of employment.

Effective Date: 90 days after session.

BACKGROUND DISCUSSION:

This benefit is currently provided in the Law Enforcement Officers and Fire Fighters Retirement System, the Washington State Patrol Retirement System, and by PERS for security personnel of the states' ports or universities.

MEMBERS IMPACTED:

We estimate that all the 66,220 active members of TRS, the 152,936 active members of PERS, and the 48,347 active members of SERS would be affected by this bill by being provided death benefit coverage, but few would die and actually receive this benefit.

We estimate that there will be .5 eligible deaths in TRS, 4.0 eligible deaths in PERS and 1.2 eligible deaths in SERS each year, and that for a member impacted by this bill, the increase in benefits would be \$150,000. The inclusion of public employees who are not PERS, TRS, or SERS members does not increase the estimate of eligible deaths.

FISCAL IMPACT:

Actuarial Determinations:

The bill will impact the actuarial funding of TRS, PERS and SERS differently.

The bill will impact the actuarial funding of TRS, PERS and SERS by increasing the present value of benefits payable under the System as shown below. However, the increase in benefits is insufficient to increase the required actuarial contribution rate of TRS or PERS.

The employer and employee split the cost of this benefit in plan 2, while the cost in plans 1 & 3 is paid by the employer. As members transfer to plan 3 this cost will shift from the employer/employee to the employer. For SERS 2/3 this means the employer cost will increase from slightly less than .01% to somewhat more than .01%. For PERS 2/3 this means the cost will increase depending on what percentage of employees are in plan 3. Because this change depends on the number of transfers and its impact is small, it is not reflected in the budget impact below.

(Dollars in Millions)	System	Current	Increase	Total
Actuarial Present Value of Projected Benefits The Value of the Total Commitment to all Current Members	TRS 2/3 TRS 1 PERS 2/3 PERS 1 SERS 2/3	\$ 4,024 10,050 12,428 12,244 1,610	\$ 0.5 0.1 3.5 0.4 1.3	\$4,025 10,050 12,432 12,244 1,611
Unfunded Actuarial Accrued Liability The Portion of the Plan 1 Liability that is Amortized until 2024	TRS 2/3 TRS 1 PERS 2/3 PERS 1 SERS 2/3	N/A \$ 400 N/A 860 N/A	N/A \$ 0.1 N/A 0.4 N/A	N/A \$ 400 N/A 860 N/A
Unfunded Liability (PBO) The Value of the Total Commitment to all Current Members Attributable to Past Service	TRS 2/3 TRS 1 PERS 2/3 PERS 1 SERS 2/3	\$ (1,750) (22) (4,874) 301 (724)	\$ 0.3 0.1 2.0 0.3 0.8	\$ (1,750) (22) (4,872) 301 (723)
Required Contribution Rate	TRS PERS SERS 2/3	2.22% 2.05% 1.74%	.00% .00% .01%	2.22% 2.05% 1.75%

Fiscal Budget Determinations:

As a result of the higher required contribution rate, the increase in funding expenditures is projected to be:

Effective September 1, 2003 Increase in Contribution Rates: Employee (SERS 2 only) Employer State	SERS 2/3 .01% .01%
Costs (in Millions):	
2003-2005 State: General Fund Non-General Fund Total State Local Government	\$.1 0 \$.1 \$.1
2005-2007 State: General Fund Non-General Fund Total State Local Government	\$.2
2002-2028 General Fund Non-General Fund Total State Local Government	\$ 3.7 0 \$ 3.7 \$ 3.3

STATEMENT OF DATA AND ASSUMPTIONS USED IN PREPARING THIS FISCAL NOTE:

The costs presented in this fiscal bill are based on our understanding of the bill as well as generally accepted actuarial practices including the following:

- Costs were developed using the same membership data, methods, assets and assumptions as those
 used in preparing the September 30, 2001 actuarial valuation report of the Public Employees
 Retirement System ,Teachers Employees Retirement System and the School Employees Retirement
 System.
- 2. As with the costs developed in the actuarial valuation, the emerging costs of the System will vary from those presented in the valuation report or this fiscal note to the extent that actual experience differs from that projected by the actuarial assumptions.
- 3. Additional assumptions used to evaluate the cost impact of the bill which were not used or disclosed in the actuarial valuation report include the following:
 - Based on a prior study, it is assumed that eligible deaths will occur at the rate of .0026% for SERS and PERS and .0008% for TRS.
- 4. The analysis of this bill does not consider any other proposed changes to the system. The combined effect of several changes to the system could exceed the sum of each proposed change considered individually.
- 5. This fiscal note is intended for use only during the 2003 Legislative Session.
- 6. The funding method used for Plan 1 utilizes the Plan 2/3 employer/state rate as the Normal Cost and amortizes the remaining liability (UAAL) by the year 2024. Benefit increases to Plan 2 will change the UAAL in Plan 1. The cost of benefit increases to Plan 1 increases the UAAL.
- 7. Plan 2/3 utilizes the Aggregate Funding Method. The cost of Plan 2/3 is spread over the average working lifetime of the current active Plan 2/3 members.

GLOSSARY OF ACTUARIAL TERMS:

Actuarial Present Value: The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

Projected Benefits: Pension benefit amounts which are expected to be paid in the taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

Unfunded Actuarial Accrued Liability (UAAL): The cost of Plan 1 is divided into two pieces. The Normal Cost portion is paid over the working lifetime of the Plan 1 active members. The remaining cost is called the UAAL. The UAAL is paid for by employers as a percent of the salaries of all plan 1, 2 and 3 members until the year 2024.

Pension Benefit Obligation (PBO): The portion of the Actuarial Present Value of future benefits attributable to service credit that has been earned to date(past service).

Unfunded Liability (Unfunded PBO): The excess, if any, of the Pension Benefit Obligation over the Valuation Assets. This is the portion of all benefits earned to date that are not covered by plan assets.